

Consultation Report

Works Approval No 101849

Block 23 Section 33 Acton Acton Waterfront Phase 2 Boardwalk and Land Reclamation

September 2020

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Introduction

Under the Australian Capital Territory (Planning and Land Management) Act 1988, the National Capital Authority (NCA) prepares and administers the National Capital Plan (the Plan) to ensure Canberra and the Territory are planned and developed in accordance with their national significance.

The Plan sets out the broad planning framework for the Australian Capital Territory (ACT). Areas designated as having special characteristics of the National Capital are subject to detailed planning policies and guidelines.

Any buildings or structures, demolition, landscaping or excavation works in Designated Areas require the approval of the NCA. The NCA considers such proposals in the context of the relevant provisions of the Plan.

On 5 April 2020, the NCA received a Works Approval application from the City Renewal Authority for the Acton Waterfront – Phase 2 Boardwalk and Land Reclamation.

Community Consultation was undertaken by the NCA between 2 May 2020 and 22 May 2020. The NCA received 187 submissions on the proposal.

This report discusses the key issues / themes raised during the community consultation. A summary of the submissions is included in *Attachment B*.

Public Consultation requirements

1.1 Commitment to Community Engagement

The NCA's *Commitment to Community Engagement* details how the NCA conducts consultation. The purpose is to achieve a greater level of consistency and transparency in the NCA's decision making process.

The *Commitment to Community Engagement* describes the minimum requirements for consultation, and the process by which WA applications that are released for public consultation will be assessed.

Part 2.7 'Works Applications and Attachment C Protocol for Development Applications for Works Which Require Consultation' of the NCA's *Commitment to Community Engagement* describes the consultation process for WA applications. The NCA will make an assessment of whether a proposal is consistent with the National Capital Plan and if it requires public consultation. An assessment is made in relation to adverse impacts on:

- public space and community amenity;
- environment, heritage or landscape values;
- > amenity of the locality in terms of materials, finishes, scale, massing, design and quality; and
- > consistency with an existing Heritage Management Plan.

When an application for works is lodged and consultation is required, consultation with the community and stakeholders will be undertaken by the applicant, the NCA or both. Where consultation is undertaken by the applicant, the NCA may choose to stipulate specific requirements that the applicant is required to implement.

The NCA may set aside the requirement to undertake full public consultation where:

- > previous consultation has been undertaken on the proposal;
- minor amendments to previously approved works are required;
- the NCA determines no stakeholders will be affected; and
- proposals are given exemption, as outlined in Part 2.3 of the Commitment to Community Engagement.

Public consultation was undertaken on the application due to the location, potential impacts on public space and lake users and significant community interest.

Summary of Public Consultation

2.1 The public consultation process

Public consultation was undertaken by the NCA between 2 May 2020 and 22 May 2020 in the following manner:

- On Saturday 2 May 2020, publishing a public notice in *The Canberra Times* detailing the proposed works and inviting submissions to be made to the NCA in relation to the proposal (<u>Attachment A</u>);
- Between 2 May 2020 and 22 May 2020, publishing details of the proposal on the NCA's website. This included plans and supporting documents outlining the proposal;
- Between 2 May 2020 and 22 May 2020, placing three A1 size signs on site;
- On 4 May 2020, the NCA wrote to key stakeholders via email advising of the consultation process and inviting comments; and
- Notification of the consultation on the NCA Facebook and Twitter page.

The applicant (City Renewal Authority) conducted consultation with relevant stakeholders prior to lodging the works approval application.

2.2 Submissions Received, Comments and Response

The NCA received a total of 187 submissions on the proposal. Of the submissions:

- 31 respondents supported the proposal;
- 141 respondents opposed the proposal; and
- 15 respondents provided a neutral response but raised concerns or questions.

Emails of acknowledgment were sent to all submitters advising them that their submissions will be taken into consideration before a decision is made on the application.

Separate from the NCA's consultation process, a *Canberra Times* article was published on 8 May 2020, outlining the proposal. Additional media coverage about the proposed Phase 2 Boardwalk and Land Reclamation appeared on the RiotACT (5 May 2020) and ABC Radio Canberra and ABC TV Evening News (5 May 2020).

Notification of the consultation was posted on the NCA Facebook and NCA Twitter. The Facebook post reached 1,643 people, there were 19 'likes' and 8 'shares'. The Twitter post reached 3,544 people; there were two 'likes'.

Key themes raised in support of the application included:

- General Support for the Proposal
- Amenity
- Improved Access around West Basin.

Key themes raised in opposition to the application included:

- General opposition to the Phase 2 proposal including: loss of amenities and public facilities and overall design concerns;
- Conformity with Planning Principles;
- Landscape Maintenance;
- Boardwalk Design;
- Restricting access to the lake;
- The Broader Development of Acton Waterfront;
- Access Concerns;

- Impact on the Existing Memorial;
- Impacts of Aesthetic Values;
- Land Reclamation;
- Acton Waterfront and Curtin Horse Paddocks Land Swap;
- Amendment 61 of the National Capital Plan;
- Griffin Design Legacy;
- Dedicated Cycling Routes;
- Traffic Management and Parking;
- Environmental Impacts;
- Heritage Impacts;
- Indigenous Heritage;
- Consultation Process;
- Boat Mooring;
- Other Concerns (homelessness, geological impacts, provision of utility services); and
- Design Quality / Maintenance of Henry Rolland Park.

Note: the NCA conveyed community concerns to the applicant.

A list of submitters and their general response is provided at <u>Attachment B</u>.

2.3 Key Changes to the Proposal in Response to Consultation

Following the close of public consultation and consideration by the National Capital Design Review Panel, the NCA requested the applicant to further consider the proposed landscape of the reclaimed land adjacent to the boardwalk.

As a result, a revised landscape scheme is proposed that includes:

- Removal of dryland grass and containerised tree proposal. This has been replaced with an open parkland setting with irrigation and 198 new trees planted in ground.
- Tree species adjacent to the boardwalk include a mix of deciduous and native evergreen trees, which grow to a variety of heights up to and beyond 25m.
- Installation of BBQ / picnic facilities covered by shade structures.
- Temporary toilet facility located next to the former bicycle hire building.
- Improvements to the existing cycle path junction points at Henry Rolland Park.
- Additional street lighting, bench seating, life buoy cabinets and small boat mooring points.

2.4 Summary of Key Themes and NCA Responses

A summary of the key themes along with excerpts of comments from submitters and the NCA response is provided below.

1. Comm	ents Supporting the Works Application
1.1.	General Support for the Proposal
	• "A great improvement. Looking forward to enjoying the new surrounds when
	complete."
	 "I really love the plan for the boardwalk."
	\circ "Just get on with it. The overall city to Lake concept is a great vision, however
	it is proceeding at an agonisingly slow pace."
	 "At the moment this area is significantly underused, and is a wasted asset for all Canberrans and tourists to Canberra. With the right development, it would undoubtedly become Canberra's premier destination to meet up with friends, have dinner or celebrate special occasions." "Overall, these works are an important step towards realising the NCA's vision of West Basin as a vibrant cultural and entertainment precinct on a waterfront promenade."
	NCA Response:
	Support noted. This application is for the Phase 2 boardwalk and land reclamation only. The proposed boardwalk will extend north from the existing boardwalk in Henry Rolland Park. The new boardwalk will provide continuous public access along the foreshore and this is consistent with objective (6) of the Part 4.7 West Basin Precinct Code of the National Capital Plan.
1.2	Amenity
	 "The proposal will give great amenity for people of Canberra and visitors." "If the Covid-19 restrictions have proved anything, it is the enormous popularity of the beautifully developed inner basin and in stark contrast, the emptiness and inaccessibility of the west basin." "This area of the lake is very underutilised and the proposed development
	 would address that." "Supportive of the intent to make better use of the Acton Waterfront, as
	Henry Rolland Park is so popular."
	 "Does the plan include construction of a few cafes and al fresco dining on the waterfront areas?"
	NCA Response: Support noted. The proposed Phase 2 boardwalk will extend north from the existing boardwalk in Henry Rolland Park and provide continuous public access along the lake foreshore. The proposed boardwalk is located within the "open space landuse" zone (Figure 53) and as such is consistent with the landuse zoning of the Part 4.7 West Basin Precinct Code of the National Capital Plan.
	The proposal includes a landscaped park within the "reclaimed land" adjacent to the boardwalk. Note: following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the design of the landscaped area adjacent to the boardwalk. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area include planting soft landscaping immediately following the filling works.

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	The soft landscaping will comprise grass and informal grouping of trees of various species. The revised schemed includes planting of 198 new trees in ground (<u>note</u> : the containerised tree option is no longer part of the scheme).
	The NCA has received advice from the applicant's landscape architect that the fill area can support mature deep-rooted trees during the settlement of the reclaimed area.
	New picnic / bbq facilities with shade structures are provided at two locations adjacent to the boardwalk.
	This application is for the Phase 2 boardwalk and land reclamation only. The broader development of West Basin will be subject to future works approval applications and community consultation.
	Cafes and al fresco dining: This Works Approval application is for the boardwalk and land reclamation only. The National Capital Plan permits kiosks in the urban park adjacent to the boardwalk. The applicant advised that designs for this public space are currently being developed.
1.2	June way and A second and a Mast Design
1.3	 Improved Access around West Basin "I think improving access and public use of this area would be very beneficial to the community and make the Acton Waterfront a more usable space for public events."
	 "The project provides the opportunity to bring people to the shores of Lake
	Burley Griffin."
	 "West basin is great for this purpose and the boardwalk is a safe and efficient entry point. The extension would increase the distance and access to open water training and I'd be an enthusiastic user of the expanded facility."
	NCA Response:
	Support noted. This application is for the Phase 2 boardwalk and land reclamation only. The proposed boardwalk is consistent with Part 4.7 West Basin Precinct Code of the National Capital Plan, objective (6) to provide continuous public access around West Basin. The boardwalk will extend north from the existing boardwalk in Henry Rolland Park and provide continuous public access around West Basin.
	ents Opposing the Works Application
2.1	General Opposition to the Phase 2 Proposal • "The project is dull, colourless and boring, crude and harsh, lacking in
	creativity and unresolved as to purpose and destination."
	\circ "These works could prejudice the ultimate development of West Basin, with all
	its unresolved issues."
	 "Lake Burley Griffin is the centrepoint of Canberra and should be left alone." "I don't want the existing shoreline changed."
	 "I don't want the existing shoreline changed." "This is nothing more than a disguised privatisation of the Acton Waterfront."
	 "Please look at how many people use our lake and lake foreshores for relaxation and exercise. Once you have developed this area we can never take
	it back."
	 "I believe that we should be enhancing green space and encouraging its use, not creating a 'vibrant precinct' dominated and reliant on commercial
	development including accommodation."

	 "The free-form West Basin foreshore between Henry Rolland Park and the National Museum with its expanses of grass extending right to the water's edge and stands of mature trees is a much admired and valued contrast to the hard-edge, sterile environment of other sections of the lakeside." "West Basin certainly looks somewhat untidy and neglected now, but that can be remedied by removal of rubbish, weeds and dead wood, restoration of the beautiful jetty, the ferry tours re-instated. And improvement of Acton Beach with removal of rocks from the water and placement of sand. West Basin needs renovation, repairs and maintenance, not replacement." "No timeframe on proposed works." NCA Response: Opposition to the proposal is noted. The NCA has considered the views of submitters. This works application is for the Phase 2 boardwalk and land reclamation only. Any future development of West Basin will be subject to separate works approval applications and further community consultation. The Phase 2 works are consistent with the National Capital Plan - Part 4.7 West Basin Precinct Code, objective (6) to provide continuous public access around West Basin. The proposed boardwalk will extend north from the existing boardwalk in Henry Rolland Park and will facilitate continuous public access around West Basin. Part 4.7.5 Detailed conditions of planning, design and development refers to the land reclamation <i>"Reclaim land from the lake to establish a public waterfront promenade, reflecting the geometry of the 1918 Griffin Plan."</i> The plans for land reclamation submitted by the applicant are consistent with this detailed condition.
	The proposal includes a landscaped park within the "reclaimed land" adjacent to the boardwalk. Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the design of the landscaped area adjacent to the boardwalk. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area includes planting soft landscaping immediately following the filling works. The landscaping will comprise grass and informal grouping of trees. The revised scheme includes planting of 198 new trees including both native and exotic tree species. The NCA has received advice from the applicant's landscape architect that the fill area can support mature deep-rooted trees.
	New picnic / bbq facilities with shade structures are provided at two locations adjacent to the boardwalk. The design of these amenities is consistent with those already installed in Henry Rolland Park.
	<u>Timeframe for Works:</u> The applicant has provided an indicative timeframe for works. Following formal works approval by the NCA, the construction works are scheduled to commence in the second-half of 2020. Stormwater works are expected to commence in early 2021.
2.2	General opposition to the Phase 2 Proposal – Loss of Amenities / Public Facilities <u>General Amenities</u>

0	"The location was a perfect picnic bbq area for decades and is the sort of
	amenity the city needs to retain."
0	"It would be a more economical, environmentally astute and healthier option
	to establish a few picnicking areas, pathways through native flora and
	generally a more 'people friendly' zone than what is described in the plan."
0	"There seems to be no purpose for the gravel areas. No BBQs or playground or
	something to utilise the expansive carparking at the site."
0	"Former amenities (Mr Spokes Bicycle hire and Paddle Boats) should be
	restored to former status."
0	<i>"I think the proposed works will drastically reduce public space, community facilities and natural habitat in the West Basin area."</i>
ΝርΔ Β	esponse:
	ncerns are noted and the NCA has considered the view of submitters.
Follow	ing the close of consultation, the NCA asked the applicant to further consider
	sign of the landscaped area adjacent to the boardwalk to improve the amenity
of this	
	vised plans received by the NCA incorporate bbq / picnic facilities at two
locatio	ons adjacent to the boardwalk. The inclusion of these elements will enhance
existin	g facilities and complement the existing facilities within Henry Rolland Park.
Bench	seating is provided at various places along the boardwalk.
T L . N/	
	CA conveyed the community concerns regarding loss of amenities and the City
	val Authority advised, "we are happy to consider proposals from mobile food
	everage sellers to use suitable spaces at Henry Rolland Park or areas adjacent to
the col	nstruction site."
Public	<u>Toilets</u>
0	"Is there provision for public toilets? From what I can see, you are knocking
	down the existing public toilets at the boat shed and do not intend to provide
	any public toilets within this next Stage."
0	"I am sure the disabled community, the elderly and parents with children and
	any other member of the public will find this discriminatory at the least and
	incompetent on behalf of your planners and shows a total disregard for the
	public you are supposed to be serving. Surely, you cannot build a viable park
	without these necessary facilities."
0	<i>"It was a terrible omission from the building of Henry Rolland Park and you</i>
	used the excuse that there were toilets 500M away at the Boat Shed (which
	was totally unsatisfactory)."
0	"I think that the removal of some asphalt parking near Commonwealth
-	Avenue and replacement with green space (and improved, rather than more,
	parking) would be positive, as would improvement to toilet facilities."
ΝርΔ Ρ	esponse:
	ncerns are noted and the NCA has considered the view of submitters.
	ing the close of consultation, the NCA asked the applicant to further consider
he de	sign and location of public amenities. The applicant submitted revised drawings

	with a temporary toilet facility to be located adjacent to the former bicycle hire
	building.
	<u>Seating</u>
	 "Is seating provided?"
	\circ "Additional seating and replacement of backless seats with only seats with
	backs."
	NCA Response:
	Seating is provided in the current proposal for the boardwalk. Seating will be located
	at various points along the boardwalk.
2.3	General opposition to the Phase 2 Proposal - Overall Design Concerns
	• <i>"Phase 2 is only one piece of an overall package, all of which should logically</i>
	be considered as a whole at the one time."
	\circ "The whole area and planned staged development of West Basin and its
	developmental potential should be taken into account."
	\circ "Any extension of this area on the current design principles will only cause
	further confusion and risk of collision between the different groups."
	\circ "Approval for Phase 2 of the Acton Waterfront should only be on the basis of a
	complete plan including landscaping of the reclaimed land."
	\circ "The design should look to other examples such as Brisbane's Southbank."
	\circ "Phase 2 does not deal with the flow-on effects of construction of the
	proposed works."
	\circ "The Acton area provided a valuable connecting link for runners, walkers and
	cyclists between Black Mountain Peninsula and the main basins of the Lake.
	The proposed development will hugely detract from that access by removing
	trees, replacing the shoreline with a brutalist boardwalk, and facilitating
	further high rise commercial and residential building nearby."
	• "The proposal neither complements nor enriches its surroundings. At present
	there is a shaded pathway which is to be destroyed through loss of trees and
	2.8 hectares of rock infill creating a heat sink."
	 "There needs to be an overall plan for the Lake and its foreshores."
	\circ "The proposal should be considered as part of the broader development of
	West Basin not as a standalone project and lack of a masterplan covering the
	whole redevelopment."
	NCA Response:
	The concerns are noted and the NCA has considered the view of submitters.
	The application is for Phase 2 works (boardwalk and land reclamation) only. The
	broader development of West Basin will be subject to separate works approvals and
	community consultation.
	The applicant has recently completed the Aster Meterfront Direc Direction this Direct Direction
	The applicant has recently completed the <i>Acton Waterfront Place Plan</i> , this Place Plan
	is intended to guide the future development of West Basin. The Place Plan contains
	the central themes and principles to inform the future design. This follows the earlier indicative Macterplan for West Pasin (2012, 2014). The applicant is in the process of
	indicative Masterplan for West Basin (2013-2014). The applicant is in the process of developing the current Masterplan for West Basin.
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	The proposed Phase 2 boardwalk is consistent with the landuse provisions and objectives of Part 4.7 West Basin Precinct Code of the National Capital Plan. The proposal is consistent with objective (6) of the West Basin Precinct Code to provide continuous public access around West Basin. The land reclamation is consistent with Part 4.7.5 Detailed conditions of planning, design and development of the National Capital Plan.
	The NCA conveyed the community concerns to the applicant and requested they further consider the design of the public park located within the reclaimed area. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area include implementation of the landscaping immediately following the filling works. The landscaping will comprise grass with 198 new trees to be planted in ground. The implementation of the landscaping immediately following filling works will ensure the park is publicly accessible sooner than originally planned.
	In relation to the community comments, the applicant provided the following response: "The Acton Waterfront boardwalk will provide improved public access to the lake and is the next stage in the creation of a high-quality open space for Canberrans to picnic, play, walk, cycle and enjoy. The City Renewal Authority has identified this as important to the community from the extensive consultation that has been undertaken over recent years. The consultation highlighted the high importance the community places on public access to the lake. Existing lake users want to continue to use walking and cycling tracks and to have direct access to the lake for aquatic sports and recreation. As a result of this feedback, public access and facilities along the lake edge will greatly improve the quality of user experiences. The Acton Waterfront project is transformational, progressively converting asphalt carparks and underutilised public land into a vibrant urban waterfront connecting the city centre to its best landscape feature, Lake Burley Griffin."
2.4	 Conformity with Planning Principles "The proposal is in breach of all established basic planning principles." "The views of the NCA to retain open space mentioned here in the consolidated-national-capital-plan/part-two-statement-planning-principles do not seem to be reflected in the planning for the development." "The works are inconsistent with the current West Basin Precinct Code. To create a legible network of paths and streets by extending the city grid of streets and paths to enhance connectivity and accessibility to the lake."
	NCA Response:The concerns are noted and the NCA has considered the view of submitters.All works applications in Designated Areas are assessed against the National Capital Plan pursuant to section 12 of the Australian Capital Territory (Planning and Land Management) Act 1988 (PALM Act).The subject site is in a Designated Area under the National Capital Plan (the Plan) and
	is therefore assessed against the relevant provisions of the Plan. This includes Part 2 Statement of Planning Principles and Part 4.7 West Basin Precinct Code and the supplementary West Basin Guidelines.

Conformity with Part 2 Statement of Planning Principles:

The NCA considered the initial proposal against the Part 2 – Statement of Planning Principles. Some inconsistencies were noted in relation to Sustainability and Liveability Principles.

Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider design elements to address the inconsistencies with the planning principles. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area include implementation of the soft landscaping immediately following the filling works. The landscaping will comprise grass and planting of 198 new trees in ground (note: the containerised tree option is no longer part of the scheme). The NCA received advice from the applicant's landscape architect that the fill area can support mature deeprooted trees. The new tree planting will contribute to microclimate moderation and create a year round usable public space.

The revised scheme includes bbq / picnic facilities at two locations adjacent to the boardwalk. The inclusion of these elements will enhance existing facilities and complement the existing facilities within Henry Rolland Park.

The NCA notes that the original proposal was for the landscape works to the reclaimed area to occur over two stages following the land reclamation works. The revised proposal will ensure that the landscape works are implemented immediately following the filling works and that the space is publicly accessible and usable in shorter timeframe.

The NCA is satisfied the revised scheme addresses the initial inconsistencies with the Part 2 Statement of Planning Principles.

Consistency with Part 4.7 West Basin Precinct Code:

The proposed works are located within the West Basin Precinct Code. The landuse for the area adjacent to the lake is Open Space (as shown on Figure 53 below) of the National Capital Plan.

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2.5	 Landscape Maintenance "The containerised tree planting will not provide adequate shade and it is unclear who will be responsible for the watering and maintenance of the trees." "There is a lot of grass to water or maintain that will turn brown and hard in the summer." "No irrigation is proposed for the back filled area which means that the grass will be dependent on rain/storm water to establish. There are no trees of significance being planted in this area presumably to allow the reclaimed land to settle and prepare for future development. The space will look sparse and uninviting for a considerable amount of time to come. Consideration to be given to how this space can be enlivened in the short 2-4 year period of time until the possible future development process begins."

	NCA Response:
	The concerns are noted and the NCA has considered the view of submitters.
	Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the design of the landscaped area adjacent to the boardwalk. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area include implementation of the landscaping immediately following the filling works.
	As part of the revised design, the NCA requested a Maintenance and Irrigation Plan be prepared. The NCA has reviewed these plans and is satisfied that the soft landscape will be adequately irrigated.
2.6	Boardwalk Design
	 "What provisions are made to allow cyclists, pedestrians, roller bladers, runner etc. continuation of the cycle path as they circumnavigate the lake?" "If an alternate path for recreation facility is made, will it be of bitumen so that high performance cycle wheels (not mountain bikes) or bladers be able to traverse it?" "If you must have a boardwalk, set it back from the shoreline." "The boardwalk does not enhance access for the public to the water and water sports activities such as swimming, paddling, sailing, wind surfing, canoeing and recreational boating activities." "The boardwalk does not facilitate the use of other commercial water sports such as Paddle Boat hire service or sightseeing boating services such as Go Boat or the heritage boats which offer rides during Floriade." "The boardwalk does not make the maximum use of the site which could provide a better cost benefit for Ratepayers." "The concrete pathway does not reflect modern design and experiences particularly in relation to climate change." "Concrete boardwalk: Now would be a good time for the proponents to consider switching to sourcing low emissions (geopolymer) cements that are suitable for use in non-structural uses such as footpaths." "The tendency to install strips of 'cobble stones' across paths makes the whole experience unpleasant and, on rollerblades, particularly unsafe. If these are being introduced, as I suspect, to as speed calming maybe it might be possible to devise another method?"
	NCA Response: The concerns are noted and the NCA has considered the view of submitters.
	The proposed boardwalk is an 8.1metre concrete path that extends from the existing boardwalk in Henry Rolland Park. The concrete finish will provide a durable and safe surface, suitable for a range of users. The Stage 2 boardwalk materials and specifications are consistent with those approved in Stage 1. No cobblestones are proposed along the boardwalk.

 Boat mooring points are located along the length of the new boardwalk to enab small recreational boats to moor in West Basin. Existing paths are retained, this includes the existing asphalt cycle path (set back the water edge). The applicant intends for the existing cycle path to accommode commuter cyclists. The applicant has submitted revised designs that will improve existing junction point of the cycle path at the Henry Rolland Park end to facilita smoother transition onto the cycle path. 2.7 Restricting access to the lake "Will access to the water be retained during / after construction?" "Triathlon ACT believes there is a lot of potential for Acton Waterfront to become a thriving aquatic recreational facility." NCA Response: The concerns are noted and the NCA has considered the view of submitters. The NCA conveyed community concerns to the applicant who advised they are i discussions with Triathlon ACT to agree upon improved access to the lake, includ alternative access during the construction process. Construction activity may im swimming quality at certain times and this will be mitigated by the installation or curtains. The applicant advised that it will engage with lake users throughout the construction process. 2.8 The Broader Development of Acton Waterfront "Concern that luxury apartments are planned for an area that has been aside as public green space for more than a century." "Desple love the natural environment of the West Basin area - it is a pear retreat about to become a crowded, noisy, manicured monstrosity." "Disrupting views across the lake to the mountains." "Acton Waterfront / West Basin should be preserved as wide open space improvements." "No plan of the whole project has been made available."
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 and Parkes Way." "Take a good look at Kingston and realise why most Canberrans don't neanother concrete development." "West Basin is a lake edge public park and should remain exclusively so f public recreational use." "West Basin was once a hive of activity and has been deliberately run do and neglected to justify a false "need for redevelopment" now proposed "Ginormous apartment buildings will also substantially block views, not from Henry Rolland Park, but from all vantage points around the lake, and should remain exclusively so for the substantial section of the substant section of the

	0	"The proposal is a default way of providing space for commercial and
		residential buildings close to the Lake, both of which I contend do not have the
		"value" of the current natural landscape."
	0	"The disruption to the residents of the existing apartments and local
		businesses will be considerable."
	0	"Proposed development will result in loss of open space."
	0	"Supporting documentation is devoid of references to the infrastructure (other
		than stormwater) necessary for the projected multiple land uses for West
		Basin (City Renewal Program) including 5324 residents, 2000 dwellings and
		5400 jobs by 2046 (2600 residents and 4000 jobs by 2031)."
	0	"It is also to be noted that the ACT government has contracted Hames Sharley
		to undertake a review of the proposed development in the West Basin area."
	0	"The Acton Peninsula Precinct Draft Structure Plan should be addressed in the
		current submission. The site areas of the Boardwalk and the Structure Plan do
		not intersect; neither should be considered in isolation. A key component of
		the Structure Plan was to create a curated walk from Acton Peninsula, around
		West Basin and back into the CBD."
	0	"What is the envisaged extent/ground area, and nature, of future buildings
		between the foreshore broad-walk & public park and Parkes Way. I realise the
		details of these buildings are still under development, but what will be the
		parameters within which they are being planned?"
		sponse: Incerns are noted and the NCA has considered the view of submitters.
	THE COI	icents are noted and the NCA has considered the New OF submitters.
	This wo	orks application is for Phase 2 Works (boardwalk and land reclamation) only.
		ure development of West Basin will be subject to separate works approval
	-	tions and further community consultation.
	- 1- 1	·····
	The NC	A has conveyed community concerns to the applicant who advised the
	followir	
	"Conne	ctions between the lake and Civic requires further planning, including
	сотти	nity engagement, and will be subject to future Works Approvals.
		st Basin Precinct Plan in the National Capital Plan has been the subject of
	numero	ous consultations over the past decade. Future stages require further planning,
		ng community engagement, and will be subject to future works approval
		in the coming years. However, future residential and mixed-use buildings, set
	-	om the lake, is prescribed in the National Capital Plan. Height limits are lower
	closer t	o the lake and higher closer to Civic.
	F	
		stages of the Acton Waterfront project will include a four-hectare urban park
		ay, picnic and event facilities. This will be followed in the mid-2020's with multi-
		ilding development, which will have to comply with strict National Capital
	-	g controls. The City Renewal Authority will continue to consult with the network of the project stages again being subject to
		nity and stakeholders with future project stages again being subject to g and budget approvals."
	puinn	g απα σααχει αρρισναίο.
2.9	Access	Concerns

0	"An improved connection of this area to Acton and the city is possible via a
	wider pedestrian and bike bridge from behind the QT hotel to the boat hire
	building (I have not seen the plans for connection from Acton, but the access
	via the ANU could also be enhanced for pedestrians)."
0	"The bridge from the Civic Pool to Commonwealth Park could also be
	expanded to improve access to the lakeside including those moving through
	Commonwealth Park to Henry Rolland Park and on to West Basin."
0	"I am concerned that these works may coincide with the second stage of the
	tram over Commonwealth Avenue Bridge –further reducing options for
	accessing the lake."
0	"Vehicular access to the area, and also to the National Museum, from the
-	south of the lake will be severely hindered by the introduction of new
	intersections into the development."
0	"During the development phase of the extended boardwalk, it appears that
0	the southern access to New Acton, via the existing footbridge over Parkes Way
	will be extremely convoluted and, at the junction with the footbridge,
	extremely dangerous. This is already a problem junction and it will only be
	made worse by the proposed divergence."
0	"Provide ample carparking (underground carpark). The excavated material
0	could be used as fill in the lake."
0	"A priority should be for an un-impeded circuit of the lake to be accessible by
0	cyclists, walkers, joggers etc."
0	"What provisions are made for access to/from the pedestrian walkway which
0	presently connect the jetty/toilet with Marcus Clarke St next to Capital towers.
	This walkway is critical to allow access to the lake for residents in the
	residential high rise adjoining that area."
0	"The new Rolland park already has problems with congestion, particularly
0	where the shared road under the bridge is crossed by the path coming down
	from Commonwealth Avenue. It is not at all clear who gives way to whom,
	and there are frequent near-misses, not to mention poorly positioned bollards
	and light poles which make cycling difficult."
0	"How access to West Basin foreshore from the Civic area will be improved,
0	given the presence of Parkes Way?"
	given the presence of rankes way:
NCA Re	esponse:
	ncerns are noted and the NCA has considered the view of submitters.
This W	orks Approval application is for the extension of the boardwalk and the land
	ation only. The NCA notes that the boardwalk will provide continuous public
	around the foreshore of West Basin. A key goal of the Acton Waterfront
	t is to increase public access to the lake. Future access from the city centre and
	Way will be subject to further design development and separate works
	vals and community consultation.
approv	
Tempo	orary traffic management plans authorised by Transport Canberra and City
•	es have been submitted with the application.
50, 100	

	Access During Construction:
	The construction period for the new boardwalk will necessarily restrict access to that part of the lake for a short period. The NCA conveyed community concerns regarding access to the applicant who advised the following:
	"Access to the water will be limited during construction but will still be available at the eastern end (Henry Rolland Park) and at the western end of West Basin. Pedestrian and cycle access will be detoured around the construction site. After completion, the boardwalk will be a public space that provides improved access to the waterfront.
	Some of the existing bike paths will be within the construction zone. A temporary 3 metre wide enhanced cycle and pedestrian path will be built to maintain access around the site during construction. This is wider than the existing path.
	The boardwalk extension will be to the same design as in Henry Rolland Park, providing a generous 8m width shared space for use by pedestrians and cyclists.
	Future stages of the Acton Waterfront Project will consider separate designated cycle paths. The City Renewal Authority will engage further with the community and stakeholders in preparing designs for further development stages."
2.10	Impact on Existing Memorial "West Basin contains an historic memorial which is in danger of being damaged by this proposal. At West Basin, there is purpose-built stone memorial to Grenfell Rudduck (1914-1964) Associate-Commissioner to the National Capital Development Commission. The current application needs to recognise the memorial's presence and detail how the memorial will be protected."
	NCA Response:
	The concerns are noted and the NCA has considered the view of submitters.
	The existing memorial is located outside of the works zone for the land reclamation and as such will not be impacted by the works approved under this application.
	The NCA conveyed community concerns to the applicant. The applicant advised the following:
	"The memorial area will be protected by fencing during construction. The City Renewal Authority will engage with stakeholders about options for the possible integration of existing artefacts in the new lakeside urban park or their relocation to another area."
2.11	Impacts on Aesthetic Values
2.11	• "Loss of the Aesthetic Values of the current West Basin – natural open space
	for families to enjoy." "Impacts on views across the lake."
	NCA Response:
	The concerns are noted and the NCA has considered the view of submitters.

	 Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the design of the landscaped area adjacent to the boardwalk. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area include implementation of the landscaping immediately following the filling works. The reclaimed land will be usable as a public park immediately following the filling works. It is considered that the boardwalk itself will not impact on views across the lake and no tall structures are proposed in this application. Both the boardwalk and adjacent park area will provide the opportunity to view the lake vista.
2.12	 Land Reclamation "Reducing the size of the lake unnecessarily." "The purpose of the substantial infilling of the lake is not apparent from the Works Approval Report." "Reducing the extent of the lake with natural borders." "Set a precedent for further reclamation and destruction of the lake and its shores." "Filling in part of the lake and destroying one of the last remaining bits of natural lake edge." "With the removal of many trees and no specific plans for even temporary landscaping of the reclaimed area, the boardwalk is likely to be surrounded by barren land for years." "I value the recreational amenity of the lake immensely and oppose the prospect of land reclamation - as has already happened at Kingston." "Any development should occur within the existing shoreline, and not intrude further on the lake." "The land should remain within its current boundary and instead upgrade the amenity of the existing parkland." NCA Response: The concerns are noted and the NCA has considered the view of submitters. Land Reclamation of West Basin is included in Part 4.7.5 Detailed conditions of planning, design and development of the Part 4.7 West Basin Precinct Code of the
	 National Capital Plan. This precinct code was subject to public consultation (Amendment 61) at the time of formulation. Amendment 61 commenced as Part 4.7 West Basin Precinct Code on 6 December 2006. This proposal is to reclaim land (2.8 hectares) on the eastern side of West Basin and the proposed reclamation area is consistent with Figure 57 of the National Capital Plan. The proposed realignment of the West Basin foreshore reflects the geometry of the 1918 Griffin Plan. Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the design of the landscaped area adjacent to the boardwalk. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area include implementation of the landscaping immediately following the filling works. The landscaping will comprise

	grass and planting of 198 new trees. This revised scheme will ensure that the
	reclaimed area is usable as a public park immediately following the filling works.
2.13	Acton Waterfront and Curtin Horse Paddocks Land Swap
	\circ "Represents a quite inappropriate exchange of land between the
	Commonwealth and the ACT."
	• "The land swap of Curtin horse paddocks for this project is unconscionable."
	 "The land swap will remove valuable open space of the North Curtin Horse
	Paddocks."
	NCA Posponso:
	NCA Response: The concerns are noted, however, this issue is not a material consideration in
	assessing this works approval application.
2.14	Amondment C1 of the National Conital Dian
2.14	Amendment 61 of the National Capital Plan
	• "As mentioned above, Amendment 61 to the National Capital Plan was
	criticised by the federal Parliamentary Committee for inordinate scale, lack of
	detail and inadequate public consultation. The Government and federal
	Parliament enacted the Amendment without change. Subsequently, the NCA
	added regulatory West Basin Precinct Guidelines and a Precinct Code with
	greater detail and formulation of objectives."
	\circ "The Griffin Legacy Amendments (Constitution Avenue, City Hill and West
	Basin) are all subject to NCP Amendment 56 Griffin Legacy Principles and
	Policies and a regulatory Code of General Policies for the Central National Area.
	As with the basic Amendments, these codes are general, ambiguous, unrefined
	and lacking valuation."
	o "Logically the NCP Amendments, policies, principles and Codes,
	notwithstanding their shortcomings, are the relevant statutory criteria for
	assessing CRA's application."
	NCA Response
	Amendment 61 was subject to community consultation by the National Capital
	Authority. The amendment was registered on 5 December 2006 and is Part 4.7 West
	Basin Precinct Code of the National Capital Plan. The Precinct Code contains the key
	objectives, permitted landuses and detailed conditions of planning, design and
	development.
	The West Pasin Province Code is supplemented by the West Pasin Cuidelines. The West
	The West Basin Precinct Code is supplemented by the West Basin Guidelines. The West
	Basin Guidelines are intended to provide supplementary practical detail to implement
	the policies and objectives of the Precinct Code.
2.15	Criffin Decign Legacy
2.15	Griffin Design Legacy
	• "I don't support the proposed infill of the lake to reclaim 2.8 hectares as I
	believe it goes against the spirit and intent of the original Griffin plan for
	Canberra, and the beauty of the lake and relationship to Canberra's planning,
	as realised in the 1960s completed plan and works."
	 "Impacts on Griffin's Water Axis and its potential for Central Basins vista and a
	western foreshore natural terminus, possible Watergate and ferry terminal,
	significant public building, national cultural attraction and grassed
	amphitheatre; The primary vista to the Brindabella's at risk of over-
	development; connectivity with the adjoining Precincts, the Acton Peninsula,

	 the ANU, Lawson Precinct, the National Triangle and the City and City West Precincts; areas for the development of national symbols and spaces for commemoration and memorials; the rich local history of the aboriginal occupation, colonial era and formative National Capital official and community activities." "Griffin conceived a three dimensional plan for the Capital's topography, spaces and buildings, a horizontal expanse of stepped 'ghats', which gave West Basin an enclosure defined by Acton Ridge and the southern crossing from Acton peninsula to Lennox Gardens. The Water and the Land Axes generate the fundamental alignment of public buildings in Canberra. The Water Axis is the more subtle, where Griffin linked the three Central Basins and envisaged a sweeping vista from Acton Ridge, in the ANU Precinct, and the natural backdrop of Black Mountain, in fact a nature axis, back eastwards to the Jerrabomberra Wetlands. The Water and fundamental to Griffin's design concept." "Griffin placed great emphasis on open public space along the foreshore and extensive parklands around West Basin. His ideal city engaged the built form with the land form as humans need the natural lenvironment for recreation and spiritual refreshment." "The works application does not offer assurances regarding fulfilment of the Central Area planning design, Water Axis and natural landscape and ecology of West Basin in the Griffin Plan. It is not clear that adequate land would be available for future national institutional and commemorative uses. The planning intentions announced under City to the Lake for mixed land uses in West Basin on tappear to be on a scale balanced with the atural and design environments. Above all, the works application fails to offer a unique and special place for the Acton Waterfront Redevelopment." "Such development can only detract from City Hill, as one of the three focal points in Griffin's plan." The proposed realignment of the West Ba
2.16	Dedicated Cycling Route "A clearly defined cycle route needs to go all the way through, including remedial works in Henry Rolland Park. The route does not have to be on the boardwalk or close to the water's edge."
	 "The crowding and conflict common at busy parts of the lakeside demonstrate that walking and cycling should not be combined. Please make a continuous, clearly defined, separated cycling route through the West Basin area." "Please ensure the existing shared paths are available for commuting cyclists throughout any planned works." "What happens to the existing cycling route?"

	 NCA Response: The concerns are noted and the NCA has considered the view of submitters. The NCA conveyed community concerns to the applicant who advised the following: <i>"Some of the existing bike paths will be within the construction zone. A temporary 3m wide enhanced cycle and pedestrian path will be built to maintain access around the site during construction. This is wider than the existing path. The boardwalk extension will be to the same design as in Henry Rolland Park, providing a generous 8m wide shared space for use by pedestrians and cyclists.</i> Future stages of the Acton Waterfront Project will consider separate designated cycle paths. The City Renewal Authority will engage further with the community and stakeholders in preparing designs for further development stages. The City Renewal Authority has consulted with Pedal Power to make adjustments to the temporary cycle and pedestrian paths to improve this intersection."
2.17	 Traffic Management and Parking "The application does not deal with traffic flows, vehicle access and parking." "Any temporary traffic management plans must be made with cyclists in mind for the area (including during construction)." "There is a lack of carparking for people wishing to use this area." "Will access to the carpark be maintained during construction?" NCA Response: The concerns are noted and the NCA has considered the view of submitters. Temporary traffic management authorised by Transport Canberra and City Services has been submitted with this application and will be in place for the duration of construction works. The applicant has advised that the existing carpark will be closed during the construction stage. The NCA conveyed community concerns to the applicant who advised the following: "Some of the existing bike paths will be within the construction zone. A temporary 3m wide enhanced cycle and pedestrian path will be built to maintain access around the site during construction. This is wider than the existing path. The boardwalk extension will be to the same design as in Henry Rolland Park, providing a generous 8m wide shared space for use by pedestrians and cyclists. Part of the carpark will be permanently closed during the construction of the new boardwalk and the realignment of the West Basin foreshore to be consistent with the original Griffin plan. This will result in a decrease of about 200 car spaces. There will still be approximately 700 car parks available in the remaining car parks that are not part of the immediate construction area."
2.18	Environmental Impacts Native Fauna Habitats

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0	"These areas are also important areas for animal life to live and breed. I would
	like to see this area preserved and extended, with reeds and other aquatic
	vegetation, to encourage further water bird breeding that can be seen and
	enjoyed by the many people who have limited engagement with our natural environment."
0	"What impact does the proposed construction have on waterfowl nesting
	sites?"
0	<i>"Development could impact on native fauna and this has not been properly assessed."</i>
0	"Impacts on on the Golden Sun Moth."
NCA R	esponse:
	ncerns are noted and the NCA has considered the view of submitters.
The N	CA conveyed community concerns to the applicant who advised the following:
"An en	vironmental management plan has been prepared.The environmental report
	ed for the City Renewal Authority showed no evidence of waterfowl nesting in
this ar	ea. An environmental management plan will be implemented as part of the
constr	uction works, this will form part of the temporary site works which will be
subjec	t to a separate works approval.
The Go	olden Sun Moth is not impacted by the construction works included in this
applice	
The de	sign of the cantilevered boardwalk and the rock armour will provide
opport	tunities for sheltered fauna habitats below the boardwalk.
A Cons	struction Environmental Management Plan (CEMP) was submitted with the
	ation. A condition of NCA works approval required works to be undertaken in
	ance with the recommendations of the CEMP.
Tree R	<u>emoval</u>
0	"Concern expressed over the removal of 120 trees."
0	"Significant impacts on areas of trees, green space and riparian foreshore."
	esponse:
The co	ncerns are noted and the NCA has considered the view of submitters.
	pact on some existing trees within the reclaimed land area is unavoidable. In
	nstances, existing trees are located directly within the construction zone. In
	nstances where the trees are in close proximity to the construction zone, the
	equire these trees to be retained and protected during the construction works.
	CA requires all works within tree protection zones to comply with Australian
	ard AS4970-2009 Protection of Trees on Development Sites. This is included as a
condit	ion of works approval.
	ing the close of consultation and consideration of submissions, the NCA asked
	plicant to further consider the design of the landscaped area adjacent to the
	walk. Revised plans were submitted as part of a Request for Information sent by
the NC	A. The revised plans for the reclaimed area include implementation of the

landscaping immediately following the filling works. The landscaping will comprise grass and planting of 198 new trees in ground, both native and exotic tree species are proposed. (note, the containerised tree option is no longer part of the scheme).

The new tree planting will provide habitats for wildlife and contribute to the moderation of the contribute to microclimate moderation and create a year round usable public space.

Impacts on Bees

• "Tree number 1141, Weeping Willow, assessed for removal has bees at 4m. I respectfully request that the bees are removed safely and rehomed before the tree is destroyed."

NCA Response:

The NCA conveyed this concern to the applicant who advised the following: "we will consider options for the safe removal and rehoming of the bees."

Environmental Impact Statement

- *"There is a need for an environmental impact statement that considers impacts on water quality, native flora and fauna."*
- "Any further developments will destroy the water quality, landscape and commit mass extinction to all of the existing aquatic and terrestrial fauna and flora."
- *"Migratory vulnerable listed since 2001 Grey-headed Flying Foxes Pteropus poliocephalus roost in these areas from September to April, a population that have already suffered immensely after the hailstorm earlier this year."*
- *"White Gum is listed as critically endangered since 2001 under the Commonwealth."*
- "All of the trees are important for canopy, foraging, food source, roosting."

NCA Response:

The concerns are noted and the NCA has considered the view of submitters.

The revised scheme for the landscaped park includes planting of 198 new trees to replace the trees being removed as part of the land reclamation works. New tree planting will comprise a mix of native evergreen trees and exotic deciduous trees.

The new tree planting will provide habitats for wildlife and contribute to the moderation of the contribute to microclimate moderation and create a year round usable space.

A Construction Environmental Management Plan (CEMP) was submitted with the application. A condition of NCA works approval required works to be undertaken in accordance with the recommendations of the CEMP.

Climate Change & Sustainability

• The effects of climate change and the sustainability of the landscape were raised in several submissions.

NCA Response:

The concerns are noted and the NCA has considered the view of submitters.

All works applications in Designated Areas are assessed against the National Capital Plan pursuant to s12 of the Australian Capital Territory (Planning and Land Management) Act 1988 (PALM Act).

Sustainability is included in Part 2 – Statement of Planning Principles of the National Capital Plan. As such, applications are assessed against the objectives of environmental sustainability and open space.

Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the design of the landscaped area adjacent to the boardwalk. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area include implementation of the landscaping immediately following the filling works. The landscaping will comprise grass and planting of 198 new trees in ground (the containerised tree proposal no longer forms part of the works).

The new tree planting will replace the 104 trees being removed to undertake the land reclamation works. The new tree planting will increase canopy cover and contribute to microclimate moderation, creating a year round usable space.

The applicant has submitted both maintenance and irrigation plans and the NCA is satisfied that the open space area of the "reclaimed land" will be maintained to ensure its future sustainability.

Stormwater and Water Quality

- "What is the relationship between the Parkes Way stormwater pipe and the reclamation site and future developments? How will stormwater flows be managed? What does the "pumped solution" for sewage mean to ordinary folk like me trying to satisfy ourselves that this is a positive outcome for the lake, and the areas where we live and use each day?"
- "Lack of flood assessment: how does the reclamation integrate with outflows/inflows to Sullivan's Creek, management of stormwater and sewerage, chemical leaching and water quality of the lake."
- "The current gravel beach is integral to the water quality of the lake and should be retained. It is recommended that this should include an urban drain, or shallow sedimentation pond or reed beds."

NCA Response:

The concerns are noted and the NCA has considered the view of submitters.

The NCA manages Lake Burley Griffin and the NCA has a comprehensive water quality monitoring program. Lake Burley Griffin is monitored weekly during the Summer Recreational season (mid October to Mid April) and is sampled for bacteria and blue green algae. Samples are tested and assessed in accordance with the ACT Guidelines for Recreational Water Quality (ACT Health 2014).

It is acknowledged that construction activity may impact water quality at certain times. However, the appplicant intends to install silt curtains to minimise the impacts on water quality. In addition, a Construction Environmental Management Plan (CEMP)

	was submitted with the application. A condition of NCA works approval required works to be undertaken in accordance with the recommendations of the CEMP.
	Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the stormwater design in the current application and submit details on the stormwater design. The NCA received stormwater drawings that include the installation of two gross pollutant traps and two locations upstream. The gross pollutant traps will assist in maintaining the water quality of Lake Burley Griffin and the broader hydrological catchment.
2.19	Heritage
	 "The lake and Griffin Plan are heritage nominated and should be heritage- listed. It is disappointing that the Commonwealth heritage listing has not progressed."
	• "The proposal should be referred under the EPBC Act."
	 "Impacts on the aesthetic, natural and heritage values of the area." "There would appear to be no reference to the Burra Charter in this application."
	 "The Heritage Impact Statement (2015) should have been updated to address the current proposal."
	 "The HIS is dated 2015. It does not appear to have been released or reviewed at that time. In the intervening five years there have been abundant expression of views and values from concerned and interested citizens. The conclusions about no significant impacts are illogical and unsupported." "The HIS dismisses anthropological, geological, formative National Capital 'Acton 'village and precinct history as 'extant' and thus excluded from assessment. Moreover, West Basin has recently been demonstrated since 2010 to have considerable aesthetic and artistic attributes by the popular Sculpting Spaces for Sounds and Stories Walkway conducted by Kirsty Guster in association with the ANU and National Film and Sound Archive." "The HIS persists in referring to West Basin as a heritage 'horseshoe' when it is truly, always and shaped as an amphitheatre." "A West Basin Heritage Management should be prepared." "A heritage management plan for Acton Park and West Basin was to be created after the GML 2009 Lake Burley Griffin and Adjacent Lands Heritage Management Plan 2010 was commissioned. This document to protect heritage value in Acton Park and West Basin has never been prepared. NCA has also neglected its obligations under the EPBC Act 1999 to protect the lake waters and basin form." "Failing to respond to the recommendations of the 2010 Heritage Management Plan by GML."
	NCA Response: The concerns are noted and the NCA has considered the view of submitters.
	Lake Burley Griffin is Commonwealth owned and controlled land and is subject to the provisions of the <i>Environment Protection and Biodiversity Conservation Act 1999</i> (Cth) (EPBC Act). Lake Burley Griffin is not a listed place on any statutory heritage register, however, the lake component has been assessed as possessing a broad array of

	further conservation policy C6-2 Interpret the heritage values of the West Basin. A Heritage Impact Statement (HIS) was submitted with the works approval application. A Heritage Impact Statement was prepared by Lovell Chen for Stage 1A which included the Phase 2 development of West Basin (which is subject of this application). The Heritage Impact Statement concluded the works <i>"will not impact</i> <i>detrimentally on Lake Burley Griffin. It will retain its role as a unifying element of the</i> <i>city with a landscaped and accessible lakeshore, as conceived by Griffin" The works</i> <i>will result in a hybrid quality at West Basin, with evidence of the Griffin intent for</i>
	Canberra being more pronounced that is currently the case." Following the close of consultation and consideration of submissions, the NCA asked the applicant to submit a revised Heritage Impact Statement, recognising that whilst the HIS prepared in 2015 covers the proposed works in this application, it is considered best practice to review and update the HIS to reflect the proposal as currently submitted. A supplementary Heritage Impact Statement prepared by Extent Heritage (dated August 2020) concludes <i>"The proposed Stage 2 works would not constitute a significant impact on any matters of national environmental significance."</i> <i>"While the proposed Stage 2 works would alter the presentation of part of the West Basin foreshore, the works would not impact on the identified heritage values of West Basin or Lake Burley Griffin as a whole." "a referral under the EPBC Act is not</i>
	required."
2.20	Indigenous Heritage• "Another feature of the West Basin area is its connection to the original Indigenous inhabitants and owners of the Canberra area. There is precious little reference to them or to any direct consultation with them - or even to the historical features of European settlement - in the documentation accompanying the application. The reported Acton limestone outcrops may or may not be able to located. One striking but saddening feature of Yarramundi Reach is the noticeboards indicating lost areas and landscape features of significance to local Indigenous nations when Lake Burley Griffin was filled and

	lost forever and only remain in memory. This should be a key feature incorporate in any parkland recreation areas in West Basin."
	NCA Response: The concerns are noted and the NCA has considered the view of submitters.
	The NCA conveyed community concerns to the applicant, and in relation to indigenous heritage, the applicant advised, "we will engage with Indigenous groups on plans for future stages."
2.21	Consultation Process
	 "The project should not go ahead at a time when concerned citizens are unable to meet and organize to oppose because of Covid-19." "A notice (6cm x 12cm black and white) notice in the Canberra Times is totally inadequate. A half page colour notice should be used for an application of this importance." 'Has the NCA undertaken any other efforts to publicise this application outside of posting it on the website?" "Further public consultation with greater detail on the unresolved issues of scale and accessibility." "Has the NCA considered extending the deadline considering the fact that COVID-19 has made it impossible for local Canberrans to discuss these issues at a public meeting and the disruption to work and family life has made it particularly difficult for people to find the time to develop a relevant submission." "The proponents should be directed to carry out more consideration, more
	 design work and more public consultation in order to enhance the values of West Basin flowing potentially from the proposed works." "The consultation process was inappropriate during the covid 19 crisis." <u>NCA Response:</u> The concerns are noted and the NCA has considered the view of submitters.
	The NCA has undertaken public consultation with regard to current Public Health Emergency Directions resulting from Covid-19. Where possible, public consultation activities have been conducted in accordance with the NCA's 'Commitment to Community Engagement', however some activities such as public information sessions were not possible during the consultation period for this works approval due to current restrictions on the size of public gatherings.
	The NCA is of the view that its consultation process was robust and given that 187 submissions were received, the public's exposure to the proposal has been wide reaching. A range of engagement methods were used as outlined in the Consultation Report to notify the public of the proposal. Refer to 2.1 The public consultation process above and the excerpt below.
	Community consultation on the proposed works (Phase 2 Boardwalk and Land Reclamation) has been undertaken in accordance with the NCA <i>Commitment to Community Engagement</i> . Public consultation was undertaken by the NCA between 2 May 2020 and 22 May 2020 in the following manner:

	 On Saturday 2 May 2020, publishing a public notice in <i>The Canberra Times</i> detailing the proposed works and inviting submissions to be made to the NCA in relation to the proposal (<u>Attachment A</u>); Between 2 May 2020 and 22 May 2020, publishing details of the proposal on the NCA's website. This included plans and supporting documents outlining the proposal; Between 2 May 2020 and 22 May 2020, placing three A1 size signs on site; On 4 May 2020, the NCA wrote to key stakeholders via email advising of the consultation process and inviting comments; and Notification of the consultation on the NCA Facebook and Twitter page.
	Additional consultation was undertaken directly by the proponent and the NCA with relevant stakeholders.
	The proposal was presented by the City Renewal Authority at the Lake User Group (LUG) meeting on 4 December 2019. The NCA facilitates the LUG which meets quarterly. The LUG enables communication of Lake matters, events and management issues to those other groups and individuals who may be effected by these matters. Many LUG members are membership based organisations, peak sporting bodies and commercial operators.
	Separate to the NCA's consultation process, the proposal was subject to media coverage in print, online, radio and television. This media coverage led to additional exposure with further discussion taking place.
2.22	Boat Mooring
	 "Boat mooring: The real need of boat owners or any water craft has not been considered in any the works around the lake. There is a lack of small boat mooring opportunities." "The boardwalk should allow small boats or canoes to moor." "Higher wharf areas suitable for larger vessels such as Gull or Cygnet should also be considered." "There should be provision for two boat launching ramps with a jetty between then similar to that in Lotus Bay." "A dedicated car and boat trailer parking area should also be provided."
	<u>NCA Response:</u> The concerns are noted and the NCA has considered the view of submitters.
	The Phase 2 boardwalk includes boat mooring cleats at various points along the boardwalk.
	The NCA conveyed community concerns to the applicant who advised the following:
	<i>"The boardwalk extension does not include boat ramps. A new jetty is included in the construction of the new boardwalk.</i>

	Acton Beach is within the construction zone however, alternative kayak access to the lake will be provided nearby. The City Renewal Authority will engage with key stakeholders in confirming this access point."
2.23	Other Concerns (homelessness, geological impacts, provision of utility services) Homelessness • "This area is one where some of Canberra's most vulnerable people - the homeless - are able to find relatively safe shelter. I am deeply concerned that there is nothing in the plans I have seen to seek to address their needs. If our governments and community cannot find ways to accommodate them, we need to preserve safe options for sleeping rough for these members of our community."
	<u>NCA Response</u> : The concerns are noted and the NCA conveyed community concerns to the applicant who advised the following:
	"The City Renewal Authority will liaise with the Community Services Directorate to ensure support is available for any homeless people who may be displaced by construction works."
	<u>Geological Impacts</u> • "Continuing with natural hazards, care would be required around any lake infill. Work by Geoscience Australia indicates that such soils in Canberra would amplify ground shaking much more than would be the case on the base rock or consolidate colluvium that underlie the vast majority the rest of urban Canberra."
	NCA Response: The concerns are noted and the NCA conveyed community concerns to the applicant who advised the following:
	"There will be a consolidation period for the reclaimed land during which it will settle and be topped up. The consolidation period will extend for approximately 2 years following the completion of the land reclamation and be subject to ongoing monitoring."
	<u>Provision of Utility Services</u> <i>"The proposal contains no inground services to supply the area with power or water to facilitate public events on the expansive grassed area."</i>
	<i>"I would recommend services corridor that runs into the new area in an arc that extends from the existing services run proposed for removal with the boatshed."</i>
	NCA Response: The concerns are noted and the NCA conveyed community concerns to the applicant who advised the following:

	"Power and water access will be included in the temporary landscape treatments for the land reclamation area.
	The City Renewal Authority is happy to consider proposals from mobile food and beverage sellers to use suitable spaces at Henry Rolland Park or areas adjacent to the construction site."
2.24	Design Quality / Maintenance of Henry Rolland Park
	NCA Response: The concerns are noted. The boardwalk and facilities within Henry Rolland Park was approved (18 May 2016) as a separate works application subject to community consultation.
	The NCA conveyed community concerns to the applicant, who advised that additional minor works may be undertaken within Henry Rolland Park and this will be subject to a separate works approval application.
	It is noted that while Henry Rolland Park is within a Designated Area as defined by the National Capital Plan, the National Capital Authority has planning approval for the area. However, the management of Henry Rolland Park is the responsibility of the ACT Government and therefore ongoing maintenance is a matter for the ACT Government.

Conclusion

The NCA's consultation process was carried out in accordance with the National Capital Plan and the NCA's *Commitment to Community Engagement*.

The NCA has reviewed the proposal and is satisfied that the concerns of the community have been taken account of.

Following the close of consultation and consideration of submissions, the NCA asked the applicant to further consider the design of the landscaped area "the reclaimed land" adjacent to the boardwalk. Revised plans were submitted as part of a Request for Information sent by the NCA. The revised plans for the reclaimed area included implementation of the soft landscaping immediately following the filling works. The NCA has received advice from the applicant's landscape architect that the fill area can support mature deep-rooted trees. The revised scheme includes:

- Open parkland within the reclaimed land area with grass and planting of 198 new trees in ground (the containerised tree proposal no longer forms part of the scheme);
- New tree planting is to comprise a mix of native evergreen trees (*Eucalyptus mannifera*, *Eucalyptus blakelyi*, *Eucalyptus camaldulensis*) and exotic deciduous trees (*Acer freemannii*, *Nyssa sylvatica*, *Quercus palustris*, *Ulmus parvifolia 'Todd'*);
- Installation of bbq / picnic facilities covered by shade structures at two points adjacent to the boardwalk, these amenities are consistent with the design of similar amenities in Henry Rolland Park;
- A temporary toilet facility will be located next to the former bicycle hire building;
- The boardwalk includes street lighting, bench seating, life buoy cabinets and small boat mooring points; and
- The existing commuter cycle path is to be retained, with improvements to the existing cycle path junction points at Henry Rolland Park to enable a smoother transition onto the cycle path.

The NCA is satisfied the revised plans address the concerns raised during the community consultation.

The revised proposal is not inconsistent with the relevant provisions of the National Capital Plan, and is supported by the NCA. The application was approved on 4 September 2020.

Attachment A

The Canberra Times Public Notice, Facebook and Twitter Post and Site Notice

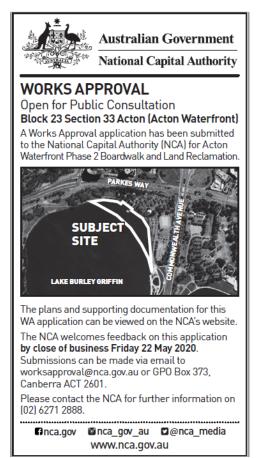


Figure 1: Canberra Times Public Notice

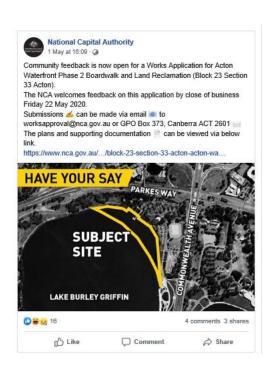


Figure 2: Facebook Post



Figure 3: Twitter Post



Figure 4: Site Notice – Sign 1 (Junction of Barrine Drive and Albert Street)



Figure 5: Site Notice – Sign 2 (Junction of Barrine Drive and Kuttabal Place)



Figure 6: Site Notice – Sign 3 (Western side of proposed works area near bike path)

Attachment B

Summary of Submissions

The National Capital Authority (NCA) undertakes an open and transparent works approval application process. As part of this process the NCA prepares a Consultation Report for publication on the NCA website, which includes a summary of each submission, along with the name of each person making the submission. Names of submitters have been omitted where a submitter requested confidentiality.

Submission	Summary of Submission
1.	Kate McNamara
	 The submission supported the proposal. The submission noted: <i>"Supportive of the intent to make better use of this great idea and see the positive impact that can be had with Henry Rolland Park already being so popular.</i> Will access to the water be retained during / after construction."
2.	Wendy Whitham
	 The submission opposed the proposal. The submission expressed the following concerns: Reduce the extent of the lake with natural borders, as distinct from concrete and paved areas which aren't good for wildlife. Reduce accessibility to the lake front to those who enjoy the natural environment unencumbered by manmade structures. Take away a publicly owned asset and vest it in private enterprise. Benefit only those who can build or can afford to buy or rent in the apartments to be built on the reclaimed land. Create another ugly enclave like the Kingston Foreshore. Set a precedent for further reclamation and destruction of the lake and its shores. Disrupt views across the lake to the mountains Represent a quite inappropriate exchange of land between the Commonwealth and the ACT."
3.	V.A Thomson
	 The submission opposed the proposal. The submission expressed the following concerns: <i>"The project should not be going ahead at a time when citizens are unable to meet and because of Covid-19.</i> The lake and the Griffin Plan are heritage-nominated and should be heritage listed.

• Filling in part of the lake and destroying one of the few remaining bits of natural lake edge."

4.	Jack Kershaw
	 The submission opposed the proposal. The submission expressed the following concerns: <i>"Where's the spirit of Roberto Burle Marx? Richard Weller? The likes of Barangaroo's creators? Even Howard Raggart and the Melbourne push? And Pam Berg to inspire?</i> The proposal is <i>dull, colourless and boring, lacking creativity and unresolved as to purpose and destination.</i> Simply landscape the precinct a la Commonwealth Park (to its original design) and leave the lake alone.
5.	Hugh Dakin
	The submission opposed the proposal. The submission expressed concern over the future development of Acton Waterfront with concrete apartment buildings.
6.	Jonathan Hancock
	 The submission opposed the proposal. The submission noted: <i>"I see much merit in the City to the Lake Plan, including the West Basin reclamation project, Phase 2 Boardwalk and Land Reclamation located at Block 23 Section 33 Acton (Acton Waterfront). My concern about this proposal, however, is that luxury apartments are planned for an area that has been set aside as public green space for more than a century. This cedes shared, public good to developers and wealthy individuals. For this reason, I cannot support this proposal."</i> <i>"I would be prepared to support the proposal, however, upon an increase in the public green space planned, namely in two continuous chunks of land as planned by the Griffins'."</i>
7.	Daphne SaxonThe submission opposed the proposal. The submission noted:• "Please don't approve the Acton Waterfront development. It is a very important place to me. I think in a city where a lot of people have mindless office jobs, greenspaces, especially those which aren't boxed in by apartment blocks, are necessary to our collective mental health."

8.	Sean Rodgers
	 The submission supported the proposal. The submission noted: <i>"I believe the mentioned application should proceed as outlined, given the great amenity and appeal it provides for the people of Canberra, and visitors.</i> The part of the lake in question remains largely unused, inaccessible and commonly disregarded. I believe this project provides the opportunity to bring people to the shores of Lake Burley Griffin. The ACT government's planning for the space over the lifetime of the project should be scrutinised greatly, so it is of benefit for all those who use the precinct. It should provide clear a connection of the CBD to the lake, as well as host items of national significance, such as the boardwalk or a boulevard being named after a great politician or something along those lines. Further development should consider a balanced incorporation of green space, inclusive of native and exotic flora."
9.	Ursula Wiedermann
	 The submission opposed the proposal. The submission noted: <i>"Lake Burley Griffin is the centre-point of Canberra and should be left alone."</i>
10.	Anna Koestenbauer & Sean Wilkinson
	 The submission expressed support for the proposed development. The submission notes the following: <i>"If the Covid-19 restrictions have proved anything, it is the enormous popularity of the beautifully developed inner basin and in stark contrast, the emptiness and inaccessibility of the west basin.</i> One lesson is that the new boardwalk must be wide enough for people, prams and bicycles to pass. At various points the inner basin has becoming chocked-this should be easily avoided in future developments."
11.	Shawn Gowing
	The submission expressed support for the proposed development. The submission notes the following:

12.	Alasdair Sinclair
12.	 The submission provided the following response in relation to cycling in West Basin: "The Henry Rolland Park was a planning disaster from a cycling point of view. The park sits squarely across the bicycle route around Lake Burley Griffin. As cyclists approach the park along that route, from either direction, the way through it is illegible. There is no guidance in the form of path markings or signage as to how cyclists are to negotiate the park to reach the continuation of the bicycle route on the far side. The route just stops. Please do not repeat this mistake in the extension site. A clearly defined cycle route needs to go all the way through, including remedial works in Henry Rolland Park. The route does not have to be on the boardwalk or close to the water's edge. The NCA will win much acclaim if the cycle route can be kept separate from both pedestrians and motor vehicles. It is routine in the advanced countries of northern Europe to build a three-way separation of pedestrians, cyclists, and vehicle drivers In these days of pandemic, climate crisis, and tight budgets, walking and cycling need to be encouraged. The crowding and conflict common at busy parts of the lakeside demonstrate that walking and cycling should not be combined. No more, of course, should driving and cycling.
13.	Mark Rowland
	 The submission opposed the proposal. The submission noted: "Why do you have to reduce the lake area for the sake of this development? This location was a perfect picnic bbq area for decades and is the sort of amenity the city needs to retain (and maintain). If you must have a boardwalk, set it back from the existing shoreline." There are plenty of other places in Canberra where you could build apartments.
14.	Bill Egan
	 The submission opposed the proposal. The submission noted: <i>"The apparent derelict nature of the present site is a result of the closing of several valuable amenities that made it originally a vibrant area that should be rectared to its former status.</i>

restored to its former status.

	 Amongst these are: The Mr Spokes bicycle hire business that was a highly attractive incentive to active exercise around the lake. The lake paddle boats that were a popular feature, making the lake accessible for families. More generally, until recent changes, the Acton area now under threat provided a valuable connecting link for runners, walkers and cyclists between Black Mountain Peninsula and the main basins of the lake. The current boundaries of the lake should be protected and no infill of its surface approved. Having seen the results of the Kingston Foreshore development, we would also urge that any commercial development of the lake foreshores should be embargoed."
15.	David Hughes
	The submission supported the proposal. The submission noted: "At the moment this area is significantly underused, and is a wasted asset for all Canberrans and tourists to Canberra. With the right development, it would undoubtedly become Canberra's premier destination to meet up with friends, have dinner, or celebrate special occasions."
16.	Don McCallum
	 The submission supported the proposal. The submission noted: <i>"Turn it into something cool like Darling Harbour, Melbourne Docks, Barcelona, Baltimore, and the 100's of other cities that have improved their waterfronts."</i>
17.	Dane Kelly
±/.	,
±/.	The submission expressed support for the land reclamation if it is to be used for public parkland.
18.	
	it is to be used for public parkland. Matthew Daniell The submission supported the proposal.
	it is to be used for public parkland. Matthew Daniell The submission supported the proposal. Stephen Alexander
18.	it is to be used for public parkland. Matthew Daniell The submission supported the proposal.

21.	Colin McKenna
	 The submission supported the proposal and noted: <i>"I have been to Henry Rollins park a number of times and think the project is a significant improvement to Canberra. I look forward to seeing phase 2 once it is completed."</i>
22.	John Nutt and Sally Milner
	 The submission objected to the proposal. The submission noted: <i>"This works approval application lodged by the CRA should be rejected in its entirety. It is fundamentally misconceived, in that it is in breach of all established basic planning principles.</i> It deals only with one peripheral aspect of the overall West Basin- Acton development proposal. Phase 2 is only one piece of an overall package, all of which should logically be considered as a whole at the one time, so that the implications of each piece flowing on to the others can be properly considered as a whole. The concept of a large-scale bulky concrete 'boardwalk' is a contradiction in terms. On environmental grounds, the existing soft interface between the Lake's water edge and the parkland should be retained, and planted with reeds, sedges etc. It is noted that the proposed works. The application thus is deficient as it does not deal with traffic flows, vehicle access and parking, all of which are immediate consequences of Phase 2 and should be addressed at this stage. Their omission is fatal to this application. With the recent intensification of residential development around Civic and the increase of population, there is an even greater need for soft, passive recreation in the vicinity of the Lake."

Nic Bendeli

The submission noted that the existing cycle path is within the works zone. The submission questioned what provisions will be made to allow cyclists, pedestrians, roller bladers, runners. If an alternative path is provided what will the surface be comprised of. In addition the submission noted:

"What provisions are made for access to/from the pedestrian walkway which presently connect the jetty/toilet with Marcus Clarke St next to Capital towers. This walkway is critical to

allow access to the lake for residents in the residential high rise adjoining that area."

24.	Emma Allan
	 The submission expressed broad support for the proposal. The submission noted: <i>"I think improving access and public use of this area would be very beneficial to the community and make the Acton Waterfront are more usable space for public events.</i> My concern is for the future development of the site. I am entirely against the reclaimed land being used to develop multi story buildings/apartments. If that is the intention it would be better to leave the land as is. It is my opinion that a large building development would severely diminish the beauty and public appeal of the area."
25.	David McIntosh
	 The submission opposed the proposal. The submission noted: <i>"No apartments or residences should be built on the area between the lake and Parkes Way.</i> <i>The land swap of Curtin horse paddocks for this project is unconscionable."</i> The submission refers to Light Rail Stage 2A and suggests an alternative route be considered.
26.	Stephen and Mary Ryan
	 The submission supported the proposal. The submission noted: "We think the NCA should require the ACT as part of obtaining approval to be required to also join the existing excellent boardwalk paths leading up to both sides of Commonwealth Avenue Bridge with a new path of equivalent standard as offsite works. Otherwise the path under the Bridge which is in such poor condition will detract from the boardwalks on either side of the Bridge."
27.	Chris Emery
	The submission opposed the land reclamation.
28.	Rod Manns
	The submission opposed the proposal. The submission noted: • "On its own, Phase 2 will create little more than a wall for the Lake reclamation. With the removal of many trees and no specific plans for even temporary landscaping of the reclaimed area, the boardwalk is likely to be surrounded by barren land for years.

	• Approval for Phase 2 of the Acton Waterfront should only be on the basis of a complete plan, including landscaping, of the reclaimed land. The ACT Government should be held to completion of such a plan."
29.	Maureen Marshall
	 The submission opposed the proposal. The submission noted: <i>"We do not need any more development along the foreshore. I am afraid that if the infill goes ahead the ACT government will then build high rise buildings along the foreshore just like what they have done in Kingston. The public have very limited access to the waterfront."</i> Concern raised over the land swap with the North Curtin horse paddocks expressing concern that there will be no open land left in Canberra. The submission questioned whether the paddle boats will return and what will happen to the existing carpark which is used during Commonwealth Park events.
30.	Kevin White
	 The submission questioned whether: <i>"The plan includes construction of a few cafes and al fresco dining on the waterfront areas?</i> Will bike paths be separate from walkways (so pedestrians and cyclists don't collide)?"
31.	Glen Billington
	 The submission expressed support for the proposal and noted: <i>"This would make a wonderful improvement to the area for all Canberrans."</i>
32.	Andy G.
	 The submission expressed support for the boardwalk. The submission noted: <i>"Future buildings must be designed in such a way, and have consideration to the setbacks and heights as to not cast shadows over more than a small percentage of the boardwalk (say 20%) at any time of day or year, including when the sun is at its lowest on the winter solstice."</i>
33.	Robert Dunne
	 The submission provided the following comments: <i>"Please ensure the existing shared path is available for commuting cyclists throughout any planned works as it is a vital pathway.</i>

Any Temporary Traffic Management plans must be ٠ made with cyclists in mind for the area. Any proposed works that do not include Temporary Traffic Management plans for cyclists during construction activities should be rejected." Chris Ansted The submission raised the following questions: 1. "How access to West Basin foreshore from the Civic area will be improved, given the presence of Parkes Way; and 2. What is the envisaged extent/ground area, and nature, of future buildings between the foreshore broad-walk & public park and Parkes Way. I realise the details of these buildings are still under development, but what will be the parameters within which they are being planned?" Andrea Madon hiected to th ubmiccio

34.

36.	Ian Cochran The submission objected to the proposal. The submission
	The submission objected to the proposal. The submission
	 noted: <i>"I can see no persuasive reason put forward by the applicant for altering the present shoreline of West Basin. The factors that determined the shoreline before the Lake was formed should remain. Phase 1 of the land reclamation that was undertaken in connection with Henry Rolland Park should be recognised as an ugly and disruptive mistake.</i> As to any future development of the land between Parkes Way and the Lake, I would suggest that the Authority be the sole determinant of that – based on the best advice, from within Australia and from abroad. The importance of this location in the city plan demands nothing less. I am unaware of the extent of the Authority's efforts to notify Canberrans let alone the wider community of the Works Approval application. This submission is in response to a 6cm x 12 cm black and white notice in the Sunday Canberra Times of 2 May 2020. To my mind this is totally inadequate and suggests a dubious motive."

Margaret Finnigan

The submission objected to the proposal. The submission noted "We have many overseas visitors and they all envy us our green spaces and peaceful lakeshore."

The submission posed the following questions. *"1) Has the NCA undertaken any other efforts to publicise this* application outside of posting it on the website?

2) Has the NCA considered extending the deadline considering the fact that COVID-19 has made it impossible for local Canberrans to discuss these issues at a public meeting and the disruption to work and family life has made it particularly difficult for people to find the time to develop a relevant submission."

Penleigh Boyd

The submission objected to the proposal. The submission provided the following response:

- "West Basin is a lake edge public park and should remain exclusively so for public recreational use.
- The park at West Basin should be retained, refurbished and re-activated as a much needed recreational park in the midst of current already committed urban densification. The Civic area does not need further population density at the expense of public parkland.
- West basin, not too long ago, provided lakeside recreation for the people of Canberra. Pedal hire, bicycle hire, ferry rides, a small shop selling ice-creams and snacks, barbecue and toilet facilities and even a swimming beach. The park had plentiful shade trees and was a place not only for all the above activities, but also for passive recreation.
- West Basin was once a hive of activity and has been deliberately run down and neglected to justify a false "need for redevelopment" now proposed.
- West Basin should be returned to being an active public recreation park as it once was. All the infrastructure is there. Part of the money allocated to infilling the lake could return West Basin to being a popular, re-activated and beautiful destination close to the city. With increasing urban density, the need to preserve lake edge parkland becomes even more imperative.
- West Basin contains an historic memorial which is in danger of being damaged by this proposal.

38.

	 At West Basin there is purpose-built stone memorial to Grenfell Rudduck (1914-1964) Associate- Commissioner to the National Capital Development Commission. The brass plaque on the stone wall reads: "Erected by his friends to remember Grenfell Rudduck 1914-1964 Town Planner and Architect who helped to build this city". In the City Renewal Authority's application, containing 60 detailed drawings and a 167 page written report, there is not one mention of the memorial. The current application needs to recognise the memorial's presence and detail how the memorial will be protected during the proposed tree felling (120 trees, some rated as High and Medium value will be removed) as well as demolition of ground works occurring all around "
39.	Robert Davies
	The submission supported the proposal. The submission note:Can you include some provision for boats to moor.
40.	Peter Wallbrink
	 The submission provided the following response: "Just get on with it. The overall city to Lake concept is a great vision, however it is proceeding at an agonisingly slow pace. Given the length of time required for the reclaimed land to settle behind the boardwalk (2 years) please consider running subsequent planning and development phases in parallel and as promptly as possible to avoid further lengthy delays and holdups. Given that people will wish to come and look at construction and more importantly, recreate in the new park when it has been created, possibly consider some form of temporary Food/coffee facilities (i.e. a pop up village, coffee carts etc.?) somewhere near the boardwalk region. This will help create/maintain a social environment in the area, prior to establishing more permanent structures which will inevitably take more time."
41	P.M Manning
	 The submission objected to the proposal. The submission noted the following: <i>"Encourage your Agency and ACT Government to rescind plans for further in-fill of Lake Burley Griffin, "West Basin Board Walk and lake reclamation Works Approval Application". Canberrans are especially opposed to the building of apartments !! within 55 metres of the lake. That's not much of a belt-way space for Canberrans and visitors to enjoy the lake.</i>

•	Ginormous apartment buildings will also substantially block views, not only from Henry Rolland Park, but from all vantage points around the lake, and from high points to the east such as Mt Ainsley. The Lake Burley Griffin should be retained, as is, as an amenity for all Australians, all Canberrans, and international visitors. The NCA and ACT government should be focused on recovery and maintenance of existing cultural sights and institutions, including Namadgi National Park at this time."
42. Guy Re	eve
The sub noted: • •	Mission objected to the proposal. The submission "As a regular user of the lake (kayaker, sailor, walker, cyclist) for 30 years, I value the recreational amenity of the lake immensely and oppose the prospect of land reclamation - as has already happened at Kingston. Reclamation is a very undesirable precedent to set. Any development should occur within the existing shoreline, and not intrude further on the lake."
43. Cheriss	e Lyons
	principles will only cause further confusion and risk of collision between the different groups. The submission between the different groups and confusion and recreational cyclists, we have been deeply disappointed at the confusing and dangerous area around Acton, which means bikes either must share a road with cars that do not often slow down to allow family groups, or to try their luck against the pedestrians in a very confusing set of paths near the adult gym area. For walkers, they often have to navigate either cars or bikes. Any extension of this area on the current design principles will only cause further confusion and risk of collision between the different groups. The lake cycle is one of the great attractions of Canberra - both for residents and visitors alike. The ACT government openly celebrates this. It needs areas like Acton where people can interact peacefully with the birds and animals without apartments or businesses interfering with their amenity. These areas are also important areas for animal life to live and breed. I would like to see this area preserved and extended, with reeds and other aquatic vegetation, to encourage further water bird breeding that can be seen and enjoyed by the many people who have limited engagement with our natural environment.

• Finally, I note that this area is one where some of Canberra's most vulnerable people - the homeless are able to find relatively safe shelter. I am deeply concerned that there is nothing in the plans I have seen to seek to address their needs."

44.	Ian Donald
	 The submission objected to the proposal. The submission noted: "Before a complete final plan is adopted we are presented with incremental development along the foreshore that presupposes ultimate building on the adjacent land. The Boardwalk development destroys the natural boundaries of the Lake where trees and grass meet the water thus setting a scene when high rise buildings on the adjacent land are easier to justify. There is enough concrete and manicured landscaping east of Commonwealth Avenue Bridge and it should stop there. Build on the existing carparks, if you must, but leave the rest alone. We don't need a second Kingston Foreshore. The whole of West Basin belongs to the people and to nature. We need to go back to square one of the planning process and invite the environment to the table."
45.	Ryan Hemsley
	 The submission supported the proposal. The proposal noted: <i>"I believe that the plans are consistent with the "Land reclamation and land bridge" provision of the National Capital Plan's West Basin Precinct Code, which states: Reclaim land from the lake to establish a public waterfront promenade, reflecting the geometry of the 1918 Griffin Plan.</i> Overall, these works are an important step towards realising the NCA's vision of West Basin as a vibrant cultural and entertainment precinct on a waterfront promenade."
46.	Helen Catchatoor
	 The submission opposed the proposal. The submission noted: <i>"Having looked at what is proposed, I don't support the proposed infill of the lake to reclaim 2.8 hectares as I believe it goes against the spirit and intent of the original Griffin plan for Canberra, and the beauty of the lake and relationship to Canberra's planning, as realised in the 1960s completed plan and works.</i> <i>I think the proposed works will drastically reduce public space, community facilities and natural habitat in the West Basin area, and adversely impact on</i>

47.	climate change, particularly given the likelihood that medium-high rise private development is slated to occur there in the foreseeable future. The area should be retained in government hands and not privatised, and the space should be better maintained as public space, with the provision of community and recreational facilities that will serve Canberra's population and environment well into the future. • Serious consideration should be given to acceptable proposals published online by the Lake Burley Griffin Guardians."
	The submission opposed the proposal.
48.	Colin Webb
	 The submission noted the following: "While improving access to the lake foreshore in this area sounds like a good thing, I believe it is a self-contradiction: there is access already to many wonderful things this area has to offer for both residents of Canberra and visitors, such as a quiet place for contemplation, beautiful views both from and into the area, and a transition from cityscape to natural landscape. I believe the proposed development will hugely detract from that access by removing trees, replacing the shoreline with a brutalist boardwalk, and facilitating further high rise commercial and residential building nearby. I believe these proposed developments would detract from the amenity we already have in being able to access an area of natural beauty, rather than standing on, or staring across, the very, very "unnatural" developments being proposed."
49.	John Petersson
	 The submission opposed the proposal. The submission noted: <i>"I cannot comprehend this development proposal as the previous situation had everything being boat hire, kiosk, bicycle hire, park settings, swimmable beach with trees as well as cycle/multi use pathway all within close distance to the city that has ever increasing high rise apartments.</i> Any increase in housing development in this area would best be high rise to preserve space and amenities."

50.	Sophia Lawrance
	 The submission noted the following: "Does the proposal include public toilets? From what I can see, you are knocking down the existing public toilets at the boat shed and do not intend to provide any public toilets within this next Stage. I am sure the disabled community, the elderly and parents with children and any other member of the public will find this discriminatory at the least and incompetent on behalf of your planners and shows a total disregard for the public you are supposed to be serving. Surely, you cannot build a viable park without these necessary facilities. It was a terrible omission from the building of Henry Rolland Park and you used the excuse that there were toilets 500M away at the Boat Shed (which was totally unsatisfactory)."
51.	Ros Drover The submission opposed the proposal particularly the future
	development of West Basin.
52.	Colin Walters
	 The submission supported the proposal. The submission noted: <i>"The area in question is currently degraded. The proposed works will eventually add significantly to the amenity of this part of the lakeside for Canberrans and visitors."</i>
53.	Margaret Freemantle
	 The submission opposed the proposal. The submission noted: <i>"The foreshore of the lake should be for all to enjoy, not the privileged few. The one thing that could be included in that area is public toilets."</i>
54.	Myra Rowling
	The submission opposed the removal of 120 trees.
55.	Alan Sinclair
	The submission opposed the proposal.
56.	Lucy Jones
	The submission opposed the proposal.

57.	Peter Hancock
	 The submission opposed the proposal. The submission noted: "Valuable open space such as this should be preserved, not traded away for inappropriate development."
58.	Helen Marshall
	The submission opposed the proposal. The submission noted the documents do not refer to the proposed apartments. Concerns raised over the aesthetic, natural and heritage values of the area.
59.	Peter Graves on behalf of the Walter Burley Griffin Society
	 The submission raised the following concerns: "The Griffin Society is greatly concerned that the application and supporting documentation are <u>devoid of references</u> to significant objectives, questions and impacts: <u>infrastructure</u> (other than stormwater) necessary for the projected multiple land uses for West Basin (City Precinct Renewal Program), including 5,324 residents, 2,000 dwellings and 5,400 jobs by 2046 (2,600 residents and 4,000 jobs by 2031); <u>Griffin's Water Axis</u> and its potential for Central Basins vista and a western foreshore natural terminus, possible Watergate and ferry terminal, significant public building, national cultural attraction and grassed amphitheatre; The primary vista to the Brindabella's at risk of overdevelopment; The Griffin's Occetiv is greatly concerned that the application and supporting documentation are <u>devoid of references</u> to significant objectives, questions and impacts: <u>infrastructure</u> (other than stormwater) necessary for the projected multiple land uses for West Basin (City Precinct Renewal Program), including 5,324 residents, 2,000 dwellings and 5,400 jobs by 2046 (2,600 residents and 4,000 jobs by 2031); <u>Griffin's Water Axis</u> and its potential for Central Basins vista and a western foreshore natural terminus, possible Watergate and ferry terminal, significant public building, national cultural attraction and grassed amphitheatre; The submission noted there should be further community consultation on the proposal. Having relinquished control and management of a section of Lake Burley Griffinthe ACT should now be assessing CRA's works application for the area. The submission discussed the process of the Amendment 61 to the National Capital Plan. Griffin placed great emphasis on open public space along the foreshore and extensive parklands around West Basin.

- The works application does not offer assurances regarding fulfilment of the Central Area planning design, Water Axis and natural landscape and ecology of West Basin in the Griffin Plan.
- It is not clear that adequate land would be available for future national institutional and commemorative uses. The planning intentions announced under City to the Lake for mixed land uses in West Basin do not appear to be on a scale balanced with the natural and design environments. Above all, the works application fails to offer a unique and special place for the Acton Waterfront Redevelopment."

Supplementary Submission (in relation to Heritage Impact Statement):

- "The whole area and planned staged development of West Basin and its developmental potential should be taken into account.
- Further public consultations are advisable and of course the extensive community consultations, for West Basin over 14 years, have yielded data on values relevant to the HIS.
- Griffin's Water Axis, vistas to and from West Basin, connectivity with adjoining precincts, designated land for national capital purposes and local, layered history all need to be considered for adverse and positive impacts.
- The HIS is dated 2015. It does not appear to have been released or reviewed at that time. In the intervening five years there have been abundant expression of views and values from concerned and interested citizens. The conclusions about no significant impacts are illogical and unsupported.
- The HIS dismisses anthropological, geological, formative National Capital 'Acton 'village and precinct history as 'extant' and thus excluded from assessment. Moreover, West Basin has recently been demonstrated since 2010 to have considerable aesthetic and artistic attributes by the popular Sculpting Spaces for Sounds and Stories Walkway conducted by Kirsty Guster in association with the ANU and National Film and Sound Archive.
- The HIS persists in referring to West Basin as a heritage 'horseshoe' when it is truly, always and shaped as an amphitheatre.
- The proponents should be directed to carry out more consideration, more design work and more public consultation in order to enhance the values of West Basin flowing potentially from the proposed works."

60.	Peter Rogers
	The submission noted the proposed boardwalk looks great but <i>"I'm left wondering what is to become of the existing bicycle route? Is it getting any attention?"</i>
61.	Mike McCartney
	 The submission noted the following: "I welcome this proposal as a great step forward in making our waterfront more accessible and enjoyable for Canberrans. My only comments are as follows: The provision of seating is welcomed but would be enhanced with the replacement of backless seats with only seats with backs, and ensuring there are enough provided with more being better; and Sufficient parking is available."
62.	Garth Setchell
	 The submission opposed the proposal. The submission noted: "My point in writing is to express serious opposition to the proposed 500m boardwalk and associated landfill in West Basin. This will do absolutely nothing to improve amenity, any more than could be achieved at much less cost behind the existing shoreline. The only reason behind the ACT's proposal is its absurd wish to build up to 2000 apartments between the original shoreline and Commonwealth Avenue – typical of the Barr Government's greed for development. The fact that such development can only detract from City Hill, as one of the three focal points in Griffin's plan, is undeniable."
63.	Des Heaney
	 The submission opposed the proposal. The submission noted: <i>"The land swap of Curtin Horse paddocks for Acton Waterfront will result in the loss of two large and important green zones. The loss of Curtin Horse paddocks will be unacceptable as it is now a green buffer between increasing urbanisation from the west. When the Yarralumla Brick works is completed with its accommodation it will be vital to have retained some green space between that and Coombs and Wright suburbs.</i> The loss of Acton Waterfront green space can never be replaced. As the city grows it is essential that the people retain and have broad access to the water and parks along the lake."
64.	Max Smith
	 The submission opposed the proposal. The submission noted: <i>"Building a boardwalk above the Lake removes the ability to view the Lake from where the water meets</i>

the land – i.e. a beach that one can walk from land into water. If you consider the amount of "beach" around the Lake now it is very small and by conversion of more of West Basin to a boardwalk removes one of the only family accessible areas for this purpose.

- The proposal is a default way of providing space for commercial and residential buildings close to the Lake, both of which I contend do not have the "value" of the current natural landscape.
- This proposal further diminishes the "bush capital" persona the Lake provides to all of Canberra by further cluttering the water's edge and its environ."

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Ros Peterson

The submission expressed concern about the proposed West Basin development. The submission noted "the loss of public space on an unstructured and wilder nature. Canberra has an opportunity at this time to keep the foreshore area of the West Basin and lake foreshore around to Black Mountain Peninsula and beyond as a relatively unspoilt park like recreational area."

M.J Coulson
 The submission opposed the proposal. The submission noted: "Does not enhance access for the public to the water and water sports activities such as swimming, paddling, sailing, wind surfing, canoeing and recreational boating activities, Does not facilitate the use of other commercial water sports such as Paddle Boat hire service or sightseeing boating services such as Go Boat or the heritage boats which offer rides during Floriade Does not make the maximum use of the site which could provide a better cost benefit for Ratepayers."
John Mellors
The submission opposed the proposed works.
Clive Williams
The submission noted "any new work should follow the lake edge and not involve land reclamation."

69.	Steve Corcoran
	The submission supported the proposal. The submission
	noted:
	• <i>"The extension would increase the distance and access</i>
	to open water training and I'd been an enthusiastic
	user of the expanded facility.

	• The submission queried whether it would still be possible to access the car park and existing section of the boardwalk?"
70.	Jacqui Styles
	The submission noted that "tree number 1141 (Weeping Willow) assessed for removal has bees at 4m. I respectfully request that the bees are removed safely and rehomed before the tree is destroyed."
71.	Bill Monaghan
	 The submission opposed the proposal. The submission noted: "Designed as it is to lock off a significant area of the lake for high rise residential living. The area be left to exist in its natural state with unrestricted access for the enjoyment of generations to come. It would help if adequate funds were allocated for the ongoing upkeep of this public area."
72.	Peter Rayner
	 The submission expressed concern about the proposal and the broader development of West Basin. The submission noted: <i>"The merits of improving the overall amenity of the area.</i> This area has received minimal attention in terms of upkeep and improvements, despite the fact it is well used by pedestrians, cyclists and others seeking recreational opportunities. The public footpath / cycleway has deteriorated markedly, the large carpark is underused and an eyesore, the ferry terminal is now elsewhere and former bicycle hire and paddle boat hire businesses closed some time ago. Some redevelopment of the area is certainly justified. Surely, the current lake edge could be retained, with the proposed public pathway utilising the existing alignment."
73.	Dr Stewart May
	The submission opposed the proposal. The submission expressed concern about the future development of Acton and loss of amenity. The submission noted:

• *"Far better to revitalise the lakeshore as it was, with a pleasant outdoor café amongst green trees, lawns, public toilets (unlike the sterile recent abomination adjacent to the bridge) and return to the ferry wharf and paddle boat hire."*

 The submission opposed the proposal. The submission noted: "I would like the land to remain within its current boundary, and instead see an upgrade of the amenity of the existing parkland. Tree renewal, grassed areas, grade separated cycle and pedestrian paths, public amenities such as toilets, picnic tables and BBQs with some takeaway and sit down restaurants, bicycle hire, pedal boat hire, gift shops, another bridge over Parkes Way so cyclists and walkers are separated. This is my vision for a vibrant and welcoming foreshore. The current drawings show a path devoid of any shade, at the foreshore. It is not clear if future development will retain the existing paths. Paths close to the foreshore nearby are covered with water bird droppings, and are nowhere near as pleasant as those in Weston Park, where the paths wind between trees and grassed areas, and the foreshore is grassed and treed. Water birds can come ashore there, children can look at the lake safely and it is possible to take small children on bikes or walking without fear of them accidentally falling directly into the water. A small park which has apartments behind it is not as appealing as a decent sized park which is accessible. I note that all the drawings for this proposal also do not show any proposed apartments, which in the 	74.	Name Withheld
 Interests of truly informed decision-making they should. The new Rolland park already has problems with congestion, particularly where the shared road under the bridge is crossed by the path coming down from Commonwealth Avenue. It is not at all clear who gives way to whom, and there are frequent near-misses, not to mention poorly positioned bollards and light poles which make cycling difficult." 		 The submission opposed the proposal. The submission noted: "I would like the land to remain within its current boundary, and instead see an upgrade of the amenity of the existing parkland. Tree renewal, grassed areas, grade separated cycle and pedestrian paths, public amenities such as toilets, picnic tables and BQs with some takeaway and sit down restaurants, bicycle hire, pedal boat hire, gift shops, another bridge over Parkes Way so cyclists and walkers are separated. This is my vision for a vibrant and welcoming foreshore. The current drawings show a path devoid of any shade, at the foreshore. It is not clear if future development will retain the existing paths. Paths close to the foreshore nearby are covered with water bird droppings, and are nowhere near as pleasant as those in Weston Park, where the paths wind between trees and grassed areas, and the foreshore is grassed and treed. Water birds can come ashore there, children can look at the lake safely and it is possible to take small children on bikes or walking without fear of them accidentally falling directly into the water. A small park which has apartments behind it is not as appealing as a decent sized park which is accessible. I note that all the drawings for this proposal also do not show any proposed apartments, which in the interests of truly informed decision-making they should. The new Rolland park already has problems with congestion, particularly where the shared road under the bridge is crossed by the path coming down from Commonwealth Avenue. It is not at all clear who gives way to whom, and there are frequent near-misses, not to mention poorly positioned bollards and light poles

Barbara Hamburger
The submission opposed the proposal. The submission noted:
 "The green spaces of Canberra are so incredibly
important, as are the beautiful views. These things
make the city the amazing place it is. We certainly are
made even more aware of this at this time of social
isolation when being out is made much easier by
having green spaces."
 The submission expressed concern about the height

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• The submission expressed concern about the height of buildings forming part of the broader development.

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76.	Rosina Wainwright
	 "The real need of boat owners or any water craft has not been considered in any the works around the lake. Owners can spend years building or reclaiming and maintaining an old boat AND then find there is NOWHERE to tie up their boat without it being damaged."
77.	Rosemarie Willett
	 The submission noted: <i>"The Water Vista along the 3 Basins of Lake Burley Griffin, their termination in Black Mountain, is a nature vista - nature with the mark of human intelligence. There is a splendid quote of Griffin's to the effect that we can all rejoice in the sign of human intelligence. Unfortunately, the sign of human intelligence is being lost now. This is the case for both the land axis and water axis as an Australian tribute to the monumental scale of space and distance in the Australian environment.</i> West Basin evokes personal feelings and like all great works of art it invites personal interpretation. Personally, I think the NCDC's interpretation is closer than any since, to the 1912 Competition winning vision. Personally, I feel a sense of intimacy in West Basin, a miraculous space so very close to the city the government has abandoned at Civic. I love the green trees of Black Mountain which extend to cloak the ANU and reach West Basin's edge. The vista bestows on this city a rare monumental discourse in the grandeur of humanity's relationship with nature."
78.	Max Bourke AM
	The submission opposed the proposal. The submission noted the foreshore should be left alone.
79.	Rick McRae
	 The submission noted: <i>"The north shore of West Basin is clearly underdeveloped, and used mainly by bicycle commuters and a low density of pedestrians. An enhanced boardwalk would do very little towards this goal.</i> <i>Griffin's plans made it clear that the lake would provide both a place for the public to enjoy and a monumental setting for the city. This has been admirably achieved to date.</i> <i>In the wake of SARS-COV-2 there are already new</i>
	ideas being championed about what constitutes a

liveable city. Highly clustered blocks with medium and high density development and constricted, low-speed roads do not equate with a walkable urban environment.

- Another aspect of the redevelopment of this area is winds. It is well known to local sailors that the winds are much fresher on the lake than they are even a short distance inland. This is due to surface friction. Any building on this peninsula would experience higher wind speeds than those nearby. The urban canyon effect would be quite pronounced.
- Continuing with natural hazards, care would be required around any lake infill. Work by Geoscience Australia indicates that such soils in Canberra would amplify ground shaking much more than would be the case on the base rock or consolidate colluvium that underlie the vast majority the rest of urban Canberra."

Annalisa Koeman

The submission opposed the proposal and the broader development of West Basin. The submission noted:

- "I believe that we should be enhancing green space and encouraging its use, not creating a 'vibrant precinct' dominated and reliant on commercial development including accommodation.
- I am supportive of enhanced tree management that includes further plantings; a boardwalk to separate cyclists from walkers; an improved bike path; some additional park furniture including subtle lighting. I also think that the removal of some asphalt parking near Commonwealth Avenue and replacement with green space (and improved, rather than more, parking) would be positive, as would improvement to toilet facilities.
- An improved connection of this area to Acton and the city is possible via a wider pedestrian and bike bridge from behind the QT hotel to the boat hire building (I have not seen the plans for connection from Acton, but the access via the ANU could also be enhanced for pedestrians).
- The bridge from the Civic Pool to Commonwealth Park could also be expanded to improve access to the lakeside including those moving through Commonwealth Park to Henry Rolland Park and on to West Basin.
- Acton Waterfront / West Basin should be preserved as wide open space with improvements as mentioned above."

81.	Crissy Fyfe
	 The submission opposed the proposal. The submission noted: "No plan of the whole project has been made available. Why reclaim part of the lake? There is plenty of existing space for a boardwalk. People love the natural environment of the West Basin area - it is a peaceful retreat about to become a crowded, noisy, manicured monstrosity. The free-form West Basin foreshore between Henry Rolland Park and the National Museum with its expanses of grass extending right to the water's edge and stands of mature trees is a much admired and valued contrast to the hard-edge, sterile environment of other sections of the lakeside. The disruption to the residents of the existing apartments and local businesses will be considerable. The submission expressed concern over the removal of a large number of magnificent mature trees. West Basin certainly looks somewhat untidy and neglected now, but that can be remedied by removal of rubbish, weeds and dead wood, restoration of the beautiful jetty, the ferry tours re-instated and improvement of Acton Beach with removal of rocks from the water and placement of sand. West Basin needs renovation, repairs and maintenance, not replacement."
82.	Robyn McClelland
	 The submission opposed the proposal. The submission noted: <i>"The Phase 2 proposal as it will transform a large area of public space with grass and trees to a bare, unshaded, and perhaps somewhat oppressive, artificial space.</i> The Phase 2 project will take some two years and construction will be noisy and disruptive. It will then need to be followed by some two further years to let the reclaimed land settle. It will not be until this latter period that there may be some temporary landscaping. The purpose of the substantial infilling of the lake is not apparent from the Works Approval Report. Much is made in various documents that the infilling of the lake will return the lake to the generative of the substantial states the infilling of the lake will solve the lake to the infilling of the lake will solve the lake to the generative of the lake to the infilling of the lake is not apparent from the Works Approval Report.

- Much is made in various documents that the infilling of the lake will return the lake to the geometry of the 1918 Griffin Plan.3 But Parkes Way was not in the 1918 plan. The connection to the city will always be a problem thanks to Parkes Way.
- Infilling of the lake is such a substantial and expensive step that it will almost inevitably pave the way for, and indeed require, future lakeside development.

	 Proceeding with Phase 2 when the ACT Government has had to spend so much in response to COVID 19 and when Government coffers are bare, appears imprudent. COVID 19 provides an opportunity to rethink the development of West Basin."
83.	Patricia Ramsay
	 The submission opposed the proposal. The submission noted: <i>"The area should be regenerated and left as a public park with facilities and free access to all."</i>
84.	Ingrid Gilbert
	 The submission noted the following: "Consideration be given to ensuring local residents have pedestrian access to the lake throughout the duration of the planned works. I am concerned that these works may coincide with the second stage of the tram over Commonwealth Avenue Bridge –further reducing options for accessing the lake."
85.	Ross Wilson
	 The submission noted: Edge of the boardwalk should allow small boats or canoes to moor. <i>"Higher wharf areas suitable for larger vessels such as Gull or Cygnet should also be considered.</i> There should be provision for two boat launching ramps with a jetty between then similar to that in Lotus Bay. A dedicated car and boat trailer parking area should also be provided."
86.	John Ramsay
	 The submission opposed the proposal. The submission noted: <i>"A recreational parkland to extend from the current city area to the edge of the lake, no multistorey buildings…with a grassland and trees area so that there is true City to the Lake parkland."</i>
87.	Drew Triebe
	 The submission generally supported the proposal. The submission noted: <i>"The proposal contains no inground services to supply the area with power or water to facilitate public events on the expansive grassed area.</i> I would recommend a services corridor that runs into the new area in an arc that extends from the existing services run proposed for removal with the boatshed.

	 There is a lot of grass to water or maintain that will turn brown and hard in the summer. There seems to be no purpose for the gravel areas. No BBQs or playground or something to utilise the expansive carparking at the site."
88. 89.	Geoffrey McCormack, Maria McCormack, Michael McCormack, Anna McCormack, Claire Mackay, Rory Carlyle The submission opposed the proposal. The submission noted: • "The entire land area from the lake's edge to Parks Way/Commonwealth Avenue should remain in its present untouched state including the soft edges of the Lake."
03.	 The submission opposed the proposal. The submission noted: "In my view too much of the lakeshore has already been developed that detracts from the natural park-like setting around the lake. This reduces aesthetic benefits and also diminishes eco-system services. This is not compensated by the construction of a boardwalk."
90.	 Ann Scown The submission opposed the proposal. The submission noted: <i>"A simple redevelopment of the area including renovation of the ferry terminal, resurrection of bicycle hire facilities and a continuous boardwalk, with separated walking and cycling areas, as far as the National Museum would be much more practical and cheaper.</i> During the development phase of the extended boardwalk, it appears that the southern access to New Acton, via the existing footbridge over Parkes Way will be extremely convoluted and, at the junction with the footbridge, extremely dangerous. This is already a problem junction and it will only be made worse by the proposed divergence. Vehicular access to the area, and also to the National Museum, from the south of the lake will be severely hindered by the introduction of new intersections into the development. The views of the NCA to retain open space mentioned here in the "consolidated-national-capital-plan/part-two-statement-planning-principles" do not seem to be reflected in the planning for the development."

91.	Bill Book
	 The submission opposed the proposal. The submission noted: <i>"It would be a more economical, environmentally astute and healthier option to establish a few picnicking areas, pathways through native flora and generally a more 'people friendly' zone than what is described in the plan.</i> The current bike/pedestrian path is already well used and enjoyed by Canberrans and visitors alike. It is an appropriate distance from the water - near enough that the bird life is not disturbed but is easily observed. There is clearly room for improvement through plantings and much better maintenance but to develop the area as a parkland would be much more cost efficient. Taking 120 established trees out of the area to satisfy a planning/developers' dream of 'modernising' Canberra is outrageous. This remains the Bush Capital even today and we should enjoy and maintain that reality. The reclamation of land from the lake is a travesty of planning. Given the experience of the extreme temperatures of last summer and the knowledge that bodies of water contribute to cooling of areas in the region, to reclaim land and reduce the water mass is not the way to go."

R.Thomson

The submission opposed the proposal. The submission expressed concern about the land swap. The submission noted the NCA role "to protect and preserve the integrity of Canberra as the National Capital."

Fiona Hooton

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93.

The submission opposed the proposal.

The submission noted the need to see the overall plan for the Lake and its foreshores. The submission noted the need for an environmental impact statement including impacts on water quality, the impacts on the broader Murray Darling Basin Catchment and impacts on native flora and fauna.

The submission also noted the impact on the homeless, the need for public toilets.

94.	Ron Sait
	The submission noted the proposal could maximize green space, gardens and trees, minimise tree removal, provide ample carparking (underground carpark). The excavated material could be used as fill in the lake and ensure enough compaction tests are done while infilling. The proposal could design and build an appropriate fountain.
95.	 Denise Page The submission opposed the proposal. The submission expressed concern that the proposal may repeat Kingston Foreshore to accommodate high-rise apartments. The future development of West Basin has not been subject to community consultation. The submission also noted: <i>"Filling in part (even this small part) of Lake Burley Griffin is in my opinion something that affects all present and particularly future citizens of the ACT and as the centerpiece of the national capital affects all Australians.</i> <i>I feel strongly that public consultation has been very limited for such a momentous decision, a decision that appears to be more about development and the resultant revenue. It is rather late to hold submissions, especially during these difficult times."</i>
96.	Dr Ann Kent
	 The submission opposed the proposal. The submission noted: <i>"The future of Canberra, its beauty and sustainability, and the integrity of the National Triangle envisaged by Griffin, lie not in the erection of private apartments in concrete and mortar at the Lake's edge in West Basin, nor in the extension of a boardwalk into the Lake, but in the maintenance and flourishing of the natural amenities it currently affords the Australian people.</i> The City Renewal Authority and the National Capital Authority still have the choice to protect and enhance those amenities of parkland, trees, natural shoreline and lake vistas endowed to subsequent generations by Griffin and Menzies."
97.	Name Withheld
	The submission supported the proposal.
98.	Judith Pearson The submission opposed the proposal. The submission noted: • "This area has been allowed to get rundown by the current government. It is the nearest natural landscape, running down to the lake, to all the urban renewal in the city centre.

•	The lake	is for	the	people	and	belongs	to	the	Nation.
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• So many trees to be destroyed when everyone is concerned about global warming and the environment."

100. Su	largaret and Greg Cornwell
	ne submission opposed the proposal.
T	
	 be Byrne / Australian Garden History Society be submission opposed the proposal. The submission noted: <i>"It is disappointing that the development of this precinct continues to be piecemeal and fragmented process, displaying poor planning principles and leading to the desecration on an iconic site within the National Capital.</i> This works approval application deals with only a section of the whole precinct to be developed and therefore the implications of the effect of Phase 2 on the complete estate cannot receive proper consideration unless taken as a whole. It is also to be noted that the ACT government has contracted Hames Sharley to undertake a review of the proposed development in the West Basin area. The submission noted that the concrete pathway does not reflect modern design and experiences particularly in relation to climate change. The submission noted the proposal neither complements nor enriches its surroundings. At present there is a shaded pathway which is to be destroyed through loss of trees and 2.8 hectares of rock infill creating a heat sink. The views across the lake to the mountain ranges, a significant vista from Commonwealth Avenue, will be adversely impacted by a densely built environment. A heritage management plan for Acton Park and West Basin was to be created after the GML 2009 Lake Burley Griffin and Adjacent Lands Heritage Management Plan 2010 was commissioned. This document to protect heritage value in Acton Park and West Basin has never been prepared. NCA has also neglected its obligations under the FPBC Act 1999 to protect the lake waters and basin form.
	• There would appear to be no reference to the Burra Charter in this application."
	West Basin has never been prepared. NCA has also

101.	Martin Bonsey
	 The submission noted: <i>"There seems to be widespread confusion about the scope and purpose of this consultation.</i> Works approval for the boardwalk and land reclamation should await the City Renewal Authority's current review so there is some idea of what is intended to follow the land reclamation. Part 4.7 West Basin Precinct Code envisages changes in the area, the removal of the Parkes Way clover leaves, land bridging of Parkes Way, the extension of Marcus Clarke St, a new road parallel to Commonwealth Avenue coming off the SW corner of London Circuit and so on. It seems unclear what their relationship will be to the review the City Renewal Authority is undertaking. The submission expressed concern about the broader development of West Basin and the treatment of Commonwealth Avenue."
102.	Sue Paice
	The submission opposed the proposal. The submission noted collisions of cyclists and small children in the existing Henry Rolland Park. The submission opposed the tree removal and demolition of the old boatshed.
103.	Name Withheld
	The submission opposed the proposal. The submission expressed concern over the land reclamation to make way for future development. The submission noted the proposal will impact on the natural amenity of this area. The submission noted there should be a dedicated, separate cycleway.
104.	Name Withheld
	 The submission noted: "The boardwalk and land reclamation raise risk of excessive lakeside development. By virtue of its central location the West Basin is especially sensitive to the risk of poor aesthetic choices damaging the natural vista. Canberra remains unique for its lack of overdevelopment and the 'bush capital' ethos underpinning it's the Griffin Plan. Any renewal of West Basin only if its protects the lake's heritage and environment, has sustainability at its heart, puts public space ahead of commercialisation, is in keeping with the Griffin Plan bush capital ethos and manages aesthetics."

105.	Stephen Brown
	The submission opposed the proposal.
106.	Matthew Osborne
	The submission opposed the proposal, the broader development of West Basin and the tree removal. The submission noted it should be left as a tranquil space for contemplation and enjoyment.
107.	John Scown
	 The submission opposed the land reclamation. The submission noted: "The natural feel of the area with physical access to the water edge should be retained as less and less is available close to the City/Acton area. Instead of the Pacific Jarrah bench seat shown, why not consider using "recycled plastic seating" Suggest consideration be given to a wider concrete path (Proposed Pedestrian Connection) leading from the southern edge of the overpass bridge to the lake edge as this will be one of the more heavily used paths. The current Shared Path is one of the busiest pedestrian/cycle paths in the area. With the proposed design, my major concern is the danger associated with the planned curves/corners towards the footbridge. These will almost certainly contribute to accidents. From the NW corner of Kuttabul Place, curves with a wider radius would be much safer, especially for the corner onto the existing path alignment." Concern raised over whether any damage to the carpark during construction works will be rectified
108.	Nancy Clarke
	The submission noted the proposal in relation to the Planning Principles of the National Capital Plan.
109.	Janet Hunt
	The submission opposed the proposal.
110.	John Brickhill on behalf of Traditional Boats Squadron
	The submission opposed the proposal and the lack of small boat mooring opportunities. The submission noted the vision is unclear for recreational boats and ferries using the waters of West Basin. The submission also discussed the requirements for small boat mooring.

111.	Adam Huttner-Koros The submission generally supported the proposal. The submission noted while "the curve of the boardwalk should be maintained, the organic character of that section, filled with trees, grass and shade, should be restored. The northern end of the Boardwalk appears rather inelegantly joined to the existing lake edge on an unwieldy angle. I feel that it also connects to the footpath along the lake in an awkward way that may encourage clashes between groups of foot and bike traffic."
112.	Joy and Vivian Hooton
	The submission expressed concern over the number of homeless in Canberra during the planning of the West Basin Development.
113.	Trevor Lipscombe
	The submission opposed the proposal. The submission noted that the whole of the development should be considered. The submission also noted potential impacts on heritage values.
113.	Trevor Lipscombe
	The submission noted that the proposal should be assessed as part of the entire West Basin development. The submission expressed concern about the proposal meeting the Part 2 Statement of Planning Principles criteria. The submission noted the importance of adequate green space for recreation.
114.	Barbara Lynn
	The submission opposed the proposal.
115.	Juliet Ramsay
	 The submission noted: Phase 2 should be considered as part of the greater development of West Basin. The submission noted safety concerns with the proposed 8m width boardwalk to be shared by different users. The submission expressed concern that the land reclamation will impact on lake fauna habitats. The submission expressed concern over consistency of the proposal against Part 2 Statement of Planning Principles, impacts on vistas across the lake, heritage values, ecology. The submission noted the need for site amenities, shade, and impacts of the proposal on the reduction of public parking and traffic management. The submission noted the consultation process was inappropriate during the covid 19 crisis.

- The submission expressed concern over stormwater pipes emptying directly into the lake and noted a filtration system is needed.
- The submission noted the land reclamation and concrete boardwalk is contrary to sustainable living.
- The submission noted concerns over heritage:

 "failing to respect the heritage nomination of Lake Burley Griffin to the Commonwealth Heritage List
 -failing to respond to the recommendations of the 2010 Heritage Management Plan by GML.
 -Not populated the NCP's West Basin Precinct
 Heritage map with identified heritage information such as various vistas across, to and from West Basin and the existing beach area."

116.	Sylvia Jamieson
	The submission opposed the proposal.
117.	Kate Armstrong
	 The submission opposed the proposal. However, the submission noted support for continuous public access along the foreshore of Lake Burley Griffin. The submission noted in relation to path surfaces: <i>"The tendency to install strips of 'cobble stones' across paths makes the whole experience unpleasant and, on rollerblades, particularly unsafe. If these are being introduced, as I suspect, to as speed calming maybe it might be possible to devise another method?"</i>
118.	Inge Zeilinger
	The submission opposed the proposal.
119.	Sue Welsh
	The submission noted "Surely the waterfront of Lake Burley Griffin should be available to all, as a natural attraction, to be enjoyed."
120.	Edwina Menzies
	The submission opposed the proposal.

121.	Margaret Henderson
	The submission noted that the reclaimed land will be settling
	for at least two years, presumably people will not have access
	to the reclaimed area while it is settling. The submission noted
	the loss of carparking, picnic amenities.

The submission expressed concern over the lack of flood assessment – how does the reclamation integrate with outflows/inflows to Sullivan's Creek, management of stormwater and sewerage, chemical leaching and water quality of the lake. The submission raised the following questions:

What is the relationship between the Parkes Way stormwater pipe and the reclamation site and future developments? How will stormwater flows be managed? What does the "pumped solution" for sewage mean to ordinary folk like me trying to satisfy ourselves that this is a positive outcome for the lake, and the areas where we live and use each day?

National Museum of Australia

The submission noted support for the reinvigoration of West Basin. The submission noted "the proposal relating to West Basin encompasses East Acton Peninsula more fully and that the foundation for the premise of the works looks to exploit the considerable existing investment already presented in the Acton Peninsula Precinct Draft Structure Plan – May 2017 (Structure Plan) within the Public realm.

-The NMA would value the current CRA proposal addressing the Structure Plan in its current submission. The NMA understands that the site areas of the CRA's boardwalk and the Structure Plan do not intersect, however the NMA is of the opinion that neither should be considered in isolation of each other. A key component of the Structure Plan was to create a curated walk from Acton Peninsula, around West Basin and back into the CBD.

-No irrigation is proposed for the back filled area which means that the grass will be dependent on rain/storm water to establish. There are no trees of significance being planted in this area presumably to allow the reclaimed land to settle and prepare for future development. The space will look sparse and uninviting for a considerable amount of time to come. Consideration to be given to how this space can be enlivened in the short 2-4 year period of time until the possible future development process begins."

123.	Roger and Ann Smith
	The submission opposed the proposal. The submission noted apparent inconsistencies of the proposal with Part 3.2 of the National Capital Plan.
124.	Dee Powlay-Sullivan
	The submission opposed the proposal. The submission noted: <i>"I think the existing buildings could be refurbished and new</i> <i>attractions installed or return the old attractions.</i>

I think the existing cycle and footpath should be duplicated right round the lake to match the central basin with the nice wide paths. It might also encourage pedestrians to move away from the crowded sections of Bridge to Bridge."

The submission expressed concern about the tree removal, and lack of public toilets.

125.	John and Suzanne Jedryk
	The submission opposed the proposal.
126.	Nick Murray
	The submission noted the proposal should be sympathetic to the west basin environment, maintain sightlines from various points.
127.	Penny Moyes
	The submission noted the proposal does not include the broader development of West Basin. The submission noted consultation has been minimal and not transparent. The submission noted concerns over the proposal addressing Part 2 Statement of Planning Principles.
128.	Robyn Coghlan
	The submission expressed concern about the broader development of West Basin, loss of green space and trees. The submission noted lack of a spatial masterplan and concern over the Parkes Way stormwater diversion works. The submission also noted concern over impacts on water quality, biodiversity.
129.	Callum McBride
	The submission expressed support for the proposal. The submission opposed the removal of trees.
130.	Jenny Tyrrell
	 The submission noted: "A boardwalk confines people to a walkway and the drop from the boardwalk to the water could be hazardous. The boardwalk also makes it difficult for users of small boats such as canoes and sailing boats to alight their vessel. It also makes it difficult for swimmers to fully use the area. The proposed changes to the Acton Waterfront are just the beginning of our losing natural environment. A boardwalk and land reclamation is unnecessary to the plan to make the area more user friendly."

131.	Heather Henderson
	The submission opposed the proposal. The submission
	expressed concern about the broader development of West
	Basin.
132.	Heather Warfield
	The submission opposed the proposal. The submission
	expressed concern about the broader development of West Basin. The submission noted the containerised tree planting
	will not provide adequate shade and it is unclear who will be
	responsible for the watering and maintenance of the trees.
133.	Gini Hole
	The submission expressed concern about the removal of 120
	trees and the impact on the natural amenity of the area.
134.	Ross Kingsland AM
	The submission expressed concern that the Phase 2 works are
	being considered separately from the broader development of
	West Basin. The submission questioned what the arrangements will be for the bike path.
	analigements will be for the bike path.
135.	Bruce Paine
	The submission opposed the proposal. The submission
	expressed concern that the Phase 2 works are being considered separately from the broader development of West
	Basin.
136.	Pauline Green
	The submission opposed the proposal.
137	Nick Swain
	The submission questioned how the memorial to Grenfell
	Rudduck will be protected.
138.	Jenny Rundle
	The submission opposed the proposal. The submission noted impacts on natural amenity, lake vistas and access to the lake.
	impacts on natural amenity, lake vistas and access to the lake.
139.	Judith Thompson
	The submission expressed concern about the broader
	development and impacts on social issues. The submission also expressed concern about water quality and the impacts
	on biodiversity.

140.

Amanda East

The submission expressed concern about the broader development of West Basin and the design of the future buildings. The submission expressed concern about the reduced public access around the lake. The submission also noted the impacts on water quality and *"the current gravel beach is integral to the water quality of the lake and should be retained."*

141.

Michael Tommasi

The submission opposed the proposal. The submission noted support for improved infrastructure in West Basin. The submission noted "the current proposals to develop West Basin would mean that an important part of Canberra's unique character would be compromised. The submission also noted Connecting places in an urban sense (City to Lake for example) is achieved through open spaces not dense development. This open connection would best be achieved by a landscaped land bridge over Parkes Way (with the added benefit of silencing the constant traffic noise from Parkes Way)."

142.

Name Withheld

The submission opposed the proposal. The submission noted the proposal is "heavily lacking in consideration or provision for use, functionality, amenity, lacks detail and shows little evidence or care towards significant environmental considerations that should be addressed. The submission noted "there is little data about the environmental impact of the proposal."

143.

Lady Nora Preston – Wildlife Carers Group

The submission opposed the proposal. The submission noted the proposal should include reports under the EPBC Act, NES, EIS before any developments commence. The submission noted:

- "Any further developments will destroy the water quality, landscape and commit mass extinction to all of the existing aquatic and terrestrial fauna and flora.
- Migratory vulnerable listed since 2001 Grey-headed Flying Foxes Pteropus poliocephalus roost in these areas from September to April, a population that have already suffered immensely after the hailstorm earlier this year.
- White Gum is listed as critically endangered since 2001 under the Commonwealth.

•	All of the trees are important for canopy, foraging	g,
	food source, roosting "	

144.	Brondan Whyto
144.	Brendan Whyte The submission noted in relation to the boardwalk <i>"wooden</i> <i>boards would be much more pleasant to walk on, look better,</i> <i>be more environmentally friendly. "</i>
	The submission expressed concern about the tree removal and loss of picnic areas, the proposed light poles impacting the open vista and light pollution.
145.	John Mungoven
	The submission generally supported the infill and boardwalk proposal. The submission expressed concern that the proposal is being considered separately from the broader West Basin development. The submission expressed concern about the future residential development at West Basin.
146.	David Arnold
	 The submission noted the greatest appeal of West Basin is the natural informal edge to the lakeside. The submission expressed the following concerns: <i>"A concrete boardwalk provides a disconnect (barrier) between the lake and users of any adjoining green space.</i> Concrete around the lake in the main has been used to provide a thoroughfare for pedestrians and cyclists on the move. Boardwalk traffic and white concrete is not conducive in inviting persons who simply wish to sit and relax at the lake edge. In Summer especially, the heat and glare from the concrete can become quite intense. What impact does the proposed construction have on waterfowl nesting sites?"
147.	Kent Fitch
	The submission expressed concern that the future of West Basin is not defined by this works proposal, but the current application will dramatically change the nature of West Basin.
	The submission also noted the future development of West Basin and apartment dwellings. The submission noted that West Basin should be a generous waterfront parkland.
148.	Leo Dobes
	The submission expressed concern about the broader development of West Basin and its implications for the national capital. The submission noted an economic costbenefit analysis could be undertaken.

149.	Wayne Arthur
	The submission opposed the proposal.
150.	Helen Flaherty
	The submission noted the land reclamation "creates an opportunity to develop a vibrant and interesting park which allows wide access to the lake and caters for the need of people of different ages and abilities. The space needs a themed children's play area meeting the needs of children up to about ages $10 - 12$. Along with a water based sculpture, picnic tables and bbqs, seats in the shade of trees and at least one permanent café, a toilet block, new boat ramp and drought tolerant trees."
151.	Heather Stewart
	The submission opposed the proposal.
152.	Brian Farrelly
	The submission opposed the proposal.
153.	Frances McGee
154	The submission opposed the proposal. The submission noted the boardwalk will replace the current naturalistic lake shore with a hard structure, destroying habitat for the lake's bird life. The submission noted <i>"the boardwalk will be a hard structure, with rocks below the water and concrete above it. It will replace the lake's current natural edges, which provide food, shelter and habitat for the lake's bird life."</i> The submission expressed concern about the removal of 120 trees and absence of amenities (bbqs, picnic tables and public toilets). The submission expressed concern about heritage impacts and the impact on the memorial to Grenfell Rudduck.
154.	Marie-Anne Robinson
	The submission opposed the proposal. The submission noted "the boardwalk pathway needs to be fringed by a decent amount of parkland that provides for open grassed areas and mature plantings."
155.	Jacqueline Gropp
	The submission opposed the proposal and the broader development of West Basin.
156.	Elizabeth Blanco
	The submission supported the proposal.

157.

North Canberra Community Council

The submission expressed concern about the broader development of West Basin and that no alternatives options are provided.

The NCCC requests a comprehensive assessment of the heritage, national significance and alternative options for the site.

The submission noted there are alternative designs to the current one, which are less intrusive and more ecologically sound. For instance, a boardwalk could be constructed without infill and hard edge, so that the current infill area could be rehabilitated with water plants and bird habitat. The submission noted the ecological impacts of the proposal.

Tom Tyrrell

The submission noted the proposal is not consistent with the aim for a greener city. The submission noted: "I do not think that the waterfront is being developed into a place for all Canberrans. Why would I go to this hard surface place with very little shade and very few facilities?"

Inner North Resident and Lakeside User

The submission expressed concern about how the boardwalk and tree nursery fits within the overall plans for West Basin. The submission noted the timeframe for the works has not been provided. The submission noted the following:

- Phase 2 boardwalk should include rows of trees close to the water's edge to provide shade.
- Placement of seating near the water to provide a comfortable, quiet, restful and safe environment.
- Clarity of practical pathways for walkers and cyclists (recreational and commuter).
- Documentation shows gaps in the associated promotion and broad claims of the proposal.
- Lack of information about the interface with future buildings.
- Lack of connectivity of the boardwalk and cycling paths as the boardwalk abruptly ends.
- Lack of support for future water transport services.
- Lack of public toilet facilities.
- Lack of clear links to the inner north.
- Lack of information on how the boardwalk meets the objectives of the ACT Government's Climate Change Strategy and Canberra's Living Infrastructure Plan: Cooling the City.

158.

159.

160.	60. David Jenkins	
	The submission opposed the proposal. The submission expressed concern about the broader development of West Basin. In addition, under this proposal it will be four years before the public can access the area.	
161.	Constance Larmour	
	The submission opposed the proposal and the broader development of West Basin.	
162.	Christine Gingell	
	The submission opposed the creation of a boardwalk as the development would significantly reduce green space along the lake. The lake and its foreshores are a precious part of Canberra.	
163.	Michael Dundas	
	The submission opposed the proposal and the loss of the greenspace and environment at Acton.	
164.	Karen Dundas	
	The submission opposed the proposal. The submission noted the West Basin and the parkland behind it need to be preserved as green space for future generations.	
165.	Triathlon ACT	
	 The submission expressed support for the future activation of Acton Waterfront. The submission noted: <i>"Triathlon ACT believes there is a lot of potential for Acton Waterfront to become a thriving aquatic recreational facility.</i> The submission noted the following ideas for West Basin:Double the width of the Shared Pathway from the Lawson Crescent Crossing Tunnel to the new recreational space on Barrine Drive. Placement of a 200m sand beach to the west of the Ferry Terminal – it could have a roped off area for recreational swimming and training which could be removed for events. As the grass area that can cater for more than 1,000 triathletes and an additional 1,000 or more spectators. Sealed Emergency exit/entry point onto Parkes Way via the Lawson Crescent off ramp, with detachable barrier at the West corner of the Ferry Terminal carpark which can be used for both Emergency access and as a suitable cycle entry/exit point for triathlon events. 	

• A suitable equipment building to house triathlon training and safety equipment such as paddle boards and kayaks for triathlon clubs and indoor and outdoor shower facilities. This could also house kayak and SUP storage for local residents."

166.	Megan McDougall
	The submission expressed concern about the proposal and the
	impacts on heritage values.
167.	Marianne Albury-Colless
	Support expressed for the submissions of the National Trust,
	the North Canberra Community Council, Reid Residents
	Association and the Lake Burley Griffin Guardians.
	The submission noted: "A boardwalk along the edge of West Basin, the infill of Lake Burley Griffin and its sequel, the construction of an estate comprising 2000 apartments et cetera do nothing to enhance our national capital.
	The lack of innovation and vision being promoted for this area is lamentable. Such an exemplary area deserves a visionary approach and, it is very obvious, considering what is being proposed, that a national and/or international design
	competition should be held to provide the requisite creativity."
	The submission noted that comprehensive, detailed heritage and environmental assessment should be undertaken.
168.	Dr Marilyn Truscott
	The submission expressed concern about the impacts on the significant heritage values of West Basin as outlined in the Heritage Management Plan.
	The submission noted the impacts on the natural landscape and the tree removal. The submission does not support the removal of the boat hire building.

Judy Rice

169.

The submission opposed the proposal. The submission noted the importance of access to the area around Lake Burley Griffin. The submission noted: "A priority should be for an unimpeded circuit of the lake to be accessible by cyclists, walkers, joggers etc."

The submission expressed concern about the removal of over 100 trees and noted *"Trees are incredibly important in a city-scape, to reduce heat and provide amenity."*

170.	70. Helen Oakey on behalf of the Conservation Council ACT	
170.	Region	
	The submission noted:	
	 The submission noted: "The Conservation Council believes that the West Basin Precinct Code and Guidelines could be reviewed and strengthened to ensure that the urban development that is undertaken is of the highest environmental quality, and demonstrates environmental leadership. In relation to the containerised tree planting: The Conservation Council strongly supports the trees being planted as soon as possible into the proposed park area.Landscaping plans for the park should give consideration to species that support local biodiversity, whether these are trees or shrubs. Suitable native trees and shrubs can support different species and pollinators across urban parks, and should be included. Stormwater management: Reduced water quality from storm water sources remains an important issue that is affecting ecosystem health and public enjoyment of the lake. It is recommended that this should include an urban drain, or shallow sedimentation pond or reed beds. Public separated paths for the entire length of the foreshore are explicitly required for pedestrians and cyclists. The implementation of dedicated cycle lanes set back from restaurant areas and slow moving pedestrian areas will be important as West Basic forms an integral section of the lake circuit walking and cycling route. Concrete boardwalk: Now would be a good time for the proponent's to consider switching to sourcing low emissions (geopolymer) cements that are suitable for use in non-structural uses such as footpaths. Future landscaping should take care to address the 30% permeable surfaces target outlined in the ACT 	
	Government's Living Infrastructure Plan."	
171.	Reid Residents Association	
	The submission opposed the proposal and broader development of West Basin. The submission noted: "There will be a loss of this public space forever, an opportunity lost	

The submission opposed the proposal and broader development of West Basin. The submission noted: "There will be a loss of this public space forever, an opportunity lost for a significantly more innovative, prestigious development in the interest of all Australians, disturbance to the Lake shore where iconic species forage, loss of the elegant symmetry between Acton Park and Commonwealth that has been the view millions of people have been accustomed to, habituated to for many decades."

172.	The submission expressed concern that the boardwalk and infill do not align with sustainability objectives. Development could impact on native fauna and this has not been properly assessed. The submission noted a comprehensive environmental and heritage assessment must be undertaken. Penelope Lockwood
	The submission opposed the proposal. The submission expressed concern over the loss of public space and green space and tree removal.
173.	Christine Coghlan
	The submission expressed concern over the lack of transparency in the consultation process. The submission noted a string line of buoys could show the alignment of the boardwalk and extent of reclaimed area.
	The submission expressed concern about the impacts of construction, continued access along the cycle path and maintenance within Henry Rolland Park.
174.	John P. Warren
	The submission opposed the proposal. The submission noted the likely adverse effects on cycling routes, removal of amenities (boathouse, barbeque, shelter facilities) that are well-used.
175.	Richard Morrision
	The submission opposed the proposal. The submission considered the proposal against Part 2 Liveability Principles and impacts on heritage values.
176.	Sarah Brasch
	The submission noted the likely impacts on environment and heritage values and expressed concern about the proposed tree removal and effect of climate change on the site. Concern expressed that "the boardwalk is unshaded (hot) concrete at the water's edge with no adjacent vegetation."
	 The submission noted: "Another feature of the West Basin area is its connection to the original Indigenous inhabitants and owners of the Canberra area. There is precious little reference to them or to any direct consultation with them - or even to the historical features of European settlement - in the documentation accompanying the application. The reported Acton limestone outcrops may or may not be able to located. One striking but saddening feature of Yarramundi Reach is the noticeboards indicating lost areas and landscape features of significance to local Indigenous nations

when Lake Burley Griffin was filled and the original contours and banks of the Molonglo River submerged They were lost forever and only remain in memory. This should be a key feature incorporate in any parkland recreation areas in West Basin."

- Heritage Management Plan for Lake Burley Griffin (2009) and Heritage Impact Statement (2015) appear out of date.
- The proposal should be considered as part of the broader development of West Basin not as a standalone project and lack of a masterplan covering the whole redevelopment.

National Trust of Australia (ACT)

177.

178.

The submission opposed the proposal. The submission noted support for the views advanced by the Lake Burley Griffin Guardians. The submission expressed concern over loss of the public's right of access and accessible parking.

The submission expressed concern about the impacts on flora and fauna particularly the Golden Sun Moth.

Inner South Canberra Community Council The submission noted: *"The Inner South Canberra Community Council shares concerns of the ACT Branch of the National Trust and the Lake Burley Griffin Guardians about ACT Government planning of West Basin, including the need for complete environmental and heritage assessment before approval of the proposed works.*

The submission noted traffic modelling should be undertaken to assess impacts on the transport corridor of Commonwealth Avenue.

The West Basin development in Acton will face south, in Australia's coldest capital city in winter, potentially making it very uninviting in winter.

The submission noted the works are inconsistent with the current West Basin Precinct Code. To create a legible network of paths and streets by extending the city grid of streets and paths to enhance connectivity and accessibility to the lake.

Concern expressed about proposed land bridge across Parkes Way."

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180.

181

Anne Forrest

The submission opposed the proposal. The submission expressed concern about the tree removal, impacts on wildlife habitat and loss of vistas across West Basin.

The submission noted "it is totally inappropriate to reclaim a portion of West Basin, part of a cultural landscape of national significance, in order to facilitate multi-unit development."

The submission noted a comprehensive environmental and heritage assessment should be undertaken.

Sophia Notaras

The submission opposed the proposal. The submission expressed concern that the proposal is being considered separately from the broader development of West Basin.

The submission noted the environmental impacts of the proposal should be considered. The submission noted the ferry terminal should be reinstated, along the paddle boats and bike hire and cafes and restaurants.

Lake Burley Griffin Guardians The submission opposed the proposal and the broader development of West Basin. The submission noted in relation to the broader development: Lack of a fully developed plans for West Basin. The ACT Government should conduct an international • competition to obtain a world class design for public use of West Basin in collaboration with the Canberra community. The submission expressed concern about the privatisation of public space. A West Basin Heritage Management Plan be prepared. The proposal is referred under the EPBC Act. The lake and foreshores should be heritage listed. Consideration of the environmental and social factors. The Phase 2 works are being considered separately • from the broader development of West Basin.

- *"The whole proposal is engineering focussed, with almost no consideration to environment, landscape, heritage or how real people will use the area.*
- Rather than a 500m extension of an existing hard edged design, the foreshore should contain a wildlife friendly mix of soft and hard-edged riparian margins as an imaginative upgrade to the present degraded shoreline while providing sufficient areas for public use.

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	 The works approval application does not address contemporary challenges, including designing for safety against 'Bourke Street incidents'; designing for more extreme climactic events; water sensitive urban design; and the need for greater social distancing. Elements of the promenade design are likely to be unsafe. The cantilevered promenade overhangs water up to 5.5m deep, with a rock armour wall extending on the lake bed beyond the margin of the promenade. While some design elements address this (e.g. life buoys, grab bars, climbing rails), there is residual risk of drowning which we believe should be ameliorated through greater use of barriers. Commuter rider and pedestrian safety will be compromised during construction. No impact assessment of heavy haulage traffic on road safety. No consideration appears to have been given to the impact of heavy haulage and earthmoving vehicles on traffic safety in Commonwealth Avenue, particularly at the Albert and Corkhill St intersections. Lack of accompanying works approval application for the Parkes Way stormwater diversions. Removal of 120 trees including two 18m Ponderosa Pines near the Grenfell Ruddock memorial. Lack of a proper environmental and heritage impact assessment. Lack of consideration of impacts on native fauna. Potential impacts of flooding, water quality and algal blooms. Provision for permanent public toilets as the existing public toilets adjacent to the jetty / boatshed are planned for demolition."
182.	Pedal Power ACT
102	The submission supported the proposal and recommended additional safety measures. The submission noted to encourage riders coming off Commonwealth Bridge to continue on the Avenue's shared path or on-road lane, monitoring Commonwealth Avenue cycle lane for cyclist safety when works commence, education of path users through appropriate signage and education and direct communication between CRA and Pedal Power.
183.	Irene Davies
	The submission opposed the proposal. The submission expressed concern that the proposal is being considered separately from the broader development of West Basin. The submission noted the impacts on the vistas and landscape setting, the cultural and environmental impact of the infill.

184.	ICOMOS
	The submission expressed concern that the proposal is being considered separately from the broader development of West Basin. The submission expressed concern about the heritage impacts of the proposal. The submission noted the Heritage Impact Statement (2015) should have been updated to address the current proposal. The submission expressed disappointment that the nominations for Commonwealth Heritage Listing have not progressed.
185.	Helen Murray (and 24 signatories)
	The submission opposed the proposal. The submission noted there is no case made for the lake to be filled in. The submission expressed concern about the broader development of West Basin. The submission noted potential impacts on the catchments, water quality and native fauna. No hydrological impact reports have been provided. The submission recommended further consultation with online / print media ads to reach a national audience.
186.	John Street
	The submission opposed the proposal.
187.	Cynthia Breheny
	The submission opposed the proposal. The submission noted "a fully developed plan for the area including Parkes Way and Commonwealth Avenue is required before planning for West Basin is considered."