## **PLANNING REPORT**

Revision 1 | 15 September 2025

## **Block 40 Section 100 City (2 Knowles Place)**

Works Approval for construction of additional basement level and a multistorey mixed use (café/restaurant and commercial office) building





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#### **Acknowledgement of Country**

We acknowledge the Ngunnawal people, the Traditional Custodians of the land upon which this proposed development is located, and recognise their continuing connection to land, waters and culture. We pay our respects to their Elders past, present and emerging.



#### **Documentation**

This Planning Report has been prepared to address the planning report requirements detailed in the Major Works Approval Application Checklist published by the National Capital Authority.

This Planning Report is prepared in good faith to accurately describe the proposed development, its context and environmental effects and can be relied on by the NCA in its assessment of the Works Approval application.

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Planning and Environment Manager

had be

Date: 12/09/2025

#### **Documents Control**

Rev	Description	Date
1	Draft	11/09/2025
2	Updated Final for WA submission	15/09/2025



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## **EXECUTIVE SUMMARY**

This Planning Report accompanies the submission of a Works Approval (**WA**) application for the construction of an additional basement level and a multi-storey mixed-use (café/restaurant and commercial office) building, bicycle storage, end of trip facilities and associated works located at Block 40 Section 100 City, which is commonly known as 2 Knowles Place, City (**the site**). The site has an area of 11,380m² (1.138 hectares), with extensive and prominent frontages to Northbourne Avenue, London Circuit, Vernon Circle and Knowles Place. The site is surrounded by a variety of land uses, building forms, heights and designs that are reflective of the incremental development and ongoing redevelopment of Canberra's City Centre.

The proposed building has been architecturally designed by Johnson Pilton Walker (JPW), the award-winning architects for various mixed-use development precincts and buildings such as 6&8 Parramatta Square and the National Portrait Gallery. The high-quality public realm and landscape design was completed by Red Box Design Group landscape architects, who are experienced in the delivery of quality public realm in Canberra's City Centre. The architectural, landscape and urban design vision for the proposed development "is to create vibrant new destination that capitalises on the site's landmark location at the heart of Canberra's City Centre. This landmark building will define the southern end of one of Canberra's most important civic boulevards — Northbourne Avenue, while reinforcing the urban form of the City Hill precinct. 2 Knowles Place will provide high quality workplace within a built form that is seamlessly integrated with its surrounds" (page 3, Architectural and Urban Design Report by JPW).

The proposed multi-storey mixed-use building will hold the prominent and significant city corner of Northbourne Avenue / Vernon Circle and Knowles Place. Presenting a strong urban marker, with a building height of RL 595.72, reinforcing the Northbourne Avenue Axis and serves as gateway building for the City Hill Precinct and demarcation for City Hill Park, which is an axis of the National Triangle. The western extent of the building is aligned with the historically important ACT Magistrates Court, situated immediately adjacent to Knowles Place basement access. The extensive pedestrian interface through the site links to existing pedestrian thoroughfares and is aligned with the pedestrian plaza of the West Row, providing critical pedestrian links to the ACT Magistrates court precinct. The extensive and pedestrian interface throughout the site is of the highest quality reflecting the public realm works approved and currently under construction as part of Stage 2A of the Canberra Light Rail extension.

The selection of materials and finishes for the proposed building has been inspired by the sites natural and urban context, while incorporating sustainable design and building materials. The expression of these and other elements such as façade and interiors complement colours of the region's natural landscape, whilst also responding to the material expression of the adjacent heritage buildings. Light-coloured larger format elements are contrasted with darker, finely detailed metalwork to maintain a rich and contemporary architectural character.

The site is intended for mixed use developments and land uses as identified in Part 4.6 City Hill Precinct Code of the National Capital Plan (NCP), and the proposed development is consistent with the land uses envisaged for this part of City Hill. The proposed development will reinforce the objectives of the City Hill Precinct Code, while maintaining and promoting the City Centre as the main commercial employment centre of Canberra and the region, with the City Hill Precinct being known as the preeminent heart of the city. The proposed development will deliver a vibrant and interesting built form, with lively land uses and activities. The proposed development also celebrates the prominent and significant location of the site at the apex of the National Triangle, with the development commanding



the highest standards of urban design, sustainability, exemplary architecture, public art, landscaping, social inclusion and accessibility.

JPW, Redbox Design Group and Capital Property Group (**CPG**) representatives presented the proposed development to the National Capital Design Review Panel (**NCDRP**) on two occasions held over 2023 and 2024. NCDRP commentary has been considered and addressed either in the form of design refinements or via further information forming part of the WA submission package.

Prior to submission of this WA application, CPG representatives and its consultants engaged extensively with the NCA in pre-lodgement meetings on the architectural vision, design of the buildings and the interface with Stage 2A Light Rail. In addition, CPG representatives and the consultant team have engaged extensively with relevant ACT Government agencies including (but not limited to) Infrastructure Canberra (formerly ACT Major Projects) and Canberra METRO, to fully integrate the proposed building and public realm design with Stage 2A Light Rail. Furthermore, extensive meetings and engagements have been held with Transport Canberra and City Services (TCCS) and Roads ACT, regarding traffic and pedestrian connectivity matters, such as the important extension of Knowles Place to Northbourne Avenue. Extensive design meetings and discussions have been held with representatives of the ACT Magistrates Court, ACT Department of Public Prosecutions, ACT Police and ACT Correctional Services to fully understand the broader precinct users' requirements, interfacing and maintaining unincumbered operations for these critical surrounding facilities. CPG and the consultants have also engaged extensively with representatives of Evo Energy, ICON Water, Telstra, TPG, ICON fibre and Jemmena regarding augmentation and integration with existing in ground utilities and services for the site and surrounding Canberra city precinct.

CPG representatives have also met and engaged with surrounding lessees and tenants, such as Melbourne building executive committee, individual shop operators/owners and lessees within the Melbourne Building as well as the lessee of the Reserve Bank of Australia building. The engagements with surrounding lessees have focused on the proposed building design, construction management plan and program. Ongoing meetings have been established with a variety of interested parties, stakeholders and ACT Government agencies meetings will progress for the duration of the construction phases of the project.

This Planning Report has considered the subject site characteristics, nature of surrounding land uses and demonstrates that the proposed development will not have any adverse environmental or amenity impacts on neighbouring properties, the locality or the streetscape. It further provides an assessment of the proposal against the relevant matters for consideration including the *Australian Capital Territory Planning and Land Management Act 1988* (PALM Act), *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act), NCP, NCA policies and Territory guidelines.

This Planning Report assessment concludes that the proposed development is permissible within the site's mixed-use land use, the site is suitable for the development and warrants approval under Section 12 Works in Designated Areas to be subject to Plan and approval by the Authority of the PALM Act.





**Figure 1:** Perspective view of proposed building from Northbourne Avenue (Source: JPW Architectural Drawing Set)



## 1 INTRODUCTION

This Planning Report accompanies a WA application for the construction of basement and a multi-storey mixed-use (café/restaurant and commercial office) building at Block 40 Section 100, City, commonly known as 2 Knowles Place, City (the site).

This Planning Report has considered the subject site characteristics, nature of surrounding land uses and demonstrates that the proposed development will not have any adverse environmental or amenity impacts on neighboring properties, the locality or the streetscape. In contrast, the proposed mix-use development will enliven and activate the site, the streetscape and the broader Canberra City precincts. This Planning Report also provides an assessment of the proposed development against the relevant matters for consideration including the *Australian Capital Territory Planning and Land Management Act* 1988 (PALM Act), Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act), National Capital Plan (NCP), National Capital Authority (NCA) policies and other Territory guidelines.

The preparation of this Planning Report and WA application is pursuant to the requirements of the NCA as described under the major works approval submission requirements. This report concludes that the proposed development is permissible within the sites mixed-use land use and that the site is suitable for the proposed development. Therefore, warranting approval under Section 12 Works in Designated Areas to be subject to Plan and approval by the Authority of the PALM Act.

#### 1.2 Purpose and structure of report

The purpose and structure of this Planning Report are detailed as follows:

- Section 2 Site analysis identifying the site in terms of context, setting and locality, and also
  describes the characteristics of the site;
- Section 3 Details the proposed works and describes the background of the project/proposal;
- Section 4 Regulation Matters are addressed in this section;
- Section 5 National Capital Plan outlines the relevant provisions of the NCP and assesses the proposed works;
- **Section 6** Other Matters assesses the proposed works having regard to NCA guidelines/policies and other relevant Territory matters; and
- **Section 7** Conclusion concludes the report.

## 1.3 The Works Approval submission

The WA comprises the following documentation, reports and drawings:

- Letter of Authorisation completed by Capital Property Group;
- Locality Plan prepared by JPW Architects;
- Architectural and Urban Design Report prepared by JPW Architects;
- Architectural Drawing Set prepared by JPW Architects;
- Wind Study prepared by Windtech Consultants;
- Planning Report prepared by Capital Property Group (this report); and



• Consultation Report - Pre-application Stakeholder Consultation and Engagement Report prepared by Capital Property Group.

For a comprehensive list of drawings and documentation, refer to *Appendix A: Schedule of WA Drawings and Documentation*.

#### 1.4 Previous Works Approval Application

A recent WA was approved by the NCA for 60 London Circuit, City, NCA reference: WA-001559. This WA contains approved documentation that corresponds to the development proposed over 2 Knowles Place, City. This WA comprises the following approved drawings:

- Landscape Architectural Drawing Set prepared by Redbox Landscape Architects; and
- Civil Engineering Drawing Set prepared by Vital Design Solutions.



# 2 SITE DESCRIPTION, CONTEXT AND LOCALITY

This section of the report describes the physical location and characteristics of the subject site, the nature of adjoining developments/land uses and the character of the locality.

#### 1.4 Site location

The site is commonly known as 2 Knowles Place and is formally identified as Block 40 Section 100 City or Block 24 Section 63 City. The site is irregular in shape and has an area of 11,380m² (1.138 hectares). The overall site is currently occupied primarily by a paid public car park, Knowles Place public access road and a vacant grassed area south of Knowles Place, with a frontage to Vernon Circle.

The site has a north frontage to Knowles Place, south frontage to Vernon Circle, east frontage to Northbourne Avenue and west frontage to the ACT Magistrates Court building. Refer to Figure 2 for a locality aerial photograph of the site and its location in Canberra's City Centre.



**Figure 2:** Aerial photograph of Block 40 Section 100 City (Source: Capital Property Group, aerial photograph site location)



#### 1.5 Site description and land use

Block 40 Section 100 City (2 Knowles Place) is situated in a Designated Areas, which are under the planning jurisdiction of the NCA and NCP. The site is an irregular shape, with a north frontage to Knowles Place, east frontage to Northbourne Avenue, south frontage to Northbourne Avenue and Vernon Circle and a west frontage to the basement access approved under WA-001559 and the ACT Magistrates Court Precinct. The overall site has an area of 11,380m² (1.138 hectares) and falls from the south frontage to Vernon Circle, towards the site's north frontage with London Circuit. This site contains an existing paid surface public car park, Knowles Place and a vacant landscaped area fronting Northbourne Avenue and Vernon Circle. The site does not contain any ground buildings or structures. It is noted that several surface car parking spaces have been closed/fenced off, noting that early works associated with the proposed development have commenced and site fencing associated with the works for Canberra Light Rail Stage 2A.

Situated below ground are inground services for water, electricity, gas and fibre communications. The site is illustrated below in Figure 3 and in the photographs below.

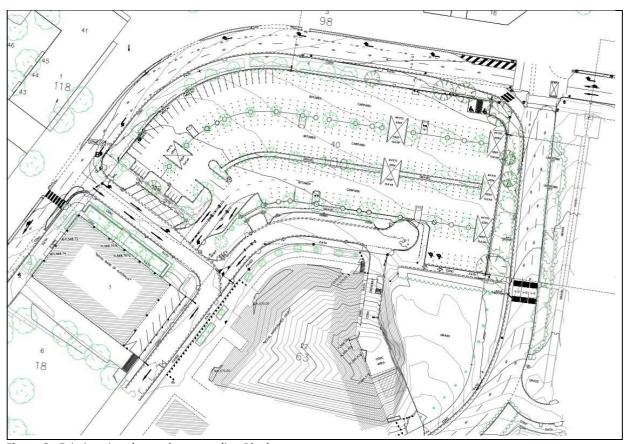


Figure 3: Existing site plan and surrounding Blocks.

(Source: Site Plan by Egis)

Other key existing site characteristics are summarised as follows:

Access and car parking - The site is accessed via London Circuit and Knowles Place. However, given
Light Rail Stage 2A is currently under construction, access to the site and car parking areas is very
limited, with London Circuit closed and vehicles accessing the site from West Row only. Cars exiting
the site are required to travel southwest on Knowles Place, then discharge onto Vernon Circle with



the entirety of the of London Circuit closed.

- <u>Utilities -</u> The site has access to water. A high voltage electricity main is to be relocated as part of the approved early works. A gas main is also adjacent to the site, while ICON fibre has been relocated out of the site as part of early works.
- Open Space and existing Trees The site does not contain prescribed open spaces, nor does it contain existing high-quality trees. Canberra Light Rail Stage 2A has removed all street trees along London Circuit and several along Northbourne Avenue. The remaining trees are scattered amongst the existing surface car parking spaces and are not considered high quality trees.
- <u>Flora and Fauna</u> The site does not contain any significant nor listed flora and fauna, a review of the EPBC Act portal has been completed and is detailed further in this report.
- <u>Land Status</u> The site is located within a Designated Areas, subject to the detailed provisions of the National Capital Plan and a requirement for obtaining WA from the NCA under the ACT PALM Act. Refer to further details on this matter in Section 4 of this Planning Report.

The existing services site plan illustrates the existing condition and layout of the site.



**Photograph 1:** The site as viewed from the intersection of London Circuit and Northbourne Avenue looking west.



**Photograph 2:** The site as viewed from Vernon Circle looking north.



**Photograph 3:** The site as viewed from Northbourne Avenue looking west.



**Photograph 4:** The site as viewed from the north side of London Circuit looking west.





**Photograph 5:** The site as viewed from Knowles Place and London Circuit intersection looking southwest.



**Photograph 6:** The site at Knowles Place looking west towards Northbourne Avenue.



**Photograph 7:** The site as viewed from London Circuit and Knowles Place intersection looking southeast.



**Photograph 8:** Knowles Place looking towards ACT Magistrates Court building and Vernon Circle.

## 1.6 Site context and locality

The site is situated in the central west part of Canberra's City Centre. The site is surrounded by a variety of land uses and building forms. The site context, locality and surrounding land uses are illustrated in the figure below prepared by JPW and submitted with the WA application.





**Figure 4:** Locality Plan (Source: JPW Architects)

The following table outlines the cardinal directions that immediately surround the subject site.

 Table 1: Description of the immediate surrounding area

#### North

The site has a north and northwest frontage to 60 London Circuit, which forms part of the overall masterplan development for the subject site, comprising of two (2) multi-storey mixed-use towers that have been approved under a recent Works Approval application (WA-001559).

Further north, the site will have an immediate interface with the Stage 2A Light Rail, and the two-storey Melbourne building, which is on the ACT Heritage List. The Melbourne building contains a variety of uses including retail, commercial offices and accommodation, cafes, restaurants and bars. All works associated with the site need to be integrated with the light rail. The Stage 2A Light Rail project has been managed by ACT Agency Infrastructure Canberra and approvals for the light rail have been obtained from both the NCA and EPSDD for all works.

Situated further north of the site there are a variety of multi-storey mixed-use buildings, consisting of ground floor retail, cafes, restaurants with upper-level car parking, commercial and/or residential apartments.



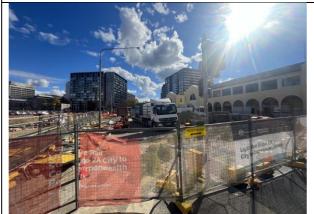
**Photograph 9:** Canberra Light Rail work site fenced areas on London Circuit in front of the site as viewed looking south-



**Photograph 10:** Canberra Light Rail work site fenced areas on Northbourne Avenue in front of the site as viewed



west.



**Photograph 11:** Canberra Light Rail work site fenced areas on London Circuit in front of the site further west as viewed looking north-west.





**Photograph 12:** The site as viewed internally looking north towards London Circuit with early works fencing and Light Rail work fences.



**Photograph 13:** Melbourne Building as viewed from corner of London Circuit and Northbourne Avenue looking north



**Photograph 14:** Melbourne Building as viewed from West Row looking east.

#### East

Situated east of the site across Northbourne Avenue, there is paid public surface car park and the Theatre Expansion Site. Located further east is the Canberra Theatre precinct, Canberra Museum and Gallery, Civic Library, Civic Square and the ACT Legislative Assembly.



**Photograph 15:** Existing paid surface car park located east of the site across Northbourne Avenue.



**Photograph 16:** Stage 2A Light Rail areas of works and site compound on London Circuit

#### South

Situated south of the site across Vernon Circle is the public open space area known as City Hill, which is an apex of the National Triangle and provides extensive vistas along Commonwealth Avenue to Parliament House.





**Photograph 17:** Law Courts of ACT situated south across Knowles Place.



**Photograph 18:** Law Courts of ACT building situated further southwest of the site across Knowles Place.



**Photograph 19:** Reserve Bank of Australia building situated southwest across Knowles Place.



**Photograph 20:** Law Courts of ACT building as viewed from City Hill Park.

#### West

Situated west of the site is the multi-storey ACT Magistrates Court building. Further west is the Reserve Bank, ACT Supreme Court and the City Police Station.



**Photograph 21:** Capital multistorey mixed use building situated northwest of the site.



**Photograph 22:** Multistorey mixed use building situated further north of the site across West Row and north of the pocket park.





**Photograph 23:** London Circuit situated southwest of the site which is currently a Stage 2A light rail construction site and compound area.



**Photograph 24:** Public open space plaza situated further west of the sit next to the RBA building and in front of the Courts ACT buildings.



#### 1.7 Surrounding road network and access to public transport

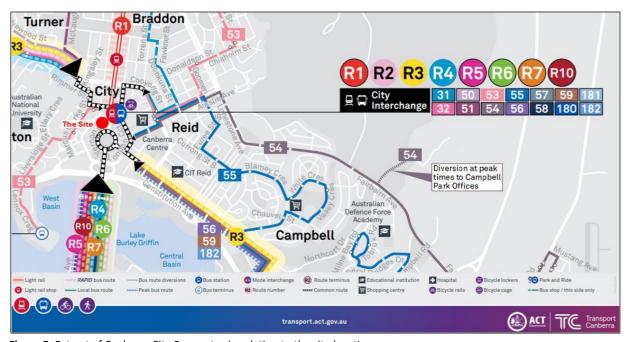
#### **Road Network**

The roads adjoining and in the vicinity of the site are described below:

- *Knowles Place* (south and partial southwest frontage/s): is an east-west street with significant public realm areas and has kerb side public car parking.
- London Circuit (north frontage to 40 and 60 London Circuit): the site more broadly has an extensive and important north frontage to London Circuit, the proposed building at 2 Knowles Place does not have a frontage to London Circuit.
- Northbourne Avenue and Vernon Circle (east and part south frontage): is a main avenue / roadway providing considerable vehicular access in a northerly direction into, through and beyond Canberra's City Centre.

#### **Public Transport**

There are a number of public bus stops located within a 50-200 metre radius of the site, with bus routes running across the city and the broader suburbs of Canberra. The site is also situated approximately 160 metres from a future Light Rail Stages 2A city stop, that being the Allinga Street Light Rail Stop. Refer to Figure 5 and Figure 6 as follows.



**Figure 5:** Extract of Canberra City Bus routes in relation to the site location (Source: Transport Canberra Network Map, effective 28 April 2025)





Figure 6: Canberra Light Rail Stage 2A in relation to the Site

(Source: ACT Government – Light Rail Stage 2A: City to Commonwealth Park)



## 3 THE PROPOSAL

#### 1.8 Background

This subsection of the report provides an overview of the CPG and its subconsultant engagements with Commonwealth (NCA), list of WA applications and ACT authorities/agencies related to the design and delivery of the proposed development. It also provides an overview of engagements with surrounding property owners (lessees) and tenants/occupants. For full details on the Pre-Submission WA Consultation and Engagement refer to the separate report accompanying this WA submission.

#### **National Capital Authority**

#### **Pre-lodgement Meetings**

CPG representatives have held several meetings with NCA representatives. These meetings have covered the proposed architectural design and siting of the development, strategy construction and timing for WA submissions, offsite utilities and services works, as well as CPG's ongoing engagement with the ACT Government agencies and other stakeholders.

#### **Works Approvals Applications**

To date CPG has obtained the following Works Approvals (WA) in relation to the development of the site:

 Table 2: Previous Works Approval Applications in relation to the Subject Site

WORKS APPROVAL NUMBER	APPROVED DATE	DESCRIPTION OF WORKS
WA-001377	21 January 2025	Relocation of the High Voltage
		electricity main
WA-001381	22 January 2025	Early works for piling and capping
		beam installation
WA-001382	24 January 2025	Installation of Temporary
		Freestanding sign
WA-001515	25 March 2025	Early works for temporary traffic
		management plans
WA-001559	22 August 2025	Construction of a commercial building
		(north building), basement parking
		and associated public realm works –
		Stage 1

#### **National Capital Design Review Panel**

JPW and CPG representatives presented the proposed development to the NCDRP on two occasions held over 2023 and 2024. NCDRP commentary has been considered and addressed either in the form of design refinements or via further information forming part of the WA submission package.

#### **ACT Government Agency / Utility Provider Engagements**

The following key ACT Government agencies have been engaged with prior to submission of this WA application:

• Infrastructure Canberra (iCBR - formerly ACT Major Projects) — CPG and CC representatives meet regularly with Senior Executives of iCBR regarding the proposed development and interface with Stage 2A Light Rail. CPG representatives will continue to meet with Senior Executives, design and technical team representatives to ensure all inputs forming part of the WA applications to the NCA



are coordinated during and post construction works.

- Canberra Metro CPG and CC representatives meet regularly with Senior Executives of CBR Metro
  regarding the proposed development and interface with Stage 2A Light Rail. CPG representatives will
  continue to meet with Senior Executives, design and technical team representatives to ensure all
  inputs forming part of the Works Approval applications.
- City Renewal Authority CPG representatives have met with CRA representatives regarding the proposed development and continue to brief representatives on the proposal. These meetings will continue for the duration of the planning, design and construction phases of the development.
- Transport Canberra and City Services and Roads ACT Capital Property Group representatives held a meeting with Technical and Senior staff of TCCS and Roads ACT. These meetings discuss various matters including traffic generation rates, parking, Knowles Place design and the Knowles Place / Northbourne Avenue intersection design and detail. CPG representatives will continue to hold meetings with Technical and Senior TCCS staff with a view of securing support for the proposed development. Ongoing meetings with Roads ACT are held as required regarding matters like coordinating TTMPs and the like. These meetings will continue for the duration of the planning, design and construction phases of the development.
- ACT Magistrate Court CPG and CC representatives have held meetings with ACT Magistrate Court
  representatives regarding ongoing operational court matters and interface during construction.
  Discussions continue regarding these matters on a monthly basis or are arranged more regularly if
  required by Court representatives.
- ACT Correctional Services CPG and CC representatives have held meetings with Correctional Services staff regarding ongoing access and operational requirements to the Courts basement and building. These matters continue to be adhered to and addressed as part of the project and overall development.
- ACT Police CPG and CC representatives have met with ACT Police and discussed matters related to access to the City Police Station, where possible CPG/CC has accommodated these comments and matters noting that a number of the ACT Police interface matters are related to the Canberra Light Rail Stage 2A road closures and changes.
- ACT Department of Public Prosectutions CPG and CC representatives have held meetings with ACT DPP representatives regarding ongoing DPP operational matters and interface during construction works. Discussions continue regarding these matters on a monthly basis or are arranged more regularly if required by Court representatives.
- *Evo-energy* CPG representatives and the project engineers have held meeting with Evoenergy regarding the site, proposed development and interface with the electricity network. CPG representatives will continue to hold meetings with Evoenergy, to ensure all utility provider inputs form part of the detailed design for the development and WA application to the NCA.
- *ICON Water* CPG representatives and the project engineers have held meeting with ICON Water regarding the site, proposed development and interface with the water and sewer network. CPG representatives will continue to hold meetings with ICON to ensure all utility provider inputs form part of the detailed design for the development and WA application to the NCA.

As outlined above, CPG and its representatives have undertaken an extensive program of community



and stakeholder consultations/engagements prior to the submission of the WA application for the future construction of a mixed-use development at the site. Where necessary CPG and its representatives will continue to engage with community and stakeholders for the duration of construction works and ongoing operation of the building if required.

#### **Surrounding Lessee and Tenant/Occupant Engagements**

The following key ACT Government agencies have been engaged with prior to submission of this WA application:

- Reserve Bank of Australia Lessee situated at Block 1 Section 18 City CPG held an in person meeting/presentation to a group of representatives for the lessees of the RBA building.
- Melbourne Building Executive Committee (Block 1 Section 35 City) CPG held an in person meeting/presentation to a representative of the Melbourne Building Executive committee and subsequently a letter of support was provided to CPG for the proposed development. This letter is an attachment to the Pre-WA Community and Stakeholder Consultation / Engagement Report.
- Lessees who own several tenancies in the Melbourne Building CPG representatives met a lessee of several tenancies in the Melbourne Building.

#### 1.9 General description of proposal

Construction of an additional basement level and a multi-storey mixed use (café/restaurant and commercial office) building at Block 40 Section 100 City (2 Knowles Place, City). A more detailed description of the proposed works is provided in the following subsection.

#### 1.10 Detailed description of the proposal

This subsection of the Planning Report describes key parts and drivers of the proposed development. This section should be read in conjunction with the design report, architectural and approved landscape drawings, approved civil engineering drawings and supporting specialist reports.

#### **Country - Place & Context**

JPW has completed a preliminary Designing with Country analysis, the philosophy is briefly summarised as follows. For further details, refer to the Design Report:

- The site's elevated position offers sight lines across the valleys and to the adjacent waterway of the Molonglo River framed by prominent landforms of Black Mountain and Mount Ainslie.
- The unique geology intersects several distinct subterranean conditions including volcanic rock, sandstone and limestone.
- Native vegetation, prior to European Settlement, is likely to have been grassy open woodland, including plant species such as Silver Wattle (Nummerak), She Oak (Dulwa) and Yellowbox (Bargan).
- JPWs work with CPG has afforded opportunities for preliminary consultation with local knowledge holders which helped further opportunities to connect and design with Country. This learning will continue through ongoing consultation and engagement for the duration of the project.



#### **Precinct Masterplan – Design Principles**

The site context has informed the following Precinct Masterplan design principles (refer to Design Report for further details).

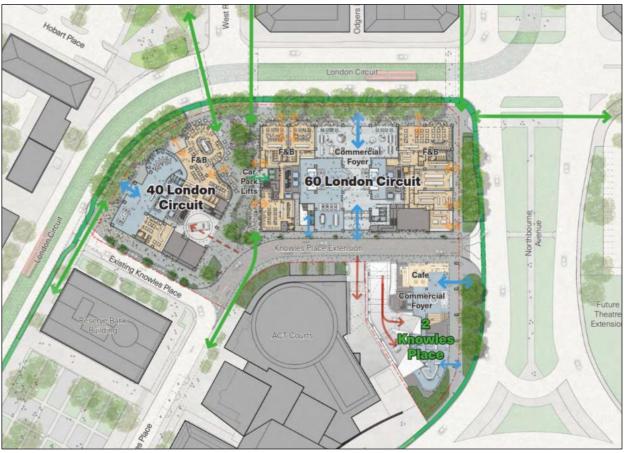
- Site as an urban connector Establish permeability through the site by extending Knowles Place
  to Northbourne Avenue and north-south connection from London Circuit and West Row via a
  landscaped pedestrian plaza.
- 2. Maximise solar access Building alignments, setbacks and separation areas have been incorporated to maximise solar access into and around the site. Specifically, the Northbourne Avenue active frontage will receive extensive northern sunlight which will penetrate onto the footpath and internal spaces.
- 3. Extent green public spaces Extend green spaces into and through the site that links Hobart Place Pocket Park and green infrastructure to be delivered as part of the Light Rails works, with upgraded landscaped interfaces with the ACT Courts and integrated with the London Central development.
- 4. Diverse Uses to activate the ground plane Variety of diverse and appropriate ground floor land uses to take advantage of the northerly aspect, prominent corners and adjacency to proposed public spaces to activate the urban environment. These land uses will enliven the site and building throughout the work week, evenings and weekends.
- 5. Considered plan for traffic and access Consider the introduction of Light Rail to the road network, and opportunities to mitigate vehicular congestion along Knowles Place and across the city by providing alternative connections to Northbourne Avenue. Knowles Place has been designed to be a safe, accessible and inviting environment for pedestrians.
- Sustainability and resilience Establish high benchmarks for sustainability and resilience in the
  design of all elements within the precinct, with respect to both during construction and the
  ongoing operation of the building.





Figure 7: Precinct Master Plan – Public Realm and Ground Plane

(Source: JPW Design Report)



**Figure 8:** Precinct Masterplan – Public Realm and Ground Plane – Pedestrian Environment (Source: JPW Design Report)



#### **Precinct Masterplan - Sustainability Strategy**

The overall proposed masterplan and the proposed multi-storey building situated over 2 Knowles Place, will incorporate the following environmental sustainability measures and principles:

- 1. 5 Star Green Star.
- 2. NABERS Energy 5.5 Star rating with potential for 6 stars.
- 3. NABERS Water Minimum of 4 Stars with potential for 5 stars.
- 4. Fully electric building plus net zero carbon in operation.
- 5. Extensive end of trip facilities and integrated bicycle parking.

- 6. Integrated vertical & horizontal façade for efficient solar shading.
- 7. Solar photovoltaic panels on rooftops.
- 8. Electric vehicle car chargers in basement.
- 9. Rainwater harvesting for non-potable water
- 10. Large vision panels for access to natural light to commercial floor plates.



**Figure 9:** Precinct Masterplan – Sustainability measures (Source: JPW Design Report)

#### Landscaping

A detailed set of landscape drawings for the Precinct Masterplan have been prepared by Redbox Design Group and approved under a recent Works Approval (WA-001559). The approved landscape design for the public realm areas will extend the high-quality materials to all street frontages and throughout the site. This includes various types of pavements and fixtures of the highest quality. Additionally, street trees are provided along Northbourne Avenue to complement the streetscape character. Refer to the approved landscape drawings for the full details of the landscape works for the site.





**Figure 10:** Approved Key Plan prepared by Redbox Design Group (Approved under WA-001559) (Source: Redbox Design Group)

#### **Building Materials and Finishes**

A refined high-quality palette of building materials and finishes are proposed for the multi-storey building. The Design Report prepared by JPW provides an in-depth design description for the proposed building materials and finishes (refer to section 4 of the Report). This information also sections through the building facades and elevations, which detail the quality of materials and finishes in each of the building's elevations and interfaces with the public realm. A summary of the key materials and finishes is provided below and illustrated in figures on the following page.

- 1. Limestone
- 2. Sandstone
- 3. Natural Landscape
- 4. Melbourne Building
- Local Hardwood Timber (Foyer and Atrium)
- 6. Bronzed Metal (Podium Façade)
- 7. Honed Precast Concrete (Details)

- 8. Off-Form Concrete (Expressed Internal Structure)
- 9. Limestone (External Columns)
- 10. Warm Coloured Stone (Foyer)
- 11. Dark grey stone (External)
- 12. Distinct tower façade treatments, colour responding to context
- 13. Foyer Internal
- 14. Podium Frontage





**Figure 11:** Proposed multi-storey building key internal and external materials and finishes pallet (Source: JPW Design Report)



**Figure 12:** Proposed multi-storey building external materials and finishes facade type (*Source: JPW Design Report*)



#### **Building Height and Shadows**

The proposed building has a height of RL 595.72 (25 metres), with minor elements extending above. While the rooftop level sits slightly above 25 metres, it is sufficiently setback and screened from the public view from Northbourne Avenue, Vernon Circle and the Knowles Place road extension. The proposed rooftop plant level has been extensively designed to be seamlessly and cohesively into the overall architectural design of the proposed built form.

Shadow diagrams have been prepared and are submitted with the WA application. The shadow diagrams demonstrate that the proposed building height and bulk will not adversely impact on the solar access to the neighbouring buildings or uses. Furthermore, no adverse shadows are cast for the areas surrounding the public domain nor City Hill Park. Refer to architectural drawings for winter and summer shadow diagrams.

#### **Building Setbacks**

The proposed building setbacks have been carefully designed having regard to neighbouring buildings, new developments and road frontages within the City Hill Precinct. To Northbourne Avenue, the ground floor and level 1 are setback 3.66 metres from the boundary, while the levels above are built to boundary, framing Northbourne Avenue and providing weather protection. To Vernon Circle / Northbourne Avenue (southern corner of the building) ground floor and level 1 are setback 5.71 metres from the boundary, while the levels above are built to boundary, framing this portion of the site and providing weather protection. The proposed building also incorporates appropriate building separation distances from the ACT Magistrates Court building to the west and future built form to the north.

#### **Building Signage**

An indicative area of building signage is proposed on the eastern architectural elevation. The area of the proposed signage is located between the building height of RL 595.72 and RL 601.47. The sign will front Northbourne Avenue.

#### **End of Trip Facilities, Car Parking and Traffic**

The proposed building contains extensive end-of-trip facilities, consisting of extensive bicycle parking and changeroom facilities. The proposed building is to be situated above basement level car parking that are approved under WA-001559, comprising a total of 528 car parking spaces, including electric vehicle charging bays and accessible spaces.

The proposed basement design is efficient, safe and accessible with consolidated access point from Knowles Place. The proposed quantum of car parking is acceptable in the Canberra City location and the proposal will not result in adverse traffic impacts on the surrounding road network.



#### **Waste Storage and Collection**

A waste storage enclosure has been designed discreetly into the basement level of the proposed development. A private contractor will collect waste from the building as required. Waste collection will be facilitated via Knowles Place, consistent with existing waste collection arrangements at other CPG waste collection arrangements in the City such as Constitution Place. Waste collection plans and details are provided with the WA application package.

#### **Universal Accessibility**

The proposed development has been designed to facilitate universal design across the building.

#### **Wind Impact Assessment**

The proposed building has been tested to consider and address potential for wind impacts. A Wind Assessment report outlines that the proposed building is acceptable having regard to potential wind impacts. Refer to WA application package for full details.

#### **Crime Prevention Through Environmental Design**

The proposed development has considered and addressed the requirements of the ACT Crime Prevention and Urban Design Resource Manual. The proposed development will generate pedestrian activity, as do the existing adjacent developments within the ground floor and surrounding public realm areas. Upper levels of the building will provide for casual surveillance and external lighting is integrated into the development.



## 4 REGULATORY MATTERS

## 6.2 Environmental Protection and Biodiversity Conservation Act 1999

The proposed works do not trigger a referral under the provision of the EPBC Act. A desktop review of the Block 40 Section 100 City, utilising the Department of Climate Change, Energy, the Environment and Water (**DCCEEW**) online tool, and conducting a historical aerial imagery review, indicates that the site is not mapped for heritage significance. The site is proximate to the Commonwealth Heritage Listed Item – Reserve Bank building. However, the proposed basement construction and 60 Lonsdale Circuit (WA-001559), will not impact on the setting or interface with the heritage item noting all works are below street level.

In addition, the site has been highly disturbed and is currently used for a surface public car park. The development of the site and the current use of the site means the site does not contain Matters of National Environmental Significance (MNES) listed flora of fauna. Accordingly, the proposed development does not trigger further assessment under the provisions of the EPBC Act.



Figure 13: The Site indicated in red on the MNES

(Source: DCCEEW online mapping tool)





Figure 14: Aerial Image of Block 40 Section 100 City

(Source: Nearmap, dated 16 July 2025)



#### 6.3 ACT Planning and Land Management Act 1988

The PALM Act contains the establishment, function, and powers of the National Capital Authority (the Authority). Importantly, Part III – The National Capital Plan of the PALM Act, does not only give effect to the provision of the NCP, it also under *'Section 12 Works in Designated Areas to be subject to Plan and approval of the Authority'*, details the requirements for Lessees within Designated Areas to obtain an approval from the Authority.

#### 12 Works in Designated Areas to be subject to Plan and approval by the Authority

- (1) No works shall be performed in a Designated Area unless:
  - (a) the proposal to perform the works has been submitted to the Authority together with such plans and specifications as are required by the Authority;
  - (b) the Authority has approved the works in writing; and
  - (c) the works are in accordance with the Plan.
- (2) Subsection (1) does not affect section 5 of the Parliament Act 1974.

Furthermore, Section 4 Definitions for whole Act provides the definition of works which applies to the proposal and is stated below.

#### 4 Definitions for Whole Act

works includes:

- (a) the construction, alteration, extension or demolition of buildings or structures;
- (b) landscaping;
- (c) tree-felling; or
- (d) excavations;

but excludes anything done inside buildings or structures.

The proposed construction of basement and a multi-storey mixed-use (café/restaurant and commercial office) building and associated works constitutes as **works**, as defined under the PALM Act. Accordingly, a WA consent is required from the Delegate of the NCA.

## 6.4 Copyright Act 1968

On 21 December 2000, amendments to the Copyright Act 1968 came into effect. These amendments introduced an obligation on proponents for work to consider moral rights. However, as Block 40 Section 100 City is a brownfield site comprising almost extensively of surface public car parking areas, therefore, no moral rights exist over the site.



#### **Holding Lease Deed and Draft Crown Lease** 6.5

This subsection of the report outlines the relevant Holding Lease Deed requirements and draft Crown Lease for the purposes of assessing the proposal against the PALM Act and NCP.

#### **Holding Lease Deed Agreement**

The site is subject to a Holding Lease and Deed of Agreement between the Developer and Planning and Land Authority, which formed part of the property sale. A review of the Holding Crown Lease and Deed confirms that the site is suitable for proposed development including but not limited to the proposed land uses – car park, commercial office space, café and restaurant. The Deed of Agreement contains Special Project Conditions related to this WA, these being A2.1.12 Land to be surrendered for Light Rail and A2.1.13 Future Light Rail adoption and integration. The proposed construction of the basement and multi-storey building satisfies the requirement of the Deed of Agreement.

#### **Draft Crown Lease**

The table below outlines the key provisions of the Crown Lease which are applicable to the assessment of the WA application.

• • • • • • • • • • • • • • • • • • • •				
Table 3: Block 40 Section 100 City - Draft Crown Lease Key Provisions				
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Lessee				
Capital Property Corporation Pty Ltd				

Block 40 Section 100 Division of City

#### Purpose

(d) To use the land for one or more of the following purposes:

- Car park;
- Café, restaurant;
- Office;

The proposed development is consistent with the relevant provisions of the draft Crown Lease.



## 5 NATIONAL CAPITAL PLAN

As indicated in Section 2 of this Planning Report, the site is situated within a Designated Area. Within Designated Areas, the NCA has responsibility for determining detailed planning policy, and for issuing Works Approvals (WA). When determining planning policy and administering WA functions, the NCA must have regard to the ACT PALM Act and all relevant provisions of the NCP.

The NCP sets out the general planning principles and policies of land use for all of Canberra and provides detailed planning controls for areas of national significance such as Designated Areas and National Land. The following parts of the NCP are applicable to the site and the proposed development:

- Part One The National Significance of Canberra and Territory
- Part Two Statement of Planning Principles
- Part Three Land Use Plans and General Land Use Controls The site is situated in URBAN
  AREAS
- Part Four Designated Areas and Special Requirements
- Part Four (A) Principles and Policies for Designated Areas and Special Requirements for National Land Outside Designated Area, specifically
  - 4.1 The Central National Area
  - 4.6 City Hill Precinct Code
  - 4.19 Signs General Code
- Appendix A Land Use Definitions
- Appendix B General Definitions

The key Parts (those bolded above) of the NCP are detailed and assessed with regard to the proposal in the following subsection of this report.

## 6.6 Part Two – Statement of Planning Principles

This subsection details the Part Two – Statement of Planning Principles and provides commentary with regard to the proposal in the table that follows.

Table 4: Part Two - Statement of Planning Principles and the proposal

PART TWO – STATEMENT OF PLANNING PRINCIPLES	THE PROPOSAL			
2.1 General Matters				
Objective	The proposed development has been carefully designed to provide a cohesive response to the site, Canberra City, the			
Retain the distinct urban form for which Canberra is well known, of a city within bush surrounds.	surrounding building forms and uses, and the adjacent landscaped setting of City Hill Park. The proposal will ensure			
Principles	Canberra's City Centre retains its distinct urban character of a city within bush surrounds.			



#### PART TWO – STATEMENT OF PLANNING PRINCIPLES THE PROPOSAL The hills ridges and other major open space which form the separation between towns will be kept largely free of urban development. The planning and development of urban areas will encourage measures through which urban intensification may occur and will be sympathetic to the landscape setting of the National Capital. 2.2 Productivity 2.2.1 Objective one – Infrastructure and employment The proposed development has been carefully designed to incorporate infrastructure to support the development and

Ensure that infrastructure supports the development of Canberra's National Capital functions.

#### 2.2.2 Principles for Objective one - Infrastructure and employment

Infrastructure must support the effective functioning of Canberra with proper consideration of the environmental and visual impact and be integrated with land use decisions.

Infrastructure must be planned and provided in an integrated and timely manner to facilitate the development of Canberra and the Territory and ensure safety and security of supply and operation.

ongoing development of Canberra's City Centre. The proposed development will activate and enliven a part of the City which requires further investment and development, to ensure the City Centre retains its pre-eminence, as the Central Business District of Canberra.

#### 2.2.3 Objective two – Infrastructure and employment

Ensure that the location of employment supports the local economy and Canberra's National Capital role.

#### 2.2.4 Principles for Objective two – Infrastructure and employment

The location of employment in Canberra and the Territory should enhance rather than detract from the city's role as the National Capital.

Major employment generating land uses will be located within Defined Activity Centres. Major employment location proposals must be determined with regard to their transportation and environmental impacts.

The proposed development has been carefully designed to incorporate appropriate infrastructure provisions, to support the development and ongoing development of Canberra's City Centre.

#### 2.3 Sustainability

## 2.3.1 Objective one - Environmental sustainability and

Ensure the development of a city that both respects environmental values and reflects national concerns with the sustainability of Australia's urban areas.

#### 2.3.2 Principles for Objective one – Environmental sustainability and open space

This proposal seeks to use a suitable site for a permissible use, which will provide employment both during construction and post completion of works. The proposal addresses the objectives and principles as outlined below:

The site is situated in Central Canberra within the Canberra's City Centre, which is considered an appropriate location of employment, generating development ideally for commercial office development and associated supportive uses such as hospitality and retail.



#### **PART TWO – STATEMENT OF PLANNING PRINCIPLES**

Urban expansion should be contained so as to minimise impacts on valuable natural and rural areas.

A substantial portion of new development must be located within existing urban areas such as town centres and along public transport routes or other strategic sites that allow for efficient use of infrastructure.

## 2.2.3 Objective two – environmental sustainability and open space

Protect the nationally significant open-space network, visual backdrop and landscape setting of the National Capital.

## 2.2.4 Principles for Objective two – Environmental sustainability and open space

The hills, ridges and other major open space will be kept largely free of urban development and will act as a natural backdrop to the National Capital.

#### THE PROPOSAL

- The site is identified for urban infill where residents of the nearby suburbs and broader parts of the ACT can access the building as a place of employment.
- The appropriate future use of the site being a commercial development, will contain urban expansion and minimise the impact on valuable natural resources.
- The proposal will maintain and protect the open space network, visual backdrop and landscape setting of the National Capital.

#### 2.4 Liveability

#### 2.4.1 Objective two – urban design and heritage

Enhance the character of Canberra and the Territory as the National Capital by identifying, protecting, conserving and presenting natural, Indigenous and historic heritage places The proposed development will enhance the character of Canberra and the Territory, by delivering a cohesive response to the site and locality. The proposal will not impact on environmentally significant places, Indigenous or historic places.

## 2.4.2 Principles for Objective two – Urban design and heritage

The National Capital Authority will consider heritage places in Designated Areas as Commonwealth Areas for the purposes of protecting the environment in the manner currently afforded under the Environmental Protection and Biodiversity Conservation Act 1999 (EPBC Act) and any subsequent legislation.

Within Designated Areas, the National Capital Authority may require Heritage (or Conservation) Management Plans to accompany development applications for heritage places which should be prepared to meet requirements equivalent to those in the EPBC Act. The National Capital Authority may require Heritage Impact Statements to accompany development applications for a heritage place.

Development should be consistent with the requirements of any relevant Heritage (or Conservation) Management Plan for that particular place.

The subject site is not identified as containing environmental, heritage or indigenous values under the provisions of the EPBC Act. Environmental Assessments have been completed and advise that the site is highly disturbed and has been modified over many years. Accordingly, no further action is required having regard to the provisions of the EPBC Act.



PART TWO – STATEMENT OF PLANNING PRINCIPLES	THE PROPOSAL
2.5 Accessibility	
<ul> <li>2.5.1 Objective – Transport and movement</li> <li>Support a connected and equitable multi-modal transport system.</li> <li>2.5.2 Principles for transport and movement</li> <li>Accessible movement systems for a diversity of pedestrian, cycle, public transport and private transport modes will be provided, with good connections between different modes of transport.</li> <li>An accessible movement system will be achieved by: <ul> <li>maintaining the national and arterial road systems.</li> <li>supporting efficient and sustainable pedestrian, bicycle and public transport systems that reduce car dependency.</li> <li>maintaining movement around the city for a diversity of pedestrian, cycle, public transport and private transport modes.</li> <li>providing streets that foster a connected and pedestrian-friendly environment.</li> <li>reducing the barriers created by major roads to make it easier for people to access the public spaces of the city, particularly in the Central National Area.</li> </ul> </li> </ul>	This proposal seeks to use a suitable site for permissible land uses, which will provide employment both during construction and post completion of works. The proposal addresses the objectives and principles as outlined below:  The site is situated in Central Canberra within Canberra's City Centre, an appropriate location for employment generating development.  The proposed development incorporates end-of-trip facilities and appropriate pedestrian, cycle and public transport connections.  The proposal maintains the existing road networks and will generate reasonable levels of traffic.

# 6.7 Part Four (A) – 4.1 Central National Area, 4.6 City Hill Precinct Code and 4.20 Signage General Code

This subsection details Part Four (A) 4.1 Central National Area, 4.6 City Hill Precinct Code, and 4.19 Signage General Code and provides commentary regarding the proposal in the tables on the following pages.



Table 5: Part 4.1 Central National Area and the proposal

# PART 4.1 CENTRAL NATIONAL AREA

- 1. Protect the Griffins' vision by:
  - a. fostering recognition of the 1918 Griffin Plan as a work of national and international cultural significance, and conserve those elements that contribute to this significance in a sustainable manner whilst allowing for the evolution of the city in contemporary terms
  - recognising that Canberra is a young city and ensure that future development continues to give expression to the visual geometry, built form, landscape and cultural vitality of the 1918 Griffin Plan
  - c. recognising that some elements (for example, the Australian War Memorial and Parliament House) are successful reinterpretations of the 1918 Griffin Plan which are consistent with and strengthen the framework and spirit of the plan.
- 2. Building on the Griffins' vision by:
  - a. maintaining the 1918 Griffin Plan as the primary organising framework of the city's urban form, landscape and symbolism.
  - b. fostering Canberra's unique sense of place that has evolved from the Griffins' planning principles.
  - maintaining the Garden City and City Beautiful values which underpin Canberra's quality of life.
  - d. continuing to give expression to the principles of the 1918 Griffin Plan – its visual geometry, built form, landscape spaces and cultural vitality – in order to maintain its integrity as a work of cultural significance which is internationally recognised.
  - e. continuing to reinforce and, where possible, express the integrity of the Griffins' visual structure by strengthening the geometry and form of Main Avenues, vistas and public spaces.
  - f. refocusing the symbolic framework of the 1918 Griffin Plan by consolidating development of national symbols and spaces for commemoration and celebration on the land and water axes, and within the National Triangle.
  - g. maintaining the geometry and where practicable the fine-grain pattern of the streets and blocks of the 1918 Griffin Plan.
  - h. strengthening the landscape framework from the natural setting of the hills, water courses and parks to the character of its streets as generouslyscaled corridors for formal plantings of broadcanopy trees.
  - i. maintaining the metropolitan structure principles of Canberra's planning legacy of environmentally balanced urban extensions: design with nature; undeveloped hills and valleys; landscape containment and greenbelts; low traffic

# THE PROPOSAL

The proposed development protects the Griffins' vision as outlined below:

- The proposal facilitates the sustainable development of the site and Canberra's City Centre which will maintains and promotes the City Centre as the main commercial centre in the Nation's Capital.
- The proposed development has been designed to give expression to the visual geometry of City Hill, Vernon Circle, Northbourne Avenue, London Circuit and Knowles Place all envisaged under the 1918 Griffin Plan.
- The proposed future development will incorporate highquality amenity for future users and the public.
- The proposed development will exhibit the highest standards of urban design, sustainability, landscape architecture and architecture which is befitting of the site's importance and reflect the Nation's Capital.

The proposed development builds on Griffins' vision by:

- Maintaining and upholding the vision for the 1918 Griffin Plan, by developing a brownfield infill site, which is in accordance with the vision for urban form, landscaping and public realm interfaces.
- Promoting the City Centre as the main commercial centre in the Nation's Capital.
- Delivering a built form that has been designed to give expression to the visual geometry of City Hill, Vernon Circle and Northbourne Avenue, all envisaged under the 1918 City Plan.
- Expressing integrity in Griffins visual structure by strengthening the geometry and form of the main avenues and vistas into and around the site. The proposed RL 595.72 building height element, holds and defines the important urban axis and marker.
- Exhibiting the highest standards of urban design, sustainability and architecture, which benefits the sites' importance and reflects the Nation's Capital.
- Complementing the existing and future intention of the City Hill Precinct.



#### **PART 4.1 CENTRAL NATIONAL AREA** THE PROPOSAL congestion; long-term public transport reservations; provision for walking and cycling; and protection of the Central National Area. j. maintaining a mix of tree species which enriches the landscape by providing beauty, shade, shelter and wildlife habitats and enhances the built environment. Revitalise the vision with growth in the Central The proposed development revitalises the vision and growth of National Area by: the Central Urban Area by: a. reinstating the Griffins' intended unity between Maintaining the 1918 Griffin Plan, by developing a brownfield infill site, in accordance with the vision for the Central National Area, its setting and the urban form, landscaping and public realm interfaces. everyday life of the city. Promoting the City Centre as the main commercial centre b. delivering the richness and vitality of the Griffins' in the Nation's Capital. vision by ensuring that City and surrounding Designing the proposal to give expression to the visual neighbourhood precincts are strongly connected geometry of City Hill, Vernon Circle and Northbourne with the Central National Area, especially with Avenue, which is envisaged under the 1918 Griffin Plan. Lake Burley Griffin and its surrounding parks. Expressing the integrity in Griffins visual structure by c. accommodating growth in Canberra Central to strengthening the geometry and form of the main avenues and vistas into and around the site. contribute to a compact, sustainable city that Providing important pedestrian connections across the fosters a healthy community, and offers: site, with the ACT Magistrates Court building, Stage 2A increased housing, employment and recreation Light Rail and other areas. choices; ease of movement; integrated transport Exhibiting the highest standards of urban design, and land-use; and respect for the natural sustainability and architecture, which benefits the sites' environment. importance and reflects the Nation's Capital. Complementing the existing and future structures of the

- d. developing the central areas of Canberra, such as City and Constitution Avenue, to the urban scale and diversity intended to consolidate the central areas of Canberra.
- e. managing change particularly in terms of traffic and development – to preserve the historic landscapes, Garden City and City Beautiful values, and the dignity of the Central National Area.
- f. using public investment in infrastructure to guide private investment, to enhance the vitality, accessibility and national significance of the public domain of the 1918 Griffin Plan, and to generate economic growth.
- g. fostering a greater level of activity, choice, connectivity and accessibility in the central areas of Canberra.
- The proposed development links the City to the Central National Area by:

City and the City Hill Precinct.

- Maintaining the 1918 Griffin Plan, by developing a brownfield infill site in accordance with the vision for urban form, landscaping and public realm interfaces.
- Incorporating public pedestrian links, plazas and frontages, which link the surrounding buildings and areas.
- Promoting the City Centre as the main commercial centre in the Nation's Capital.

The proposed development has been designed to give expression to the visual geometry of City Hill, Vernon Circle and Constitution Avenue all envisaged under the 1918 Griffin Plan.

- 4. Link the city to the Central National Area by:
  - a. reducing the physical barriers between the Central National Area, City Centre and surrounding neighbourhood precincts.
  - b. fostering exchange between local and national activities.
  - c. harnessing the cultural and economic links between the City Centre and surrounding neighbourhood precincts.
  - d. facilitating the development of physical connections and urban form to enable greater interaction and exchange between the Australian



PART 4.1 CENTRAL NATIONAL AREA	THE PROPOSAL
National University, the Central National Area and City Centre.  5. Extend the City to the Lake.  6. Reinforce the Main Avenues by: a. realising the identified Main Avenues of Constitution, Northbourne, Commonwealth	While not directly applicable to extending the City to the Lake. The proposed development further extends the Canberra City Centre southwest towards Lake Burley Griffin and the Centra National Area.  The proposed development will reinforce and maintain avenue by:
Kings, University, Sydney, Brisbane, and part of Canberra Avenue as multi-use boulevard providing corridors of higher- density mixed-use development, public transport, broad tree-lined footpaths with potential for outdoor dining and street parking  b. preventing the Central National Area from being overwhelmed by through traffic  c. providing flexible, efficient and sustainable public transport and pedestrian and bicycle systems that reduce car dependency  d. developing a sufficient density and mix of land uses to support public transport  e. improving the urban design and streetscape qualities of the Main Avenues as approaches to the Central National Area  f. maintaining the ease and comfort of movement around the city to cater for a diversity of pedestrian, cycle, vehicular and public transport modes  g. providing streets with a quality architecture and landscape character that fosters a compact connective and pedestrian-friendly environment for central city living  h. reducing the barriers of major roads to make it easier for people to access the public spaces of the city, particularly in the Central National Area.	Knowles Place and Vernon Circle to be multi-using boulevards, that provide corridors of higher-density developments that are within proximity to public transport while being within the Canberra's City Centre.  Improving public realm areas with tree lined footpaths with pedestrian connections across the City.  Providing active travel options for accessing the site appropriate car parking for the site location and access the existing and future public transport options.  Incorporating end-of-trip facilities and extensive bike parking areas, which support public transport and active travel to the site.  Incorporating high quality architectural and landscaped design, which will improve urban design and streetscaped qualities of main avenues and approach routes to the Central National Area.  Exhibiting the highest standards of urban design sustainability and architecture, which is befitting of the sites importance and reflects the Nation's Capital.  Complementing the existing and future structures of the City and within the City Hill Precinct.
7. Link national attractions.	While not directly applicable to linking national attractions. The proposed development further extends the Canberra City Centre southwest towards the central national area and subsequently extends the City to Lake Burley Griffin and national attractions.
PART 4.1.2 DETAILED CONDITIONS OF PLANNING, DESIG	
In the Parliamentary Zone (the area bounded by the southern edge of the Lake Kings Avenue State Circle	

- In the Parliamentary Zone (the area bounded by the southern edge of the Lake, Kings Avenue, State Circle and Commonwealth Avenue):
  - a. Land uses will comprise:
    - Parliamentary Uses and National Capital Uses, including national legislative, judicial and executive functions, and Commonwealth cultural institutions
    - such other uses, including a limited range of commercial uses and tourism facilities that complement and enhance the function and

Parliamentary Zone. The proposed development of the site for a mixed-use café, restaurant and commercial office building is consistent with the range of land uses and developments envisaged in Canberra's City Centre.



PART 4.1 CENTRAL NATIONAL AREA	THE PROPOSAL
character of the area.  b. Development must be guided by the principles, policies and Indicative Development Plan for the Parliamentary Zone set out in the Parliamentary Zone Precinct Code.	
Other parts of the Designated Areas will be used in accordance with relevant Precinct Codes.	The proposed development is consistent with the relevant Precinct Codes on the NCP. These matters are discussed in the tables below.
<ol> <li>Land uses will relate primarily to national functions.         This should not, however, preclude the establishment of appropriate ACT Government functions, suitably located.     </li> </ol>	The proposed land uses are permissible on the site and will not preclude the establishment of appropriate ACT Government functions nor suitable locations.
4. Consideration of commercial uses in those parts of the Designated Area that lie in the City will have regard to the planning effects on City as well as on the Central National Area.	The proposed multi-storey mixed-use commercial building is located in the City and is appropriate in the context of the Central National Area.
5. Special consideration will be given to community, cultural, residential, tourism, entertainment and leisure uses which complement and enhance the function and character of the Designated Area.	The proposed development does not impact on the future development of the City Centre or the future development of the Central National Area for the land uses specified.
6. Traffic capacity and traffic arrangements on major routes in the Designated Area will be planned to ensure safe and dignified access for all ceremonial occasions, and for residents, staff, tourists and	The proposed development provides active travel options for accessing the site and car parking to appropriate for Canberra's City Centre.
visitors.	The proposed development incorporates end-of-trip facilities and extensive bike parking areas, which support public transport and active travel to the site.
7. The transport system within Designated Area will be planning and managed for volumes of traffic and parking consistent with the significance and use of the area. Transport infrastructure should foster the use of transport systems which minimise adverse	The proposed development provides active travel options for accessing the site and a modest amount of car parking to reduce car dependence and to help minimise traffic within Canberra's City Centre.
effects from vehicular traffic.	The proposed development incorporates end-of-trip facilities and extensive bike parking areas, which support public transport and active travel to the site.
8. The urban design of the area is to achieve an integrated design of the highest quality by managing building height and bulk, and by encouraging building forms and layouts on consistent building alignments which enhance the structure of the Griffins' plans.	The proposed building incorporates high quality architectural and landscape design, which will improve the urban design and streetscape qualities of main avenues and approach routes to the Central National Area.
9. New development should seek to respect the design and character of adjacent buildings in terms of scale, colour, materials, massing and frontage alignment.	The proposed building has been designed to provide a consistent but distinct individual design, which respects the design and character of adjacent buildings and other civic buildings within the Canberra City Centre. This is in terms of scale, colour, materials, massing and frontage alignment.
10. Individual development proposals will be assessed on their merits in respect to sunlight penetration, amenity, pedestrian and vehicle access. No buildings taller than RL617 will be permitted in the Designated Area, but the general building height will be 3-4 storeys except where the National Capital Authority determines otherwise.	The proposed development has been designed to maintain solar access, amenity, pedestrian and vehicular access. The proposed building height is consistent and cohesive with the heights of surrounding buildings and the City Hill Precinct Code requirements.
11. Buildings in the area must show an appropriate quality of architectural design consistent with their location in this area of special national importance.	The proposed building incorporates high-quality architectural and landscape design, which will improve the urban design and streetscape qualities of main avenues and approach routes to the Central National Area.
12. Direct access to and from major roads will be permitted where practicable and not inconsistent with traffic safety requirements. The design and	The proposed development will include vehicular access from Knowles Place, which is consistent with the neighbouring developments, as well as the desire to keep Vernon Circle and



PART 4.1 CENTRAL NATIONAL AREA	THE PROPOSAL
maintenance of all roadways and parking areas, including their associated landscaping, signs and lighting, will be of a consistently high quality.	Constitution Avenue as pedestrian activity frontages and areas.
13. Commonwealth, Kings and Constitution Avenues, the avenues connecting the nodal points of the National Triangle, are of critical significance in delineating the geometric form of the Griffins' plans. They are not only the primary movement routes, but they are powerful generators of structure and urban form. Their formal expression is paramount and is to be achieved by strong avenue planting, consistent road design, special lighting and detailing. Building heights and setbacks will be planned to ensure consistency and continuity. Setbacks for buildings adjacent to Kings and Commonwealth Avenues should generally be 15 metres. Setbacks for buildings adjacent to eastern side of Kings and western side of Commonwealth Avenues north of Lake Burley Griffin should be 10 metres.	<ul> <li>The proposed development reinforces the avenues connecting the nodal points of the National Triangle by:         <ul> <li>Providing appropriate building setbacks to Northbourne Avenue, Knowles Place and Vernon Circle. Further, the proposed built form reinforces avenues and delineates the geometric form of Griffins' plan.</li> <li>Incorporating landscape plantings and external lighting into the development on both avenue frontages.</li> <li>Incorporating high quality architectural and landscape design, which will improve the urban design and streetscape qualities of main avenues and approach routes to the Central National Area.</li> <li>Exhibiting the highest standards of urban design, sustainability and architecture, which is befitting of the sites' importance and reflects the Nation's Capital.</li> <li>Complementing the existing and future structures of the City and the City Hill Precinct.</li> </ul> </li> </ul>
14. Landscaping is to enhance the visual setting of the Designated Area and integrate the buildings with their landscape setting. This will be carried out in accordance with a landscape masterplan to be prepared by the National Capital Authority which particularly emphasises the following landscape themes:  a. the formal and consistent landscaping of Main Avenues and mall spaces  b. the combination of formal and informal landscaping which occurs around the Lake's edge and is the setting for Parliament House and its adjacent area.	The proposed development incorporates landscaping, which will enhance the visual setting of Designated Areas, by providing formal and consistent landscaping along Northbourne Avenue and Knowles Place. In addition, the proposed public realm around the site and precinct incorporates quality landscape materials and finishes, which continue the high-quality public realm of City Hill and Canberra's City Centre.
15. Residential blocks must not be subdivided for separate occupation.  16. Any proposal to subdivide land within the Central National Area will require the approval of the National Capital Authority.	The proposal does not seek approval to subdivide the site.



Table 6: Part 4.6 City Hill Precinct Code and The Proposal

# 4.6.3 Objectives for City Hill Precinct

- Maintain and promote the City Centre as the main commercial centre of Canberra and the region – with the City Hill Precinct as the preeminent heart of the City.
- The design of buildings and the amenity and environmental quality of the main public spaces should result in an accessible, attractive, high quality and distinctive centre, consistent with the City's role as the major metropolitan centre and its location at one point of the National Triangle, the major organising element of the Central National Area.
- That the City Hill Precinct provides a vibrant, interesting and lively centre with high levels of human activity.
- Development must command the highest standards of urban design, sustainability, exemplar architecture and social inclusion, reflecting the character of the National Capital.
- The City Hill Precinct must complement and actively relate to, and integrate with, the existing and future structure of the rest of the city.
- Encourage a mix of land uses, including residential uses, which contribute to a diverse and active character.
- Major buildings of municipal or cultural significance should be located adjacent to City Hill Park, with their main address to Vernon Circle.

# 4.6.4 Land Use for City Hill Precinct

Land uses for the City Hill precinct should be in accordance with Figure 39.

# Land use area A permitted uses include:

- Café, Restaurant
- Office

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The proposal addresses the objectives for the City Hill Precinct, as outlined below:

- The proposed multi-storey mixed-use building incorporates a café, restaurant and commercial office uses, which further promotes and reinforces the City Hill Precinct at the commercial heart of Canberra City and the Nation's Capital.
- The proposed building will draw commercial activity towards City Hill, activating Northbourne Avenue and Knowles Place, drawing further activity into the southwest part of the City.
- The proposed development will incorporate high-quality amenity for future users and the public.
- The proposed building and public realm work exhibit the highest standards of urban design, sustainability, architecture and landscape architecture, which is befitting of the sites importance and reflects the Nation's Capital.
- The proposed development within the City Hill Precinct complements the existing and future structure of the City, and the important streetscape character of Northbourne Avenue, Knowles Place and Vernon Circle.
- The proposed building focuses on pedestrian activity to Northbourne Avenue, Vernon Circle and activates Knowles Place, linking the site with the ACT Magistrates Court, future Canberra Theatre expansion and further to the ACT Legislative Assembly and Civic Square.
- The proposed building has been designed to address all important street frontages.

The proposed building incorporates permitted land uses including office, café, restaurant, and works associated with those uses.

# 4.6.5 Detailed Conditions of planning, design and development

# General

New or altered building must ensure that:

- Sunlight access to open space within the City Hill Precinct and major pedestrian area is maintained.
- The vista to City Hill Park is framed and enhanced by new development.
- Predominantly active frontages are provided at ground floor level for building elements fronting London Circuit and Main Avenues that radiate from City Hill.

Subdivision patterns should be designed to minimise amalgamation of land and achieve a mix of development scales including fine urban grain.

The proposed building addresses the general requirements by:

- Maintaining sunlight to open spaces within the City Hill Precinct including City Hill Park, Northbourne Avenue, Vernon Circle pedestrian areas and verges.
- The proposed development maintains views to City Hill Park, by incorporating appropriate setbacks, building form and height.
- The proposed building incorporates active frontages to Northbourne Avenue, Knowles Place and the pedestrian through site link / plaza, that is approved under WA-001559.
- The building will deliver a mix of land uses and the proposed ground floor café, restaurant and office lobby areas will create an interesting and engaging urban fine



New buildings are encouraged to be delivered through design competitions in order to encourage innovation and design excellence.

The symbolic importance of the City Hill Precinct should be reinforced in the design treatment of the streetscape and public places.

Public art and art spaces in new development should be encouraged.

Landscape and streetscape treatments are to be of a high quality emphasising the geometry and formality of the Main Avenues.

New development should exemplify sustainability principles and demonstrate excellence in urban design, landscape and architecture.

# City Hill Park as a central open space

City Hill Park should be retained and enhanced as an enclosed central park serving a functional role within an urban built form.

The topography of City Hill Park may need to be modified to create an urban park, accommodate pedestrian desire lines and integrate with Vernon Circle.

City Hill Park is the primary public space for the Precinct. Any building located on City Hill Park must be ancillary to this purpose and designed, sited and of a scale that complements the landscape character.

New Public spaces created within the Precinct must complement and not diminish the permanence of City Hill Park.

# Open Space - Building Height

Building heights of up to 25 metres (generally six to eight storeys) above adjacent kerb levels of London Circuit, Vernon Circle and Northbourne, Edinburgh, Constitution and Commonwealth Avenues are permissible in all areas of City Hill Precinct.

Landmark buildings up to RL617 (generally 14 to 18 storeys) will be restricted to the locations identified in Figure 42, generally being the corners of the main avenues intersecting with London Circuit.

Buildings more than 25 metres in height are to be the subject of wind testing, including down draught conditions and turbulence, to ensure development does not have adverse impacts on building entrances and the public domain.

Buildings fronting Vernon Circle should have a minimum height of 16 metres (equivalent to four storeys) to create a sense of enclosure around City Hill Park.

Minor building elements that extend building height above

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grain.

- The symbolic importance of the City Hill Precinct is reinforced by the architectural design, materiality and finishes proposed for the building. At ground level, the high-quality public realm areas are extended to all street frontages and the pedestrian through site link / plaza, that is currently being assessed under WA-001559.
- The geometry of the building design reinforces the frontages of Northbourne Avenue, Knowles Place and further to City Hill Park, which is consistent with Griffins' Plan.
- The proposed building exemplifies sustainability principles, through the use of sustainable building materials and finishes. Refer to proposal section of the report for full details.
- The proposed building and public realm work exhibit the highest standards of urban design, sustainability, architecture and landscape architecture, which is befitting of the sites importance and reflects the Nation's Capital.

The proposed development retains and will activate City Hill as a central open space. The proposed building form responds to the geometry of the avenues, surrounding developments and further, the desire for City Hill Park to be an enclosed central park serving a functional role within the urban built form.

The proposed building design, siting and landscaped public realm areas will compliment and enliven the landscape character of the City Hill Park.

The ground level public realm areas both within the site and on the adjacent verges, exhibits landscape design excellence both through design and materials. These improvements fronting City Hill Park will complement the park and seek to enliven its use with a permanent office worker population.

The proposed development has a building height of 25 metres, with minor elements extending above. The rooftop plant level is setback from the outer edges of the building and has been architecturally designed and screened to be integrated into the overall building form and viewed as a secondary structure.

As outlined in the proposal section of this Planning Report, the proposed building incorporates a range of high-quality, architectural elements, which will deliver energy efficiency, sustainability, indoor amenities and provide an appropriate urban scale.



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25 metres will be considered where this enhances the architectural quality of the building and fosters energy efficiency, indoor amenity and appropriate urban scale.

**Minimum floor to ceiling heights** within buildings are as follows:

Location	Min. floor height
Ground Floor	6.5 metres floor to ceiling
facing Constitution	(mezzanine level permitted
Avenue and roads	over 30% of ground floor)
where 'Indicative	
Active Frontages'	
are located	
Ground Floor	3.3 metres floor-to-ceiling
(Residential)	
Ground Floor	3.6 metres floor-to-ceiling
(other uses,	
including	
commercial /	
office use)	
Residential	2.7 metres floor-to-ceiling
(general)	minimum for all habitable
	rooms, 2.4 metres is the
	preferred minimum for all non-
	habitable rooms however 2.25
	metres is permitted.
	For two-storey units, 2.4
	metres minimum for second
	story, if 50 percent or more of
	the apartment has 2.7 metre
	minimum ceiling heights.

The proposed building floor to ceiling heights are detailed below:

- Ground level: 6.63 metres, for the foyer, lift lobby, end-oftrip facilities, bicycle storage, café / restaurant.
- Level 01 to Level 06: 3.75 metres for the commercial offices.
- Level 07: 3.94 metres, for the rooftop plant equipment.

In addition, to the floor to ceiling heights of the proposed building, interfaces with 60 London Circuit, which includes the site link / pedestrian plaza and Knowles Place, which are both wrapped with double height pedestrian overhangs that define and frame the pedestrian areas.

# **Active frontages**

Street level frontages should, where possible, be active. Primary retail activities should be off London Circuit with secondary food and beverage activities occurring along north-south laneways so as to optimise sunlight access during peak periods.

Buildings on the avenues must have predominantly active frontages at ground floor.

The proposed development incorporates active frontages along all street frontages, including Northbourne Avenue and Knowles Place. The proposed development incorporates a café / restaurant entry and commercial office entry via Northbourne Avenue. The proposed building incorporates extensive active frontages.

# Avenue connections and vistas

New road connections to Vernon Circle from Constitution and Edinburgh Avenues should facilitate access for local traffic and pedestrians.

View corridors must be retained from radiating avenues to City Hill Park. No buildings should bridge these avenues.

A limited palette of high-quality pedestrian pavement materials, street furniture and lighting will be used. Pavement and landscape design should have an elegant, simple and bold design emphasising the geometry and formality of the main avenues.

The symbolic importance of the City Hill Precinct is reinforced by the architectural design, materiality and finishes proposed for the built form of the development. At ground level, the landscape architectural treatment consists of high-quality public realm areas of Northbourne Avenue and Knowles Place which extend to Vernon Circle.

The geometry of the building design reinforces the frontages of Northbourne Avenue, Knowles Place and further to Vernon Circle, which retains and focuses on the corridors in and along the Avenues, which is consistent with Griffins' Plan.

The proposed building exemplifies sustainability principles through use of sustainable building materials and finishes. Refer to proposal section of the report for full details.



#### PART 4.6 CITY HILL PRECINCT CODE THE PROPOSAL Heritaae While the proposed building is not immediately adjacent the The heritage values of the Sydney and Melbourne Melbourne Building and is not considered to adhere to this Buildings are to be considered and addressed by new planning parameter. A portion of overall Masterplan development for the site does front the Melbourne Building. buildings adjacent to these sites. This planning parameter has been considered and addressed under a previous WA application (WA-001559), where it was confirmed that the heritage values of the Sydney and Melbourne Buildings have been considered and addressed in the design of the overall built form of the entire development. Traffic The proposed quantum of car parking provided in the development and traffic generated by the development is Major modifications to the existing traffic management acceptable within the location of the site and for the broader arrangements are dependent upon the continuing parts of the City. implementation of peripheral parkways and city bypass routes including Gungahlin Drive, Majura Parkway, Clunies Ross Street, Fairbairn Avenue, Marcus Clarke Street and Cooyong/Ballumbir Streets and the removal of the Parkes Way cloverleaves. Traffic engineering devices (e.g. slip lanes) should be designed to promote pedestrian amenity, safety and access and bicycle movements **Parking** All car parking for the proposed building and entirety of the Masterplan is provided below grade within basement levels. Replacement of existing surface car parks and public car parking should be provided for as identified in the ACT The proposed quantum of car parking provided within the Government Parking Strategy. Development of existing development and the traffic generated by the development is surface car parks will need to demonstrate that an acceptable in the location and for the broader parts of the City. adequate public car parking provision (on street or in appropriately designed structures) will meet the needs of City Hill Precinct. Car parking for new development is to be accommodated in basements or in above ground structures that do not dominate the public domain. **Public Transport** The sites' proximity to and interface with public transport options such as buses, future light rail and active travel options London Circuit should operate as the main public are acceptable. The proposed development supports the transport circuit for Canberra City. broad public uptake of public transport in the City Centre. Redevelopment of the City Hill Precinct should take place in the context of an integrated public transport plan. Mechanisms should be introduced to give priority to public transport. The proposed development retains the role of Knowles Place as Laneways both a vehicular access and shared pedestrian laneway. The Existing laneways should be retained and new laneways proposed building design and lobby fronting the corner of created to provide permeability and create service access. Knowles Place and Northbourne Avenue provides for a high-Opportunities should be identified to create laneways quality laneway, which connects pedestrians to important with active frontages, particularly in relation to heritage adjoining developments and surrounding civic buildings and and public buildings and at intersections. squares. Pedestrian and bicycle links The pedestrian and bicycle links in and around the site and the quantum of bike parking is sufficiently incorporated into the New development, including public spaces, will facilitate development. pedestrian connectivity and bicycle movements within



and Canberra Central.

the City Hill Precinct and between the City Hill Precinct

### THE PROPOSAL

#### LOCATION SPECIFIC

### Vernon Circle

Vernon Circle should serve as a ceremonial road leading to Parliament House and for public events for the city of Canberra. Any major redevelopment of the City Hill precinct should consider alternative options for traffic to allow easy pedestrian access to City Hill via Vernon Circle.

Over time, the existing major cultural and municipal buildings adjacent to City Hill Park (and extensions to them) could be reconfigured to address Vernon Circle.

The proposed building, while not immediately adjacent to Vernon Circle (fronting Northbourne Avenue), the proposed building design and siting addresses Vernon Circle and reinforces it as a ceremonial road leading to Parliament House and for public events for the City of Canberra.

#### **London Circuit**

London Circuit should serve as a gateway, providing a transition between the boulevard character of the avenues and the urban scale of the inner City Hill Precinct. The transition should be achieved through the use of urban design and traffic engineering treatments that serve to physically and psychologically divert traffic from the avenues onto London Circuit, thereby limiting access to the inner City Hill Precinct to predominantly local traffic. London Circuit should operate as the main public transport circuit for Canberra Central.

Buildings must be set back from London Circuit a sufficient distance to establish a tree-lined boulevard character (two rows of trees and wide pavements).

New buildings fronting London Circuit must have active frontages.

While the proposed building does not immediately join London Circuit, aspects of the overall Masterplan for the site have components that do. This planning parameter has been considered and addressed under a previous Works Approval application (WA-001559), where it outlines how the overall Masterplan for the site reinforces the City Hill Precinct Code requirement for London Circuit to serve as a gateway.



Table 7: Part 4.20 Signs General Code and The Proposal

# **PART 4.20 SIGNS GENERAL CODE**

#### 4.20.3 General conditions

- The type, position, size, appearance, illumination, animation, content or other characteristics of any proposed sign must ensure a quality and character of appearance both by day and night which, in the opinion of the National Capital Authority, befits the National Capital.
- The National Capital Authority will refuse to approve any sign where it is of the opinion that the type, position, size, appearance, illumination, animation, content or other characteristics of the sign may adversely affect:
  - the amenity of the locality or neighbourhood with particular regard to nearby residential development
  - ii. the architectural character or appearance of a building
  - iii. traffic safety
  - iv. a 'place' within the meaning of and subject to the provisions of the relevant Commonwealth heritage legislation.
- 3. Any application for the use, construction or erection on or above the roof or top of any building of any device, advertisement, sky sign, sign, signal or structure of the nature of a sign or signal, excepting flags and flag poles, will not be approved where the proposal would alter any silhouette of the building by extension beyond or above the walls, parapet or roof of the building, lift tower or plant room.

# Signs on commercial and industrial buildings and on institutional and other buildings not located within residential areas

- 1. Signs above first storey level, signs facing residential development nearby or on the opposite side of the street within residential neighbourhoods which may be visible from residential buildings nearby, must not be animated or flashing or be illuminated by exposed lamps or neon tubes as distinct from backlighting or floodlighting.
- 2. Signs above above first storey level will be restricted in content to the name of the building and the name, insignia and type of activity of the principal occupant. Such signs must not project from the building and must constitute only separate characters and/or symbols individually affixed to or represented on the building façade. Generally there will not be more than one sign on each face of the building above first storey level.

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The proposed building signage addresses the general conditions as outlined below:

- The proposed signage location is appropriate for the building and locality, providing one sign fronting Northbourne Avenue. The signage quality will be a quality reflective of the building and the National Capital.
- 2. The proposed signage is not proximate or adjacent to surrounding residential developments, will not impact traffic or affect the architectural character of a building.
- 3. The proposed signage is not situated above the roof top of the building.

The proposed signage is not proximate, nearby or opposite residential developments. The signage will be high quality and reflective of overall architectural quality of the building. No flashing signs will be installed.



# **6 OTHER MATTERS**

# 6.1 NCA Guidelines and Policies

A review of the NCA Guidelines and Policies indicates that the *Outdoor Lighting Policy* is relevant to the proposed development. The external lighting associated with the development will be designed in accordance with both the NCA *Outdoor Lighting Policy* and relevant Australian Standards.

# 6.2 City Renewal Authority Guidelines

A review of the City Renewal Authority (CRA) Guidelines indicates that the *Design Guideline* and *Sustainability Strategy* are relevant to the proposed development. The proposed development has been designed having regard to and responding to the CRA *Design Guidelines* and *Sustainability Strategy*. These matters were considered and addressed as part of the site sale requirements and have been reinforced in the overall building design.

# **6.3 Territory Guidelines**

A review of the Territory Guidelines indicates that the *City Centre Urban Design Guide* and *City Plan* are relevant to the proposed development. At ground level the proposed public realm works and improvements to Northbourne Avenue, Knowles Place and Vernon Circle have been designed in accordance with the requirements of the *City Centre Urban Design Guide*, which includes active frontages, materials, and finishes for public realm areas. The proposed building setbacks, active frontages and weather protection requirements have also been incorporated into the overall design of the proposed development. The proposed development addresses the general matters raised in the City *Centre Urban Design Guide* and *City Plan*.



**Figure 15:** Proposed building interface to Northbourne Avenue (Source: JPW Design Report)



# 7 CONCLUSION

In conclusion, this Planning Report supports the WA application for construction of basement and a multi-storey mixed-use (café/restaurant and commercial office) building and associated works at Block 40 Section 100 City, commonly known as 2 Knowles Place, City.

Architecturally designed by JPW, with approved landscape architecture by Red Box Design Group, the proposed building and overall precinct design complements the site, surrounding area while incorporating sustainable building practices and quality materials and finishes.

The site is designated for mixed-use developments in the NCP and aligns with the City Hill Precinct Code, reinforcing Canberra's City Centre as a vibrant commercial hub. The proposed development will enhance the public realm, contributing to a lively and engaging city environment.

Capital Property Group (CPG) has engaged extensively with the NCA and relevant ACT Government agencies, including Infrastructure Canberra and Canberra Metro, to ensure integration with nearby developments and infrastructure projects. Additionally, CPG has maintained regular communication with surrounding lessees and tenants to address design and construction management concerns.

This Planning Report concludes that the proposed development complies with and in many instances exceeds the minimum requirements of NCP and other guidelines. It concludes that the proposal is permissible within the site mixed-use designation and suitable for the development, warranting approval under Section 12 Works in Designated Areas of the PALM Act.

